

MEMORANDUM

TO: The Honorable Vincent C. Gray
Chairman, Council of the District of Columbia

FROM: Natwar M. Gandhi
Chief Financial Officer

DATE: June 2, 2009

SUBJECT: Fiscal Impact Statement: “Fiscal Year 2010 Budget Support Act of 2009”

REFERENCE: Bill Number 18-203 – Amendment in the Nature of a Substitute, dated June 2, 2009

Conclusion

Funds are sufficient in the proposed FY 2010 through FY 2013 budget and financial plan to implement the proposed Fiscal Year 2010 Budget Support Act of 2009. The proposed FY 2010 through FY 2013 proposed budget and financial plan accounts for the expenditure plan described in the subtitles included in the proposed legislation.¹

The proposed legislation implements the FY 2010 through FY 2013 budget and financial plan as proposed by the Council of the District of Columbia. The combined initiatives in the Fiscal Year 2010 Budget Support Act of 2009, together with anticipated Mayoral rulemaking and agency operational plans, provide sufficient funds to balance the estimated expenditures of \$7.638 billion in the proposed General Fund FY 2010 budget and financial plan.

¹ Subtitle (II)(I) of B18-203, Fiscal Year 2010 Budget Support Act of 2009, which requires the merger of Washington Convention Center Authority and D.C. Sports and Entertainment Commission (DCSEC), would expunge the DCSEC’s payroll liability to the District in the amount of approximately \$3.9 million, and result in a \$3.9 million write-off of a receivable. This subtitle would not affect the proposed FY 2010 through FY 2013 budget and financial plan, which is the subject of B 18-203, but its negative fiscal impact of \$3.9 million must be absorbed by the FY 2009 budget.

The proposed legislation, the "Fiscal Year 2010 Budget Support Act of 2009," is the legislative vehicle for adopting statutory changes needed to implement the District's proposed FY 2010 through FY 2013 budget and financial plan. The purpose and the impact of each subtitle are summarized in the following pages.

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TITLE I – GOVERNMENT DIRECTION AND SUPPORT

Subtitle (I)(A) – Technology Services Support Act of 2009

Background

The proposed subtitle would authorize a nonrefundable fee of \$5 for the replacement of DC One Cards that include electronic chips. The fee would be deemed the “DC One Card replacement fee.” Fees would be collected by the agencies issuing the cards and all revenue would be deposited into the Local General Fund.

Financial Plan Impact

The replacement fees are expected to generate \$10,000 in FY 2010 and \$40,000 over the FY 2010 through FY 2013 budget and financial planning period.

Fiscal Impact of Subtitle (I)(A) – Technology Services Support Act of 2009					
Estimated Impact of Proposed Fees on the Local General Fund					
	FY 2010	FY 2011	FY 2012	FY 2013	Four Year Total
Replacements Cards Issued	2,000	2,000	2,000	2,000	
Proposed Fee per Card	\$5	\$5	\$5	\$5	
Total Revenue	\$10,000	\$10,000	\$10,000	\$10,000	\$40,000

Subtitle (I)(B) – Unemployment Compensation Modernization Amendment Act of 2009

Background

The proposed subtitle amends Section 3(m) of the District of Columbia Unemployment Compensation Act² to postpone the implementation of the \$4 million cap on the taxes collected in the Unemployment Insurance Administrative Assessment Account (UI AAA). Current rules require that starting January 1, 2009, the tax rate for collections dedicated to the UI AAA (currently at 0.2 percent of taxable wages) would be readjusted every year so that the collections in this account would not exceed \$4 million.

The proposed subtitle would postpone the implementation of the \$4 million cap to January 1, 2014.

² Approved August 28, 1955 (49 Stat. 947; D.C. Official Code § 51-103 (m)(3)).

Financial Plan Impact

By postponing the \$4 million cap on total tax collections, the proposed subtitle would increase the amounts collected in the UI AAA by \$4.15 million in FY 2010 and by \$20.74 million in the FY 2010 through FY 2013 financial plan period.

Fiscal Impact of Subtitle (I)(B) – Unemployment Compensation Modernization Amendment Act of 2009					
Additional Collections in the Administrative Assessment Account					
(In millions of \$)					
	FY 2010	FY 2011	FY 2012	FY 2013	Four Year Total
Projected Collections – with Cap ^a	\$5.38	\$4.00	\$4.00	\$4.00	\$17.38
Projected Collections – no Cap	\$9.53	\$9.53	\$9.53	\$9.53	\$38.12
Additional Collections in UI AAA	\$4.15	\$5.53	\$5.53	\$5.53	\$20.74

^a Assumes that the annual collections would be capped at \$4 million starting January 1, 2009.

Subtitle (I)(C) –Documents Amendment Act of 2009

Background

The proposed subtitle repeals section 2(f) of the D.C. Code §2-611³ which requires that the D.C. Office of Documents be staffed with at least seven employees, with salaries and personal benefits totaling at least \$150,000.

Financial Plan Impact

The proposed subtitle is a technical change to the D.C. Official Code. The FY 2010 baseline budget for the Office of Documents is approximately \$3.0 million and includes funding to support 28 FTEs.

Subtitle (I)(D) –Telecommunication Accountability Amendment Act of 2009

Background

The proposed subtitle would amend Section 1814 of the Chief Technology Officer Establishment Act of 1998⁴ to authorize the Office of the Chief Technology Officer, Department of Telecommunication Governance (OCTO-DTG) to disconnect inactive and unused landlines, wireless phone lines, and data circuits at District Government agencies. The proposed subtitle would also require District agencies to annually re-certify all agency inventories of active

³ District of Columbia Documents Act of 1978, effective March 6, 1979 (D.C. Law 2-153; D.C. Official Code § 2-611(f)).

⁴ Effective March 26, 1999 (D.C. Law 12-175; D.C. Official Code § 1-1403).

landlines, wireless phone lines, and data circuits. In addition, the proposed subtitle would authorize OCTO-DTG to disconnect landlines in favor of wireless devices and vice versa based on usage and in consultation with agency Directors. OCTO-DTG would also have the authority to review and reject requests for telecommunication services that do not comply with the technology standards set up by OCTO-DTG.

Finally, OCTO-DTG's authority to implement changes to telecommunications would not apply to the D.C. Council; determinations made by OCTO-DTG regarding the D.C. Council's telecommunications usage and inventory must first be approved by the Council before implementation.

Financial Plan Impact

By disconnecting unused telecommunication services, the proposed subtitle would result in cost savings to the District of Columbia of approximately \$2 million in FY 2010 and \$8 million in the FY 2010 through FY 2013 budget and financial plan period.

Fiscal Impact of Subtitle (I)(D) – Telecommunication Accountability Amendment Act of 2009					
Estimated Telecom Cost Savings Due to Eliminating Unused Services					
(In millions of \$)					
	FY 2010	FY 2011	FY 2012	FY 2013	Four Year Total
Savings from Disconnecting Unused Telecom Services	\$2.00	\$2.00	\$2.00	\$2.00	\$8.00

Source: OCTO

Subtitle (I)(E) - Smart Lighting Study Act of 2009

Background

The proposed subtitle would require the District Department of the Environment (DDOE) to conduct and submit a "smart lighting study" to the D.C. Council within 270 days after the effective date of this subtitle. The report would include recommended strategies and standards for optimal lighting methods and levels in the District, and specifically address public safety, energy efficiency, cost efficiency, effects on environmental health, and aesthetics. In preparing the report, DDOE would be required to:

- Consult civil servants who have technical expertise at certain District agencies, such as the Office of Planning, the Office of Property Management, and the Department of Housing and Community Development, among others;
- Solicit public input; and
- Evaluate recognized lighting standards.

Financial Plan Impact

The proposed subtitle would have no impact on the budget and financial plan, as the cost of implementing the study would be paid for with federal funds available from the American Recovery and Reinvest Act of 2009. DDOE would receive \$100,000 in federal stimulus funds to conduct the proposed study.

Subtitle (I)(F) – Election Reform Fund Establishment Act of 2009

Background

The proposed subtitle would establish the Election Reform Fund (“Fund”), a non-lapsing, local fund that would be administered by the Board of Elections and Ethics used solely to implement election reform initiatives enacted by the D.C. Council.⁵

Additionally, the proposed subtitle would transfer a total of \$333,000 into the Fund on or about October 1, 2009. Under the proposed subtitle, no funds could be authorized for expenditure until the Council approves, by resolution, a September 2010 primary election preparation plan, which must be submitted to the Council by March 31, 2010.

Financial Plan Impact

The financial impact of the proposed subtitle is incorporated in the proposed FY 2010 through FY 2013 budget and financial plan.

The proposed subtitle would transfer a total of \$333,000 in the Fund by redirecting \$316,000 of the Board of Elections and Ethics’ personal services budget into the Fund for implementing election reform initiatives. Additionally, it would transfer \$17,000 from Office of Campaign Finance’s special purpose revenue into “Fund.” The OCF’s personal services budget would be reduced by \$17,000.

Subtitle (I)(G) – Campaign Finance Electronic Signature Amendment Act of 2009

Background

The proposed subtitle would amend D.C. Official Code § 1-1103.03(1)⁶ to authorize the Director of the District Office of Campaign Finance (OCF) to accept electronic or digital signatures. The signatures could be used for any filings made to the OCF, including conflict-of-interest disclosures.

⁵ The proposed subtitle amends D.C. Official Code 1-1001.01 *et seq.* by adding a new subsection 6a.

⁶ District of Columbia Campaign Finance Reform and Conflict of Interest Act of 1974, approved August 14, 1974 (88 Stat. 455; D.C. Official Code § 1-1103.03(1))

Financial Plan Impact

Providing authority to the Director of OCF to accept digital and electronic signatures would have no impact on the budget and financial plan. If implementation of the proposed amendment would require additional resources, funds would need to be indentified and included in an approved budget and financial plan.

Subtitle (I)(H) – Summer Youth Employment Amendment Act of 2009

Background

The proposed subtitle would amend the Youth Employment Act of 1979⁷ to establish additional implementation parameters for the District’s summer youth jobs program, also known as the “Summer Youth Employment Program,” administered by the Department of the Employment Services. Specifically the proposed subtitle would:

- Cap the number of youth served by the program at 21,000;
- Require DOES to establish a registration time period beginning January 2 and ending April 1 of each year; and
- Limit the length of the program to 4 weeks.

Financial Plan Impact

The proposed FY 2010 through FY 2013 budget and financial plan appropriates \$23 million in FY 2010 for a four-week program. This proposed budget could serve more than 10,000 youth and possibly up to 21,000 youth for four weeks.⁸

Subtitle (I)(I) – Legislative Branch Budget Submission Act of 2009

Background

The proposed subtitle would amend Chapter 3 of Title 47 to require that at least 20 days prior to the Mayor’s submission of the annual budget to the Council, the Chairman of the D.C. Council transmit to the Mayor an detailed estimate of funds required for the Council, the Office of the Auditor, and the Office of the Advisory Neighborhood Commissions for the ensuing year.⁹ Additionally, the Mayor would be required to submit the same in his annual estimate of appropriations for the District, with recommendations the Mayor deems proper.

⁷ Effective January 5, 1980 (D.C. Law 3-46; D.C. Official Code § 32-240).

⁸ The Mayor’s proposed FY 2010 budget appropriated approximately \$43 million to serve 21,000 youth for ten weeks.

⁹ The proposed subtitle would amend Chapter 3 of Title 47 of the D.C. Official Code by adding a new subsection, § 47-318.01b.

Financial Plan Impact

The proposed subtitle would require the Mayor’s annual budget proposal to include budget authority for the Council, the Office of the Auditor, and the Office of the Advisory Neighborhood Commissions equal to the estimated funding request for these agencies submitted by the D.C. Council.

Subtitle (I)(J) – Criteria for Council Review of Contract Options Clarification Amendment Act of 2009

Background

The proposed subtitle would amend the District of Columbia Procurement Practices Act of 1985¹⁰ to clarify that the Council’s approval of contract options expires 12 months after the contract has been awarded thereby requiring the Mayor’s office to obtain the Council’s approval to extend the contract option after the 12-month expiration date.

Financial Plan Impact

The proposed subtitle clarifies the time period for which the Council’s approval of a contract option applies. This clarification would have no impact on the budget and financial plan.

Subtitle (I)(K) – Independence of Legislative Branch Information Technology and Personnel Authority Amendment Act of 2009

Background

The proposed legislation would amend D.C. Official Code¹¹ to prohibit any person employed by the Office of the Chief Technology Officer, or any person employed by the Executive branch of D.C. Government to monitor, access, review, intercept, obtain, use or disclose any record or electronic communication of a legislative branch agency without obtaining prior written consent of the Chairman of the D.C. Council, or the District of Columbia Auditor. The proposed subtitle would also authorize a fine of no more than \$10,000 or imprisonment of not more than 5 years, or both, for violation of the proposed legislation.

The proposed subtitle would also authorize the legislative branch, defined as the D.C. Council and the D.C. Auditor, to invest in, acquire, use, and manage, independent of the Executive branch, information technology and telecommunication systems and resources, email messaging

¹⁰ Effective February 21, 1986 (D.C. Law 6-85; D.C. Official Code § 2-301.01 *et seq.*).

¹¹ Council of the District of Columbia Independence Act of 1982, effective July 24, 1982 (D.C. Law 4-127; D.C. Official Code § 1-301.44 *et seq.*).

systems and services, internet access services, and information technology security systems and services.

Finally, the proposed subtitle would amend the District of Columbia Government Comprehensive Merit Personnel Act of 1978¹² to provide personnel authority to the Chairman of the Council for employees of the Council.

Financial Plan Impact

The provisions of the proposed subtitle would not impact the District’s budget and financial plan. Authorizing the legislative branch of D.C. Government to purchase and manage its own information technology and telecommunication systems, internet, and email services would not commit District resources to these activities. Should the legislative branch choose to invest in such systems, it must do so with its existing resources. Any personnel policies and procedures adopted by the Chairman of the Council should also be implemented with the Council’s existing resources.

Subtitle (I)(L) – Energy Reduction Planning Act of 2009

Background

The proposed subtitle would require the Mayor to develop and submit to the Council by December 31, 2009 a plan that would result in a 15 percent reduction in energy usage in each District agency and instrumentality. The plan must include recommendations on implementation, including resources necessary to implement the recommendations outlined in the report, as well as the expected time-frame for implementation.

Financial Plan Impact

The Mayor will promulgate rules to implement the proposed study; at that time, the costs associated with developing the plan would either need to be absorbed within existing resources or funding would need to be identified and included in an approved budget and financial plan.

Subtitle (I)(M) – Grant-Making Authority Amendment Act of 2009

Background

The proposed subtitle would amend Chapter 3 of Title 47 of the D.C. Official Code to clarify that an agency with grant-making authority (“GMA”) is prohibited from issuing grants using any

¹² D.C. Official Code § 1-604.06 (3).

funds it receives through an intra-district transfer, a memorandum of understanding, or a reprogramming from any agency that does not have grant-making authority (“non-GMA”).¹³

Financial Plan Impact

Prohibiting GMAs from using funds they receive from non-GMAs as grants could have a program impact, but would not adversely affect the District’s budget and financial plan.

Subtitle (I)(N) – Reprogramming Policy Act of 2009

Background

The proposed subtitle would amend the D.C. Official Code to expand the definition of “Budget Category” to include control centers and responsibility centers, as well as capital projects, capital sub-projects, and, in a performance-based agency, programs, activities, and object classes.

The proposed subtitle would increase the dollar threshold for reprogrammings that require Council approval from \$400,000 to \$500,000, would make responsibility centers and, in a performance-based agency, programs, and activities subject to these reprogramming thresholds.

Finally the proposed subtitle would repeal the requirement that the minimum dollar threshold amounts for reprogramming that require Council approval be indexed for inflation.

Financial Impact

Expanding these subject-to-reprogramming-approval requirements and increasing the dollar amount threshold for reprogramming approvals would have no impact on the budget and financial plan.

Subtitle (I)(O) - Fiscal Year 2010 Parking Meter Fund Establishment Act of 2009

Background

The proposed subtitle would amend the Equitable Parking Meter Rates Temporary Act of 2009¹⁴ (“Act”), which increased all \$1 per hour parking meter rates to \$2 per hour, and all other parking meter rates by \$.25 each, to repeal the section of the Act which specified how the funds were to

¹³ Current law (D.C. Official Code § 47-363) requires the Mayor to submit to the Council for approval any reprogramming request(s), which, individually or combined with similar reprogramming requests or actions, would result in a change to the original appropriation or budget authority of more than \$400,000 or 10 percent, whichever is less. Council approval shall not be required for any reprogramming of up to \$25,000.

¹⁴ Effective March 31, 2009 (D.C. Law 17-374; 56 DCR 1390).

be expended.¹⁵ Additionally the proposed subtitle would establish a "Parking Meter Fund" ("Fund") into which \$3.4 million in local funds generated from the Act would be transferred and used for the following programs¹⁶:

- \$1.7 million to the Children Youth Investment Trust Corporation for the Ward 5 anti-crime, youth violence prevention initiative; and
- \$1.7 million to the Department of Housing and Community Development to continue the Neighborhood-Based Activities Program for giving small businesses technical assistance on-site in District neighborhoods.

Financial Plan Impact

The Act is estimated to generate approximately \$5.5 million in FY 2009.¹⁷ Of these revenues, \$1 million has been provided as a grant to assist with financing of the City Market at O Street development project¹⁸, and \$474,049 for the Allen Chapel A.M.E. Senior Residential Rental project, leaving approximately \$4.5 million available for other purposes. Therefore, adequate revenue is available to transfer \$3.4 million to the proposed Fund. The fiscal impact of the proposed subtitle is incorporated into the FY 2010 through FY 2013 budget and financial plan.

Subtitle (I)(P) – Capital Project Clarification Act of 2009

Background

The proposed subtitle would amend the District of Columbia Code¹⁹ to require the Mayor to submit to the Council specified information pertaining to capital projects of \$1 million or more for Council approval; information required would include:

- A description of the scope of the project;
- Purpose;
- Estimated full funded cost;
- Estimated impact on the operating budget;
- Description of its geographic location, including the address and Ward; except in certain cases²⁰;

¹⁵ Section of the Act stated that all funds collected from the additional revenue generated from the parking meter increase would be directed to the City Market at O Street; Local Rent Supplement Program; Housing First Program; and Temporary Assistance for Needy Families.

¹⁶ The proposed subtitle restricts the use of the funds until October 1, 2009.

¹⁷ See Fiscal Impact Statement issued on B17-1075 by the Office of the Chief Financial Officer on January 21, 2009. Available at: <http://cfo.dc.gov/>

¹⁸ Pursuant to Act 18-75 "City Market at O Street Project Financing Clarification Emergency Act of 2009" and Act 18-72, "Allen Chapel A.M.E. Senior Residential Rental Project Property Tax Exemption and Equitable Real Property Tax Relief Emergency Act of 2009."

¹⁹ D.C. Official Code §§ 1-204.43 and 1-204.44.

²⁰ This provision would not apply to planning studies and other studies set forth § 103(8)(A) of the District of Columbia Home Rule Act, or to projects established solely to procure capital equipment under the Master Lease

- A facility name or identifier, if applicable; and
- A statement showing that it is included in the Capital Improvement Plan of the annual Budget and Financial Plan ("CIP"), or provided for in another District law.

Additionally, the proposed subtitle would require the Office of the Chief Financial Officer (OCFO) to submit to the Council an unaudited report before December 15 of each year on the expenditure of all pooled funds with a value of less than \$1 million, and a final report by February 1 of the following year, on the expenditure of all pooled funds in the prior fiscal year.

Financial Plan Impact

The proposed reporting requirements for the Mayor to provide to the Council certain information about capital projects expected to exceed \$1 million in costs can be done with minimal resources and does not impact the budget and financial plan.

The OCFO can prepare the required report with its existing resources. However, since the report seeks information that is not collected by the District's financial information systems, the OCFO would depend on agency fiscal officers to provide the requested information.

Subtitle (I)(Q) - Intern Anti-Discrimination Amendment Act of 2009

Background

The proposed legislation would amend the D.C. Human Rights Act (DCHRA) to change the definition of employee to include unpaid interns.²¹ Currently, the definition of "employee" under the DCHRA is based on the Title VII of the Civil Rights Act of 1964, which defines employee as an individual receiving some form of compensation from an employer.

The DCHRA protects individuals from discrimination for any reason other than that of individual merit, such as discrimination by reason of race, color, religion, national origin, sex, and age. If enacted, unpaid interns would have the same protections as employees from forms of discrimination prohibited under DCHRA by employers and, therefore, would have the same legal recourse as an employee under the law, if they were unlawfully discriminated against.

Currently, the D.C. Office of Human Rights (OHR) receives and investigates all complaints filed by individuals or organizations that believe they have been unlawfully discriminated against, and is required to close all employment-related cases within 210 days of the complaint being filed.

While no reliable estimate of the number of interns, paid or unpaid, is readily available to help assess the size of this population, there is wide consensus that the number of interns working in the District each year is substantial, likely well into the thousands. Therefore, it is likely the agency would see an increase in the number of employment-related cases resulting from the

program.

²¹ Effective December 13, 1977 (D.C. Law 2-38; D.C. Official Code § 2-1401).

enactment of the proposal. It is estimated that the proposed subtitle could generate an additional 30 to 60 cases each year.²²

The OHR has seen a 56 percent increase in the number of cases filed with the agency in the first five months of FY 2009 when compared with the number of cases filed during the same time period in FY 2008. The inventory of cases currently stands at 400, compared with an average of 300 in previous years. Currently, the OHR staffs eight officers to conduct investigations, with an average of about 50 cases per officer. In prior years when the OHR experienced a backlog of cases, the average caseload per officer was 60 to 70 cases.

The recent increase in employment-related cases filed with OHR combined with the current average caseload suggests that the agency's ability to absorb an additional increase in cases as a result of the proposed subtitle with existing resources could be compromised. Therefore, the OHR would need to hire an additional officer to help manage the increase in the caseload and prevent a backlog of cases from developing.

Financial Plan Impact

Implementation of the proposed legislation would require an additional full-time equivalent staff at \$73,748 annually, plus \$5,000 in one-time funds for mandatory training, for a total of \$80,960 and \$308,000 over the proposed FY 2010 through FY 2013 budget and financial planning period. To fund the cost of one additional FTE, the Council proposes reducing the Office of Community Affairs' Community Relations and Services Activity (RPO Code 3001) by \$80,960 (\$5,000 of this is for one-time, mandatory training) and redirecting these funds to the Office of Human Rights' personal services budget to fund 1 FTE.

Fiscal Impact of Subtitle (I)(Q) Intern Anti-Discrimination Amendment Act of 2009					
Estimated Costs and Funding Sources					
	FY 2010	FY 2011	FY 2012	FY 2013	Four Year Total
Compensation for Additional Officer ^a	\$75,960	\$75,960	\$75,960	\$75,960	\$303,840
One-time Mandatory Training ^b	\$5,000	-	-	-	\$5,000
Transfer of funds from Community Affairs ^c	\$80,960	\$75,960	\$75,960	\$75,960	\$308,840
Total Impact	\$0	\$0	\$0	\$0	\$0

^aTotal compensation for an additional full-time Officer (Grade 12/Step 1), including fringe benefits in FY 2009, would be \$73,748. A 3 percent inflationary adjustment was applied to reflect a salary increase from FY 2009. After FY 2010, no inflationary adjustment is applied due to the Mayor's proposal in the proposed FY 2010 to FY 2013 budget and financial to freeze salary increases for District employees.

^bMandatory training is required for the position.

²² According to the Washington Internship Institute (WII), reliable data on the number of interns working in the District does not exist, and it would be difficult to obtain an accurate estimate. WII has seen estimates ranging from 20,000 to 40,000 interns coming to the District each summer. Applying the high end of the implied complaint rate of 0.2 percent derived from the increase in cases OHR experienced as a result of the enactment of A16-220 "Human Rights Clarification Amendment Act of 2005," would yield an estimated caseload of approximately 30 to 60 every year.

° \$80,960 (\$5,000 of this is for one-time, mandatory training) was transferred from the Office Community Affairs' personal services budget to fund the required 1 FTE in the Office of Human Rights. The Office of Community Affairs personal services budget was reduced by \$80,960 in FY 2010 and by \$75,960 for the remainder of the financial plan period.

Subtitle (I)(R) - Reallocation of Capital Budget Funding Act of 2009

Background

The proposed subtitle would reallocate approximately \$84 million in capital funds for the following capital projects:

- \$19.106 million for Project PL105C, Archives Recorder of Deeds Pool, would be reallocated as follows:

Agency	Project #	Project Name	Amount (\$000s)
Fire and Emergency Medical Services Department	CTV10C	Tactical Village	\$1,000
Office of Property Management	CR006C	Renovation of DC Jail Sallyport	\$850
Office of Property Management	MA218C	Inmate Showers	\$500
Office of Property Management	MA223C	Staff and Visitors Entrance	\$800
Office of Property Management	CR007C	Inmate Processing Center	\$4,000
Office of the Deputy Mayor for Planning and Economic Development	EB407C	Baseball Academy	\$8,300
Department of Parks and Recreation	QA501C	Stoddert Recreation Center	\$2,156
Department of Parks and Recreation	QJ901C	Purchase and Maintain Boys & Girls Clubs	\$1,000
Department of Transportation	EDL15C	Connecticut Avenue, NW Streetscape (K Street to N Street)	\$500
		Total	\$19,106

- \$60.384 million for Project PL106C, Government Centers, would be reallocated to the following projects:

Agency	Project #	Name	Amount (\$000s)
Department of Parks and Recreation	QJ901C	Purchase and Maintain Boys & Girls Club	\$4,000
Office of Public Education Facilities Modernization	YY132C	Elementary Middle Schools Modernization	\$3,600
Office of Public Education Facilities Modernization	YY230C	School Stabilization	\$13,500
District of Columbia Public Library	CWM01C	Reserve for African American Civil War Records	\$4,000
Office of Property Management	New - no number	DPW Parking Enforcement Branch Headquarters (former Meyer	\$5,000

Agency	Project #	Name	Amount (\$000s)
		Elementary School)	
Department of Transportation	New - no number	Riggs Road Infrastructure	\$2,100
Office of Public Education Facilities Modernization	YY630C	Planning	\$2,200
Office of Public Education Facilities Modernization	SG303C	ADA Compliance	\$3,500
Office of Public Education Facilities Modernization	SK120C	Athletic Fields and Playgrounds	\$2,484
Office of Public Education Facilities Modernization	YY133C	Selected Additions	\$20,000
		Total	\$60,384

- \$3,744,000 from Project AW01C, District Subsidy to Anacostia Waterfront Corporation would be reallocated to the Stoddert Recreation Center, Project QA501C at the Department of Parks and Recreation.

Financial Plan Impact

The financial impact of the proposed subtitle is already incorporated into the proposed FY 2010 through FY 2013 budget and financial plan.

The budget authority available for Projects PL105C (\$28.1 million), PL106C (\$99.4 million), and AWC01C (\$10.9 million) is adequate to reallocate funds to the projects and in the amounts proposed in the subtitle. The reallocation of capital funds from the projects specified in the legislation would reduce the budget authority of the projects by the corresponding amounts. The table below shows the impact of the reallocation.

Financial Impact of Subtitle (I)(R) - Reallocation of Capital Budget Funding Act of 2009 Proposed Reallocation of Capital Funds for Certain Projects (in millions of dollars)					
	FY 2010	FY 2011	FY 2012	FY 2013	4 Year Total
Project PL105C, Archives Recorder of Deeds Pool					
Current budget authority	\$28.14	\$28.14	\$28.14	\$28.14	\$112.54
Proposed reallocation	\$19.11	\$19.11	\$19.11	\$19.11	\$76.42
Remaining balance	\$9.03	\$9.03	\$9.03	\$9.03	\$36.12
Project PL106C, Government Centers					
Current budget authority	\$99.38	\$99.38	\$99.38	\$99.38	\$397.50
Proposed reallocation	\$60.38	\$60.38	\$60.38	\$60.38	\$241.54
Remaining balance	\$38.99	\$38.99	\$38.99	\$38.99	\$155.97

Financial Impact of Subtitle (I)(R) - Reallocation of Capital Budget Funding Act of 2009					
Proposed Reallocation of Capital Funds for Certain Projects (in millions of dollars)					
	FY 2010	FY 2011	FY 2012	FY 2013	4 Year Total
Project AW01C, District Subsidy to AWC					
Current budget authority	\$10.98	\$10.98	\$10.98	\$10.98	\$43.93
Proposed reallocation	\$3.74	\$3.74	\$3.74	\$3.74	\$14.98
Remaining balance	\$7.24	\$7.24	\$7.24	\$7.24	\$28.96

Subtitle (I)(S) – WASA Grant Clarification Act of 2009

Background

The proposed subtitle would require the Office of the Deputy Mayor for Planning and Economic Development (DMPED) and the DC Water and Sewer Authority to execute a memorandum of understanding for the expenditure of funds allocated for FY 2010 to mitigate operational challenges in ensuring water supply for fire protection at the Klingle Road location.

Financial Plan Impact

The impact of the proposed subtitle is incorporated in the proposed FY 2010 through FY 2013 budget and financial plan, with a transfer of \$30,000 from Office of Risk Management to DMPED to support a wire transfer to WASA for capital improvements to mitigate operational challenges in insuring water supply for fire protection at Klingle Road location. Once executed, any additional cost associated with the MOU would have to be incorporated in the approved budget and financial plan or absorbed with existing resources.

Subtitle (I)(T) – District of Columbia Supply Schedule and Purchase Card Fund Act of 2009

Background

The proposed subtitle would amend D.C. Official Code § 2-311.03 to establish the District of Columbia Supply Schedule and Purchase Card Fund ("Fund"), a non-lapsing, non-reverting fund. The proposed subtitle also authorizes the Office of Contracting and Procurement (OCP) to collect and deposit rebates from its Purchase Card Program into the Fund.²³ In FY 2008, \$15,300 in rebates and fees were collected and deposited into the General Fund. The proposed subtitle

²³ The Purchase Card Program is a credit card program under which agencies are authorized to make purchases for supplies or services. The District receives credits in the form of rebates from its bank partner, the credit card issuer, based upon the District's prompt payment and volume of transactions.

also specifies that revenues collected under the DC Supply Schedule (DCSS)²⁴; cooperative purchasing agreements; or any other revenue, rebates or fees generated by programs administered by OCP would be designated to the Fund and used to pay for the costs associated with operating and maintaining the DCSS, the Purchase Card Program, cooperative purchasing agreements, or other existing OCP programs²⁵.

Finally, under the proposed subtitle, for FY 2010 through FY 2013, OCP would transfer the first \$15,000 in revenue that accrued to the Fund to the Local General Fund

Financial Plan Impact

The proposed subtitle would result in total net revenue of approximately \$450,000 in FY 2010, and \$2.3 million over the FY 2010 through FY 2013 financial period.

The proposed legislation would transfer the fund balance²⁶ and future revenues from the existing the D.C. Supply Schedule Sales Discount/Operating Fund (PO0 6102), a non-lapsing, non-reverting O-type funds administered by OCP to the new Fund, and all future revenues collected from Purchase Card Program rebates.²⁷ The proposed subtitle would also transfer the first \$15,000 in revenue that accrues to the Fund to the Local General Fund. The table below details the impact of the proposed subtitle.

Estimated Impact of Subtitle (I)(T) Revenue, Rebate, and Fee Operating Fund Act of 2009					
Impact to "Revenue, Rebate, and Fee Operating Fund"	FY 2010	FY 2011	FY 2012	FY 2013	Four Year Period
Supply Schedule Sales Discount/Operating Fund (PO0 6102)	\$450,000	\$525,000	\$627,012	\$720,000	\$2,322,012
Purchase Card Program ^a	\$15,000	\$15,000	\$15,000	\$15,000	\$60,000
Total Revenue Transferred to Fund	\$465,000	\$540,000	\$642,012	\$735,000	\$2,382,012
Total Revenue Transferred from Fund to Local Fund	-\$15,000	-\$15,000	-\$15,000	-\$15,000	-\$60,000
Total Impact to Fund	\$450,000	\$525,000	\$627,012	\$720,000	\$2,322,012

²⁴ The District of Columbia's Supply Schedule or DCSS is a multiple award schedule procurement program for providing commercial products and services to the District government agencies.

²⁵ Currently, the OCP programs that would generate revenue that would be deposited to the Fund are the DCSS and the Purchase Card Program.

²⁶ The FY 2008 end-of-year fund balance for the DCSS Fund (PO0 6102) is \$953,473.

²⁷ In FY 2007 and FY 2008, the Purchase Card program generated approximately \$15,000 annually; however, in the second quarter of FY 2009, OCP received approximately \$48,000 in revenue from rebates; therefore the amount revenue generated from the P-Card program in FY2009 could be as high as \$192,000, if OCP's spending level remains constant.

Estimated Impact of Subtitle (I)(T) Revenue, Rebate, and Fee Operating Fund Act of 2009					
Impact to General Fund					
Purchase Card Revenue transferred to Fund	-\$15,000	-\$15,000	-\$15,000	-\$15,000	-\$60,000
Total Revenue Transferred to the Local Fund from the Fund	\$15,000	\$15,000	\$15,000	\$15,000	\$60,000
Total ^a	\$0	\$0	\$0	\$0	\$0

^a Projections are based on FY 2008 and FY 2007 revenue collections. In FY 2007 and FY 2008, the Purchase Card program generated approximately \$15,000 annually; however, in the second quarter of FY 2009, OCP received approximately \$48,000 in revenue from rebates; therefore the amount revenue generated from the Purchase Card program in FY 2009 could be as high as \$192,000, if OCP's spending level remains constant.

Subtitle (I)(U) – Transportation Procurement Practices Amendment Act of 2009

Background

The proposed subtitle amends District of Columbia Procurement Practices Act of 1985²⁸ to provide that for FY 2010, the annual capital program of Federal Highway Aid Projects would not be approved if the Capital Improvement Plan and budget for the Highway Trust Fund has not been submitted to the Council for review and approval in the same format and same detail as required in the FY 2010 Proposed Capital Improvement Plan and Budget.

Financial Plan Impact

The proposed legislation makes technical changes to ensure that that the detailed descriptions of Capital Improvement Plan and budget for the federally supported transportation projects would be submitted to the Council at the same detail level as the local transportation projects, and at the same time with the Mayor's budget. These requirements do not have an impact on the District's proposed FY 2010 through FY 2013 budget and financial plan.

²⁸ Effective March 8, 1991 (D.C. Law 8-257; D.C. Official Code § 2-301.05a(h)).

TITLE II – ECONOMIC DEVELOPMENT AND REGULATION

Subtitle (II)(A) – Administrative Abatement and Proactive Abatement Fee Amendment Act of 2009

Background

The proposed subtitle would amend D.C. Municipal Regulations § 14-220.1(c)(d) to modify the administrative fee assessed when the Department of Consumer and Regulatory Affairs (DCRA) abates housing code violations on privately-owned properties.²⁹ The fee would increase from a \$122 per abatement to a base fee of \$175 plus \$30 for each additional hour.³⁰

The proposed subtitle would also authorize a biennial fee of \$35 per unit on all rental properties of three units or more to cover the cost of “proactive inspections” performed by DCRA. The biennial fee could not exceed \$2,000 per property.

All fees would be deposited into the Nuisance Abatement Fund, a non-lapsing, non-reverting segregated account.³¹

Financial Plan Impact

The proposed legislation is expected to generate \$342,241 additional revenues in FY 2010 and approximately \$1.37 million over the proposed FY 2010 through FY 2013 budget and financial plan. These funds would accrue to the Nuisance Abatement Fund.

Fiscal Impact of Subtitle (II)(A) - Administrative Abatement and Proactive Abatement Fee Amendment Act of 2009					
Estimated Revenue Collections from Administrative Abatement and Proactive Inspection Fee					
	FY 2010	FY 2011	FY 2012	FY 2013	Four Year Total
Administrative Abatement Fee (net increase) ^a	\$42,241	\$42,241	\$42,241	\$42,241	\$168,964
Proactive Inspection Fee Increase	\$300,000	\$300,000	\$300,000	\$300,000	\$1,200,000
Total Impact to Nuisance Abatement Fund	\$342,241	\$342,241	\$342,241	\$342,241	\$1,368,964

^a This estimate assumes the same number of properties abated in FY 2008 (797) would be abated in FY 2010 through FY 2013.

²⁹ An Act to Provide for the Abatement of Nuisances in the District of Columbia by the Commissioners of the District, and for other purposes, approved April 14, 1906 (34 Stat. 115, ch. 1626). .

³⁰ The \$30 per hour fee would be charged after the first hour of work.

³¹ See D.C. Official Code § 42-3131.01(b)(1)(A).

Subtitle (II)(B) – Expedited Advisory Neighborhood Commissions Notification Amendment Act of 2009

Background

The proposed subtitle would ensure the Department of Consumer and Regulatory Affairs (DCRA) provides each affected Advisory Neighborhood Commission, the Commissioner representing the affected single member district, the affected ward Councilmember, and the Office of the Advisory Neighborhood Commission (ANC) a current list at least twice a month of applications for construction, demolition, raze and public space permits; the Office of Zoning would provide notice of applications, public hearings, proposed actions, and actions on all zoning cases to the same stakeholders.³² The list could be provided by electronic mail or first-class mail, except for notices sent to the relevant ANCs. Notices sent to ANCs would be sent by first-class mail, unless the affected ANC requests in writing to be notified via electronic mail. Current law requires DCRA provide a list of construction and demolitions permits to all the aforementioned parties by first-class mail.

Financial Plan Impact

By providing DCRA the option of using electronic mail to provide notification would reduce DCRA's annual postage and processing costs, resulting in small annual cost savings.³³

Subtitle (II)(C) – Zoning Enhanced Customer Services Amendment Act of 2009

Background

The proposed subtitle would authorize the Department of Consumer and Regulatory Affairs (DCRA) to charge a fee for preparing and issuing zoning compliance letters requested for a property.³⁴ Currently, DCRA's Office of the Zoning Administrator prepares zoning compliance letters upon request for no charge. The proposed subtitle would authorize a \$25 fee for letters on a single lot property and a \$100 fee for letters on more complex requests (e.g., multiple lots, planned unit developments, and lots containing a zoning boundary) in order to recoup the cost of processing the letters.

All monies generated from these fees are to be deposited into the Construction and Zoning Compliance Management Fund ("Fund"), a non-lapsing, non-reverting segregated account.³⁵

³²The proposed subtitle would amend the Advisory Neighborhood Commission Act of 1975, effective March 26, 1976 (D.C. Law 1-58; D.C. Official Code § 1-309.10(c)).

³³ The agency had estimated a cost savings of approximately \$1,500 per year if all notifications were sent via email.

³⁴ The proposed subtitle would amend D.C. Official Code § 6-1406.01 and § 6-1406.02..

³⁵ Established pursuant to The Construction Codes Approval and Amendments Act of 1986, effective March 21, 1987 (D.C. Law 6-216; D.C. Official Code § 6-1401 *et seq.*)

Financial Plan Impact

The proposed fees would generate approximately \$15,500 in revenue in FY 2010 and \$62,000 over the FY 2010 through FY 2013 budget and financial plan period.

Fiscal Impact of Subtitle (II)(C) - Zoning Enhanced Customer Services Amendment Act of 2009 Estimated Impact to the Construction and Zoning Compliance Management Fund					
	FY 2010	FY 2011	FY 2012	FY 2013	Four Year Total
Avg. Number of Single Lot Letters per year (\$25)	260	260	260	260	1040
Avg. Number of Complex Letters per year (\$100)	90	90	90	90	360
Total Impact	\$15,500	\$15,500	\$15,500	\$15,500	\$62,000

Source: Department of Consumer and Regulatory Affairs

Subtitle (II)(D) –Surveyor and Special Review Requests Enhanced Customer Services Amendment Act of 2009

Background

The proposed subtitle would authorize increases in existing fees and establish new fees for services provided by the Office of Surveyor in the Department of Consumer and Regulatory Affairs (DCRA) relating to building plats, subdivision plats, wall examinations, street and alley closures, and registered land surveyors.³⁶ The proposed fee schedule is detailed in the table below.

Additionally, the proposed subtitle would establish the Enhanced Surveyor Function Fund ("Fund"), a non-lapsing, non-reverting segregated account to be administered by DCRA. All revenue received from fees (new and existing) for services provided by the Office of the Surveyor, with the exception of \$29,750 in fees collected from Elevator Permits, would be deposited into the Surveyor Fund, and used, for the purposes of maintaining and upgrading the surveying systems, as well as enhancing customer service. Under the proposed subtitle, an amount equal to \$29,750 would be transferred to the Local General Fund.

³⁶ The proposed subtitle would amend An Act to Establish a Code of Law for the District of Columbia, approved March 3, 1901 (31 Stat. 1426) by amending the codification found at D.C. Official Code, §1-1329 *et seq.*

Proposed Fee Structure for the Office of the Surveyor		
Service	Current Fee	Proposed Fee
Building Plats (up to 3 usual-shaped lots)	\$30	\$50
Subdivision of Land Plats (up to 3 usual-shaped lots)	\$196	\$400
Subdivision of Land Plats (more than 3 usual-shaped lots)	\$196	\$400
Private Surveyor's Plat (Wall Examination)	\$39	\$50
Street and Alley Closures (initial processing stage)	\$1,870	\$2,500
Registered Surveyor Application	\$91	\$125
Registered Surveyor Renewal	\$33	\$75
Preliminary consulting sessions with Office of Surveyor staff (per hour)	\$0	\$30
Optional Preliminary consulting sessions with the District Surveyor (per hour)	\$0	\$50
Optional Electronic Building Plat	\$0	\$5
Optional Expedited Building Plats	\$0	\$75
Designation of New Address (per address)	\$0	\$25
Plan review and inspection of Fire Suppression Systems for Hoods and Ducts- 1 to 50 nozzles (per nozzle)	\$0	\$6
Plan review and inspection of Fire Suppression Systems for Hoods and Ducts- Each nozzle thereafter	\$0	\$3
Plan review and inspection of Fire Suppression Systems for Hoods and Ducts- Minimum Fee	\$0	\$33
Construction Modification Requests filed pursuant to 12 DCMR § 104.10	\$0	\$175
Specialized shop drawing review requests	\$0	\$20
Elevator Repair Permit	1% of construction cost	1% of construction cost
New Elevator Permit	\$85	\$85

Financial Plan Impact

The proposed fees would generate additional revenues of approximately \$337,227 in FY 2010 and \$1.35 million over the FY 2010 through FY 2013 budget and financial plan period. These funds would accrue to the Fund established by the proposed subtitle. The proposed subtitle would have a negative impact on the Local General Fund of approximately \$204,052 in FY 2010 and \$816,232 over the FY 2010 through FY 2013 budget and financial planning period, resulting from the transfer of revenue collected from existing fees that under current law would accrue to the Local General Fund to the new Fund.

Fiscal Impact of Subtitle (II)(D) - Surveyor and Special Review Requests Enhanced Customer Services Amendment Act of 2009					
Estimated Impact to the Enhanced Surveyor Function Fund					
Enhanced Surveyor Function Fund	FY 2010	FY 2011	FY 2012	FY 2013	4 Year Total
Total new revenue to Fund	\$337,227	\$337,227	\$337,227	\$337,227	\$1,348,908
Transfer to Fund from Local	\$233,808	\$233,808	\$233,808	\$233,808	\$935,232
Transfer out of Fund to Local	(\$29,750)	(\$29,750)	(\$29,750)	(\$29,750)	(\$119,000)
Total Impact to Fund	\$541,285	\$541,285	\$541,285	\$541,285	\$2,165,140
Local General Fund	FY 2010	FY 2011	FY 2012	FY 2013	4 Year Total
Transfer out of Local to Fund	(\$233,808)	(\$233,808)	(\$233,808)	(\$233,808)	(\$935,232)
Transfer into Local from Fund	\$29,750	\$29,750	\$29,750	\$29,750	\$119,000
Total Impact to Local	(\$204,058)	(\$204,058)	(\$204,058)	(\$204,058)	(\$816,232)

Subtitle (II)(E) – Business Licensing Processing Adjustment Act of 2009

Background

The proposed subtitle would allow, but not require, the Department of Regulatory and Consumer Affairs (DCRA) to send business license renewal notifications via electronic mail or other methods of communication within 30 days prior to the expiration date.³⁷ Current law requires notification to be sent by first class mail.

The proposed subtitle would also deem a license “lapsed” (but not expired) if the license is 30 days past its date of expiration, and would raise the fine for reinstating a “lapsed” license from \$150 to \$250. In addition, licenses that are more than 30 days past the expiration date would be deemed expired, and a \$500 fine would be levied to renew licenses that are more than 30 days but less than 6 months expired. Business licenses more than 6 months past expiration would be treated as new applications.

The proposed subtitle would also authorize fees collected from the issuance of basic business licenses, including renewals, late fees and penalties, to be collected and deposited into the Basic Business License Fund (“BBL Fund”), a non-lapsing, non-reverting segregated account. In addition, it would authorize half of the amount collected from Notice of Infraction (“NOI”) fines to be deposited into the BBL Fund and used to pay for the basic business licensing system.³⁸

³⁷ The proposed subtitle amends the Omnibus Regulatory Reform Amendment Act of 1998, effective April 29, 1998 (D.C. Law 12-86; DC Official Code § 47-2851.10 *et seq.*) and the District of Columbia Business Corporation Act, approved June 8, 1954 (68 Stat. 228; D.C. Official Code § 29-101.121)

³⁸ Current law requires all monies deposited into the Fund be used to pay for the cost of the basic business licensing system.

Finally, the proposed subtitle would implement optional expedited service fees for individuals filing corporations-related documents (\$50 fee for three-day service and \$100 fee for same-day service). No fee would be charged for regular, non-expedited service.

Financial Plan Impact

The proposed subtitle would generate net revenue of \$1.7 million in FY 2010 and \$6.9 million in the FY 2010 through FY 2013 budget and financial plan period.

A total of approximately \$1.5 million would accrue in FY 2010 to the BBL Fund, comprising approximately \$1.3 million generated from additional late renewal fees and approximately \$200,000 in NOI fines that would be transferred from the Local General Fund. (NOI fines are currently deposited into the Local General Fund.)³⁹ The proposed subtitle would also generate \$416,000 in revenues from the expedited services, which would accrue to the Local General Fund. The net impact on the general local funds is \$216,800 in FY 2010 and \$867,200 in the FY 2010 through FY 2013 budget and financial plan period.

Fiscal Impact of Subtitle (II)(E) - Business Licensing Processing Adjustment Act of 2009					
Estimated Impact on the Basic Business License Fund	FY 2010	FY 2011	FY 2012	FY 2013	Four Year Total
BBL Late Renewal Fee Increase	\$1,296,450	\$1,296,450	\$1,296,450	\$1,296,450	\$5,185,800
Transfer of NOI Fines to BBL Fund ^a	\$200,000	\$200,000	\$200,000	\$200,000	\$800,000
Total Impact to BBL Fund	\$1,496,450	\$1,496,450	\$1,496,450	\$1,496,450	\$5,985,800
Estimated Impact on the Local General Fund	FY 2010	FY 2011	FY 2012	FY 2013	Four Year Total
Optional Expedited Service Fee	\$416,800	\$416,800	\$416,800	\$416,800	\$1,667,200
Transfer of NOI Fines to BBL Fund	(\$200,000)	(\$200,000)	(\$200,000)	(\$200,000)	(\$800,000)
Total Impact to Local General Fund	\$216,800	\$216,800	\$216,800	\$216,800	\$867,200

^a The estimate is based on average NOI revenue collections in FY 2007 and FY 2008. In FY 2007 and FY 2008, OAH collected approximately \$615,000 and \$588,000 respectively.

³⁹The Office of Administrative Hearings (OAH) has collected about \$105,000 in fines in FY 2009; the OCFO estimates they will collect \$200,000 by the end of the fiscal year. In FY 2007 and FY 2008, OAH collected approximately \$615,000 and \$588,000 respectively; OAH has collected \$21,900 in fines in FY 2009 to date.

**Subtitle (II)(F) – Community Development Block Grant Accounting Correction
Amendment Act of 2009**

Background

The proposed amendment would eliminate the requirement that revenues from Deputy Mayor for Planning and Economic Development (DMPED) assets that are encumbered by requirements of the federal Community Development Block Grant (CDBG) program be held in a segregated account within the Department of Housing and Community Development (DHCD) budget. With the proposed change, these funds will be held in a segregated account within the DMPED budget. These funds, under the D.C. Official Code, are designated for use by the DMPED. This would not change under the proposed amendment.⁴⁰ The total amount of CDBG funds transferred to DMPED in FY 2010 would be \$8 million.

The proposed subtitle would also require DMPED to submit to the Council for approval an annual CDBG spending plan that lists the uses of the CDBG funds. The spending plan would be required to be submitted to the Council for a 30-day period of review no later than the first day of August of each year funds are appropriated. The spending plan could not be implemented without Council approval.⁴¹

The proposed subtitle would also require projects funded with CDBG funds be selected by a competitive process administered by DMPED. Furthermore, the proposed subtitle establishes project evaluation criteria for CDBG project grants, guidelines for project eligibility, and reporting requirements, requiring DMPED to submit to the Council a quarterly financial reports certified by the Office of the Chief Financial Officer on CDBG funds within its budget authority.

Financial Plan Impact

Segregating CDBG funding and establishing project eligibility guidelines would create additional reporting requirements for DMPED, but would have no financial impact on the proposed FY 2010 through FY 2013 budget and financial plan. Furthermore, the proposed subtitle would require projects funded by CDBG funds to be selected by a competitive process administered by DMPED. The agency could absorb the implementation of this process with its existing resources

⁴⁰ The proposed subtitle would amend the National Capital Revitalization Corporation and Anacostia Waterfront Corporation Reorganization Act of 2008 (D.C. Law 17-138; 55 DCR 1689) by striking the phrase "included as a segregated line item in the budget of DHCD that the Mayor is required to submit to the Council pursuant to pursuant to section 442 of the District of Columbia Home Rule Act, approved December 24, 1973 (87 Stat. 798; D.C. Official Code § 1-204.42), and shall be."

⁴¹ If the Council does not approve or disapprove the spending plan by resolution within the 30-day review period, the spending plan would be deemed disapproved and must be re-submitted.

Subtitle (II)(G) – Neighborhood Investment Fund Implementation Plan Amendment Act of 2009

Background

The proposed subtitle amends Section 2 of the Neighborhood Investment Act of 2004 ("Act")⁴² to clarify that the Neighborhood Investment Fund (NIF) established by this Act does not expire after five years.

The subtitle also would authorize the establishment of the "Get D.C. Residents Training for Jobs Now Career Technical Training Fund" ("Career Fund"), a revolving, non-lapsing fund that would be available to fund all costs associated with the adult vocational training programs established by "Get D.C. Residents Training Now Act of 2009", as proposed in Title (I)(R) of this Act. The Mayor would be required to transfer \$1.1 million each year, adjusted for inflation, from the NIF to the Career Fund.

The proposed subtitle would also add a new subsection authorizing NIF funds under the authority of the Deputy Mayor for Planning and Economic Development (DMPED) in FY 2010 to be allocated on a one-time basis as follows:

- \$370,613 for personal and administrative associated with implementing NIF, including, salary, fringe benefits, and supplies;
- \$1,000,425 to be transferred to the Department of Small and Local Business Development through Intra-District transfer and dispersed to the Main Street programs in the amounts designated in the proposed subtitle.⁴³
- All Main Street programs receiving \$150,000 or more through this Act would be required to use \$50,000 for a Business Improvement District Litter Cleanup program.⁴⁴
- \$3 million for the New Communities Human Capital program;
- \$1.1 million to be transferred annually and adjusted yearly for inflation to the Career Technical Training Fund pursuant to subsection (i) of this Act ;
- \$600,000 to be transferred through Intra-District transfer to the Department of Recreation;
- \$500,000 to be transferred through Intra-District transfer to the District of Columbia Public Libraries;
- \$139,000 to be transferred to the District Department of Transportation to be used for the Riggs Road project in Ward 4;
- \$2,091,000 for the D.C. USA parking garage;
- \$1 million for 12 NIF target areas specified in the proposed subtitle.⁴⁵

⁴² Effective March 30, 2004 (D.C. Law 15-131; D.C. Official Code 6-1071 *et seq.*).

⁴³ Under the proposed subtitle, the following Main Street programs would receive NIF funds: Shaw (\$150,000); Historic Dupont (\$75,000); Adams Morgan (\$100,000); Vinegar Hill, NW (\$150,000); Georgia Avenue (\$150,000); Rhode Island (\$150,000); North Capital (\$150,000); H Street, NE (\$150,000); Barracks Row (\$50,000); Deanwood (\$150,000); and Congress Heights (\$150,000).

⁴⁴ Public Planning Capital Project Act of 2003, effective June 30, 2003 (D.C. Law 15-39; D.C. Official Code § 1-325.111).

- \$7,020,000 for one-time designated appropriations allocations to various community organizations.

Finally, the proposed subtitle would establish the "Fiscal Year 2010 NIF Fund ("FY 2010 Fund"), a non-lapsing, non-reverting fund into which the Chief Financial Officer would deposit \$3.2 million in unspent FY 2009 NIF funds that would carry over to FY 2010. All funds in the account would be used for, and made continually available for, the above mentioned projects.⁴⁶

Financial Plan Impact

The proposed subtitle would reallocate a total of \$20,021,038 in NIF funds; of these funds, \$15,721,038 would be reallocated to projects specified in the legislation, \$3.2 million would be transferred to the FY 2010 Fund, and \$1.1 million to the Career Fund.

The NIF FY 2008 end-of-year fund balance is \$22,327,225, which would be adequate to cover the proposed expenditures. Additionally, there is available \$3.2 million in unspent FY 2009 funds that would be available for transfer to the new FY 2010 Fund.

Subtitle (II)(H) - Financial Incentives For Motion Picture And Television Productions Act of 2009

Background

The proposed subtitle amends the Film DC Economic Incentive Act of 2006⁴⁷ to re-establish the "Film DC Economic Incentive Grant Fund" as the Film DC Economic Incentive Fund ("Film DC Fund"). Film DC Fund would be used to provide financial incentives to eligible production companies for the production of movies, television shows, or other video production in the District provided that the production activity has a direct positive impact on the economic activity in the District of Columbia. For each eligible application, the total financial incentives would equal to the sum of:

- 42 percent of the company's qualified production expenditures that are subject to taxation in the District;
- 21 percent of the company's qualified production expenditures that are not subject to taxation in the District;
- 30 percent of the company's qualified personnel expenditures;
- 50 percent of the company's qualified job training expenditures; and

⁴⁵ Columbia Heights, Brightwood, Washington Highlands, Deanwood/Deanwood Heights; Bloomingdale/Eckington; Logan Circle Neighborhood; H Street, Anacostia, Congress Heights, Shaw Neighborhood, Brookland/Edgewood, and Bellevue.

⁴⁶ The proposed subtitle states that these funds shall be used in accordance with section 2061(b)(J), which details the reallocation of funds under DMPED's authority in FY 2010.

⁴⁷ The proposed subtitle amends the Film DC Economic Incentive Act of 2006, effective March 14, 2007 (D.C. Law 16-290; D.C. Official Code § 39-501).

- 25 percent of the company's base infrastructure investment provided that, if the base infrastructure investment is in a facility that may be used for purposes unrelated to production or postproduction activities, then the base infrastructure investment shall be eligible for the 25 percent incentive payment only if the Mayor determines that the facility will support and be necessary to secure production or postproduction activity.

Additionally, the Mayor would be authorized to provide to taxpayers, as an incentive for the creation of production and post-production facilities in the District, a payment of 25 percent of the taxpayer's base infrastructure investment; if all or a portion of the base infrastructure investment is in a facility that may be used for purposes unrelated to production or post-production activities.

The subtitle also provides definitions of key terms, describes the production incentive application process, specifies the determination criteria the Mayor would use in selecting recipients for these incentives and exempts the information collected under this Act from the Freedom of Information Act disclosure requirements, to the extent that information, records, and data disclose commercially sensitive information about businesses involved.

Lastly, the subtitle would authorize the Mayor to establish and impose fees for permits issued for the occupation of the public space for motion picture, television, and other media productions ("film permits") pursuant to an amendment to the Budget Support Act of 1997.⁴⁸ The proposed subtitle authorizes the Mayor to charge a one-time fee of \$30 per production for processing of the film permit application, and \$150 per day per location to occupy public space or a public right of way. The Mayor would also be authorized to periodically revise the schedule of fees by rulemaking. These fees would be collected in a newly created "Film DC Special Account," a segregated, non-lapsing account within the Local General Fund. Any fees deposited in this account, as well as other funds designated by law, regulation, or reprogramming, and all interest earned on funds in the Film DC Special Account will be used to pay for operating expenses of the Office of Motion Picture and Television Development.

Financial Plan Impact

The Film DC Fund would be funded by annual appropriations⁴⁹; the proposed FY 2010 through FY 2013 budget and financial plan does not provide any annual allocations for the Film DC Fund. DMPED and the Office of the City Administrator did not specify any plans for reprogramming of funds for this account. The grants made and financial incentives provided under the Film DC Economic Incentive Act of 2006 cannot exceed the funds available in the Film DC Fund.

The proposed subtitle also authorizes the Mayor to charge for permits issued for movie or TV production purposes, to be deposited to the Film DC Special Account to support the operations

⁴⁸ The Budget Support Act of 1997, effective April 9, 1997 (D.C. Law 11-198; D.C. Official Code § 10-1141.03), controls the issuance of permits for the occupation of public space, public rights of way, and public structures.

⁴⁹ As set forth in the Film DC Economic Incentive Act of 2006 (codified at D.C. Official Code § 39-501), which regulates the funding of the Film DC Economic Incentive Grant Fund.

of the Office of Motion Picture and Television Development. Based on the information on the number of permits issued and the outlined fee structure, the OCFO estimates that the film permits would generate for the Film DC Special Account \$51,000 in FY 2010 and \$204,000 in the financial plan period.

Fiscal Impact of Subtitle (II)(H) – Financial Incentives For Motion Picture And Television Productions Act of 2009					
Estimated Impact of the Film DC Special Account					
	FY 2010	FY 2011	FY 2012	FY 2013	Four Year Total
New fees collected in the Film DC Special Account	\$51,000	\$51,000	\$51,000	\$51,000	\$204,000

Subtitle (II)(I) - Washington Convention Center Authority and Sports and Entertainment Commission Merger Act of 2009

Background

The proposed subtitle would amend the Washington Convention Center Authority Act of 1994⁵⁰ to merge the Washington Convention Center Authority (WCCA) and the DC Sports and Entertainment Commission (DCSEC) into the new Washington Convention and Sports Authority (WCSA). Further, the proposed subtitle would transfer responsibility for maintenance and operation of the RFK Stadium site and the non-military portion of the D.C. National Guard Armory to the District’s Office of Property Management. The intent of the proposed subtitle is to reduce costs by eliminating duplicative activities.

The proposed subtitle contains a number of amendments to the District Code which would allow the WCCA to take over the functions of the DCSEC as well as promotion and attraction of films, motion pictures, and boxing and wrestling events. The new WCSA would be responsible for the operations of the Walter E. Washington Convention Center, booking events at the RFK Stadium/Armory campus, the lease of Nationals Park, as well as the other activities currently undertaken by the two existing authorities. The current members of the WCCA board would serve on the new WCSA board. The proposed subtitle also creates two additional board seats to be filled by the DCSEC’s vice chairman and the President of the Hotel Association. The DCSEC board would be disbanded. The WCCA General Manager would become the Chief Executive Officer of the new WCSA.

The proposed FY 2010 through FY 2013 budget and financial plan transfers \$5.085 million of the budget authority from the Convention Center Authority to the Office of Property Management, to account for RFK Stadium/Armory operations and maintenance responsibility previously held by DCSEC. The OCFO evaluated the FY 2010 budget approved by DCSEC’s board and determined that \$5.085 million of costs related to facility operations. The proposed subtitle creates a Sports Facilities Account within the District’s General Fund to be used for these facilities operations, and requires the WCSA to fund the account on October 1 of each year.

⁵⁰ Effective September 28, 1994 (D.C. Law 10-188; D.C. Official Code § 10-1201.01 *et seq.*).

Funds will come initially from accounts previously held by DCSEC and thereafter from revenues the WCSA shall derive from its sports and entertainment-related activities. The Convention Center has not yet incorporated these new activities and funding requirements into its proposed FY 2010 budget. The subtitle requires the Convention Center to issue, by September 30, 2009, a report, and plan to the Council on the expected costs and revenues to be associated with the merger with DCSEC.

The proposed subtitle would transfer all assets and obligations of the DCSEC to the WCSA, except for non-individual employment or employment-related contracts, and DCSEC's outstanding obligation to the District for personnel expenses. Regarding the employment contracts, the OCFO has been informed that a number of the DCSEC's current employees are members of the American Federation of State, County, and Municipal Employees (AFSCME) union. The OCFO cautions that termination of the union employment contracts may create potential claims, should the status of these employees not be maintained by the District. Regarding the personnel expenses, the proposed subtitle expunges the DCSEC's payroll liability to the District in the amount of approximately \$3.9 million. This liability stems from advances made to DCSEC during fiscal year 2006.

Financial Plan Impact

The fiscal impact of the proposed subtitle is incorporated into the FY 2010 through FY 2013 budget and financial plan. As a result of the merger, the responsibilities of the DCSEC would be transferred in FY 2010, in part to the Office of Property Management and in part to the newly established WCSA. The WCSA will receive the combined revenues of the WCCA (which includes revenues from its own operations and the dedicated tax transfer of \$99.1 million in FY 2010) and the revenues from sponsored events currently under the DCSEC. In turn, the WCSA would transfer an amount to the District's General Fund each October 1 to be used by the Office of Property Management for operation of the Stadium/Armory campus facilities. For FY 2010, this amount is \$5.085 million.

Expunging DCSEC's payroll liability from FY 2006 would result in a \$3.9 million write-off of a receivable and therefore be a negative impact on the FY 2009 budget. The proposed FY 2010 through FY 2013 financial plan would not be impacted by this write-off.

Subtitle (II)(J) - Southwest Waterfront Redevelopment Timing Act of 2009

Background

The proposed subtitle requires that the closing for the conveyance of title of the Southwest Waterfront properties by the District⁵¹ shall not occur before October 1, 2010, unless approved by resolution by the Council.

⁵¹ Approved by the Council in the Southwest Waterfront Third Revised Disposition Emergency Approval Resolution of 2008, effective December 16, 2008 (Res. 17-955).

Financial Plan Impact

The proposed subtitle would shift the fiscal impact of the Southwest Waterfront development, as estimated by the Office of the Chief Financial Officer, on May 16, 2008.⁵² Specifically, the proposed subtitle would postpone the estimated \$4 million burden from the foregone sales tax collections by one year, from FY 2010 to FY 2011 onwards.

Subtitle (II)(K) – Housing Production Trust Fund Amendment Act of 2009

Background

The proposed subtitle amends the Housing Production Trust Fund Act of 1988⁵³ to increase the maximum percentage of funds allocated for the administration of the Housing Production Trust Fund (HPTF) in a given fiscal year from 5 percent to 10 percent of the funds deposited into the HPTF.⁵⁴ In addition, the proposed increase would apply retroactively to FY 2009.

Financial Plan Impact

The proposed subtitle would have no net impact on the Local General Fund, as it does not increase or reduce the overall funding level; instead it just increases the share of total HPTF funds used for the administration of the HPTF.⁵⁵ The financial impact of the proposed subtitle is incorporated into the proposed FY 2010 through FY 2013 budget and financial plan.

Fiscal Impact of Subtitle (I)(K) - Housing Production Amendment Act of 2009 Trust Fund Dollars Reallocated for Administrative Costs (In millions of dollars)						
	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	4 Year Total
Projected Revenue	\$22.4	\$17.9	\$18.1	\$21.1	\$23.3	\$102.8
Current Law (5%)	\$1.1	\$0.9	\$0.9	\$1.1	\$1.2	\$5.1
Proposed Law (10%)	\$2.2	\$1.8	\$1.8	\$2.1	\$2.3	\$10.3
Potential Additional Funds Allocated for Administration	\$ 1.1	\$0.9	\$0.9	\$1.1	\$1.2	\$ 5.1

⁵² Fiscal Impact Statement on Southwest Waterfront Bond Financing Act of 2008, B17-0591, available at http://app.cfo.dc.gov/services/fiscal_impact/pdf/spring08/051608_2.pdf.

⁵³ Effective March 16, 1989 (D.C. Law 7-202; D.C. Official Code § 42-2802(b)(10)).

⁵⁴ The Housing Production Trust Fund is a non-lapsing, non-reverting segregated account financed by 15 percent of the District's deed recordation and transfer taxes annually. The HPTF provides funds for the acquisition, construction, and rehabilitation of affordable multifamily housing projects.

⁵⁵ While the proposed subtitle would have no impact on the General Fund, it would impact the amount of HPTF available for program activities. Under the proposed subtitle, in FY 2010, an additional \$.9 million in HPTF could be redirected for administrative purposes and an additional \$4.2 million over the FY 2010 through FY 2013 budget and financial planning period.

Subtitle (II)(L) – Housing Assistance Payment Clarification Amendment Act of 2009

Background

The proposed subtitle would amend the Rental Housing Conversion and Sale Act of 1980⁵⁶ to clarify that Housing Assistance Payment (HAP) Program shall be administered by the Department of Housing and Community Development (DHCD).

The proposed subtitle would also authorize DHCD to jointly administer and manage the Housing Assistance Fund (“Fund”) with the Office of the Tenant Advocate (OTA).⁵⁷ Additionally, the proposed subtitle clarifies that one-third of actual collections would be used for the administration and delivery of housing assistance payments for displaced tenants, and an additional one-third would be used by OTA for the annual administrative and operational purposes of the agency.

Financial Plan Impact

The proposed subtitle does not impact the amount collected in the Housing Assistance Fund; it only clarifies that DHCD is responsible from the administration of the HAP program, and therefore has the authority over the portion of the funds in the Housing Assistance Fund used to support the HAP Program. In FY 2010, OTA would transfer one-third of revenues collected in the prior fiscal year, approximately \$250,000.⁵⁸ DHCD will have authority over approximately \$1.4 million over the FY 2010 through FY 2013 budget and financial planning period.

Fiscal Impact of Subtitle (II)(L) - Housing Assistance Payment Clarification Amendment Act of 2009 Transfer from the Housing Assistance Fund to DHCD					
	FY 2010	FY 2011	FY 2012	FY 2013	Four Year Total
Estimated Revenue	\$ 1,500,000	\$1,000,000	\$1,000,000	\$1,000,000	4,500,000
Transfer to DHCD ^{a, b}	\$ 249,975	\$ 499,950	\$ 333,300	\$ 333,300	\$ 1,416,525

^a Starting in FY 2010 one-third of annually-collected revenue from the prior fiscal year would be transferred to DHCD; however, the amount transferred in FY 2010 is subject to change if a different agreement is reached between the agencies.

⁵⁶ Effective September 10, 1980 (D.C. Law 3-86; D.C. Official Code § 42-3401.01 *et. seq.*).

⁵⁷ The Housing Assistance Fund (6005) (also referred to as the Condo Conversion Fee Fund) is a non-lapsing, non-reverting segregated account into which fees collected from the conversion of all rental properties to condominium or cooperatives are deposited. Section 42-3402.04 of the D.C. Official Code authorizes the District to levy a fee on owners who converts a housing accommodation, including vacant buildings, into a condominium or a cooperative. The fee is equal to of 5 percent of the sales price for each condominium unit, or proportionate value of the cooperative residence, within the housing accommodation.

⁵⁸ Because the OCFO certifies the current fiscal year revenues based on projected revenue collections, the actual amount of revenues collected and the amount certified may differ. The proposed subtitle would require the actual amount of funds collected be transferred; therefore any discrepancies in the amount of funds transferred would have to be reconciled by the agencies. Estimates are based on the certified revenue collections for the prior fiscal year, in this case FY 2009.

^b The amount of the transfer is based on the Office of the Chief Financial Officer’s estimated revenue projection for this Fund.

Subtitle (II)(M) Targeted Homeowner Grant Program Funding Amendment Act of 2009

The proposed subtitle would amend the Historic Landmark and Historic District Protection Act of 1978⁵⁹ to eliminate the sunset provision on the Mayor’s authority to expend up to \$1.25 million of appropriated funds from the Historic Landmark-District Protection Fund, a non-lapsing, revolving fund, for the Targeted Homeowner Grant Program.⁶⁰ Under current law, the Mayor’s authority would expire in FY 2010.

Financial Plan Impact

The proposed subtitle would have no impact on the budget and financial plan, as the amendment only extends the Mayor’s budget authority but does *not commit* District resources to the Program. Funds required to implement the Grant Program would be dependent upon the availability and approval of funds in the budget and financial plan.

Subtitle (II)(N) – Rental Unit Fee Amendment Act of 2009

Background

The proposed subtitle amends the “Rental Housing Act of 1985” to reflect the current statutorily mandated annual rental accommodations (RA) fee of \$21.50 per rental unit.⁶¹ This fee is required to be paid by housing providers in order to register rental housing in the District of Columbia. The existing codification does not reflect the fact that the rental accommodations fee was increased from \$17 to \$21.50 pursuant to D.C. Law 14-307, D.C. Law 15-205, and D.C. Law 16-192.⁶²

The proposed subtitle also amends D.C. Official Code §42-3504.01 to establish the “OTA Rental Accommodation Fee Fund” (“Fund”), a non-lapsing, non-reverting segregated account into which OTA’s portion of RA fees would be deposited. A portion of the RA fees collected from

⁵⁹ Effective March 2, 2007 (D.C. Law 16-189; D.C. Official Code § 6-1110.02(k)).

⁶⁰ The Targeted Homeowner Grant Program is administered by the Office of Planning and offers financial incentive to help qualified low- and moderate-income homeowners in 12 historic districts pay for certified rehabilitation work. The maximum grant allowable is \$25,000 per household, except in Anacostia where the maximum grant is \$35,000.

⁶¹ Amends section 401 of the Rental Housing Act of 1985, effective July 17, 1985 (D.C. Law 6-10; D.C. Official Code §42-3504.01).

⁶² D.C. Law 14-307, the “Fiscal Year 2003 Budget Support Amendment Act of 2002,” effective June 5, 2003, increased by 30 percent all fines and fees imposed by the District of Columbia, unless otherwise specified in that Act. This fee was not otherwise specified; at that time the fee was \$15.00; thus D.C. Law 14-307 increased the fee by \$4.50 (30 percent of \$15.00). This increase was implemented by Mayoral order adjusting all relevant fines and fees. Subsequently, the Council increased the fee twice by \$1 each time (D.C. Law 15-205, the “Fiscal Year 2005 Budget Support Act of 2004,” effective December 7, 2004; D.C. Law 16-192, the “Fiscal Year 2007 Budget Support Act of 2006,” effective March 2, 2007).

FY 2009 would also be deposited into the Fund. While the D.C. Official Code specifies that a portion of rental accommodation fees collected should be deposited into a “special account for use by the Office of the Chief Tenant Advocate,” the legislation does not specify an account.⁶³ As a result, these funds were deposited into the Department of Consumer and Regulatory Affairs’ Nuisance Abatement Fund.

Financial Impact

The proposed subtitle is a technical amendment that corrects the code to reflect the current RA fees, which have been in effect since FY 2006. Both the baseline FY 2010 budget and the proposed FY 2010 through FY 2013 budget and financial plan already incorporate the correct rate.

Additionally, the proposed subtitle would transfer approximately \$225,000 in RA fees from the Nuisance Abatement Fund (6006) to the “OTA Rental Accommodation Fee Fund” (Fund) in FY 2010 and \$1.05 million in the FY 2010 through FY 2013 budget and financial planning period. DCRA would transfer the \$150,000, or 30 percent, of RA fees collected in FY 2009 in FY 2010 to the Fund, as these were the OTA’s portion of RA fees due in fiscal year 2009. In FY 2010 through FY 2013, DCRA would transfer 15 percent of RA fees collected; however, the percentage of fees transferred to the Fund may change depending upon an agreement reached between the DCRA and the OTA.

Estimated Impact of Proposed Subtitle (II)(N) Transfer of Rental Accommodations Fees from the Nuisance Abatement Fund to the OTA Rental Accommodations Fee Fund					
	FY 2010	FY 2011	FY 2012	FY 2013	4 Year Total
Transfer to OTA (30% of FY 2009 RA collections)	\$150,000	\$0	\$0	\$0	\$150,000
Transfer to OTA (15% of RA collections)	\$75,000	\$375,000	\$75,000	\$375,000	\$900,000
Total Transfer	\$225,000	\$375,000	\$75,000	\$375,000	\$1,050,000

Subtitle (II)(O) – Abatement of Property Nuisance Fund Amendment Act of 2009

Background

The proposed subtitle would amend D.C. Official Code § 42-3131.01(b)(2) to authorize the deposits of donations or restitutions into the Nuisance Abatement Fund⁶⁴ (“Fund”) by private

⁶³ D.C. Official Code §42-3504.01

⁶⁴ The Nuisance Abatement Fund is a segregated, non-lapsing, non-reverting account established pursuant to An Act to Provide for the Abatement of Nuisances in the District of Columbia by the Commissioners of the District, and for other purposes, approved April 14, 1906 (34 Stat. 115, ch. 1626), currently codified at .§ 42-3131.01(b)(1)(A).

individuals and from recoveries from enforcement action by the Office of the Attorney General on behalf of the District of Columbia for the abatement of property violations⁶⁵, excluding funds obtained through the administrative proceedings. If enacted, the proposed amendment would allow defendants charged with violating the District’s housing code, as a condition of probation, donate sums of money into the Fund.

Financial Impact

Dedicating a portion of certain OAG recoveries to the Nuisance Abatement Fund would not negatively impact the District’s budget and financial plan. Due to the uncertain nature of these types of revenue, recovery amounts are only recognized upon receipt and are not anticipated in the District’s budget and financial plan

Subtitle (II)(P) – Elevator Maintenance Standards and Licensing Act of 2009

Background

The proposed subtitle would establish new license categories for those performing elevator installation, repair, and inspection, and it would originate new fees to administer these new licensing requirements. The proposed bill would amend the District of Columbia Official Code⁶⁶ to include elevator mechanic and elevator contractor among regulated non-health related occupations and professions so they would be licensed to demonstrate their experience, qualifications, and abilities.

The bill would also amend the District Code⁶⁷ to specify those occupations that shall be included among the 15 members of the Board of Industrial Trades (“Board”). This Board would regulate and license the practices of elevator mechanics, contractors, and inspectors. The bill would also require changes to the D.C. Official Code regarding scope of practice for electricians⁶⁸ and eligibility requirements for electricians⁶⁹ to exclude conveyances⁷⁰ and elevator/escalator references. A new part⁷¹ then would be added to the D.C. Official Code to cover elevator maintenance, and the scope of practices for elevator mechanics, contractors, and inspectors. Elevator inspectors would be required to meet the standards of American Society of Mechanical Engineers, Qualification of Elevator Inspectors (ASME QEI), in addition to any other Board requirements.

⁶⁵ As defined in the provisions of Title 14, Chapters 1 through 16 of the District of Columbia Municipal Regulations.

⁶⁶ D.C. Official Code § 47-2853.04.

⁶⁷ D.C. Official Code § 47-2853.06(d).

⁶⁸ D.C. Official Code § 47-2853.91.

⁶⁹ D.C. Official Code § 47.2853.92.

⁷⁰ Conveyances include elevators, elevator machinery and equipment, hydraulic elevators, sidewalk elevators, private residence elevators and lifts, hand elevators, hand and power dumbwaiters, escalators, moving walks, manlifts, trayvayors and selector verticals and other related conveyance.

⁷¹ A new Part F-1. Elevator Maintenance, to be added to Chapter 28 of Title 47 of the D.C. Official Code.

The bill establishes a license fee of \$260 for the three new categories of licensees (elevator mechanics, contractors, and inspectors). The fees would not apply to elevator inspectors employed by the District of Columbia or by the Washington Metropolitan Area Transit Authority. The fees collected from licensees would accrue to the general fund. The District of Columbia Department of Consumer and Regulatory Affairs (DCRA) would be required to promulgate rules to implement the proposed legislation within 180 days of the effective date of its enactment.

Financial Plan Impact

The proposed legislation would result in a positive fiscal impact of \$107,083 in FY 2010 and \$261,571 in the four year budget and financial plan period.

Currently an estimated 1,200 electricians install, service, repair and inspect elevators in the District of Columbia. DCRA estimates that to implement the requirements of the licensing programs, it would have to hire two FTEs (at DS Grade 9, Step 1) in the first year of implementation. The personnel costs associated with the two FTEs would equal approximately \$101,000 in FY 2010. Given that the licenses will be renewable every other year, it is estimated that the required FTEs, and hence the cost of implementation, would be halved in the outer years, bringing the four-year total cost to approximately \$258,500.

On the revenue side, it is assumed that in the first year 800 applicants would successfully qualify for the licenses. In the out-years, new applicants and renewals are expected to be at 400 per year. With a license fee of \$260, the proposed legislation is expected to generate \$208,000 in FY 2010 and \$520,000 over the four-year financial plan period. The FY 2010 through FY 2013 budget and financial plan already incorporates the impact of the proposed legislation.

The table below summarizes the fiscal impact of the proposed legislation.

Fiscal Impact of Subtitle (II)(P) - Elevator Maintenance Standards and Licensing Act of 2009					
	FY 2010	FY 2011	FY 2012	FY 2013	4 Year Total
Revenues					
License Fee	\$260	\$260	\$260	\$260	
Number of Licensees ¹	800	400	400	400	
Total Fee Collection	\$208,000	\$104,000	\$104,000	\$104,000	\$520,000
Costs					
Number of clerks ²	2	1	1	1	
Salary ^{3,4}	\$42,761	\$43,617	\$44,489	\$45,379	\$176,246
Benefits ⁴	\$7,697	\$7,851	\$8,008	\$8,168	\$31,724
Total personnel costs	\$100,917	\$51,468	\$52,497	\$53,547	\$258,429
Positive Fiscal Impact	\$107,083	\$52,532	\$51,503	\$50,453	\$261,571

¹ OCFO estimate based on testimony of Clifford Cooks, Manager of the Office of Professional Licensing at DCRA delivered on 4/22/2009.

² Two FTEs will be needed in the first year to administer the program. Thereafter, with half of licenses renewed each year, one clerk will be sufficient.

³ DCRA indicated that they would need FTEs at DS Grade 9, Step 1.

⁴ Benefits are calculated at 18 percent of the salary, and a 2 percent COLA applied for each year to salary and benefits.

Subtitle (II)(Q) – Advanced Metering Infrastructure Implementation and Cost Recovery Authorization Act of 2009

Background

The proposed subtitle authorizes the implementation of Advanced Metering Infrastructure (AMI) systems, commonly known as “Smart Grids” that would allow electric utilities to gather at least hourly energy consumption data from all customers. Because transmission of electricity is regulated, under the proposed subtitle, the District of Columbia Public Services Commission (DCPSC) would be responsible for ensuring that the electric utility implementing a Smart Grid system would secure sufficient funding and achieve a return on investment that is consistent with the DCPSC’s regulated rate of return. Under the proposed legislation the DCPSC would have the authority to review the prudence of costs associated with implementation of the AMI within 60 days of the approval of federal funds. DCPSC would be able to keep any cost savings achieved through the implementation the AMI.

Financial Plan Impact

The proposed subtitle requires that the AMI systems be funded by federal funds specifically allocated to the implementation of Smart Grids under the American Recovery and Reinvestment Act of 2009. DCPSC would be responsible for ensuring that the federal funds obtained by DCPSC are sufficient for the implementation of the AMI. As such, the proposed subtitle does not have a direct impact on the District’s budget and financial plan.

Subtitle (II)(R) – Get DC Residents Training for Jobs Now Act of 2009

Background

The proposed subtitle would require the Mayor to establish evening, weekend and summer adult career technical training for industry certification for District residents at the Phelps Architecture, Construction, and Engineering High School, the Academy of Construction and Design, Cardozo Senior High School and the Hospitality Public Charter School at Roosevelt High School in partnership with existing career technical education programs. The programs would partly be offered during non-traditional school hours at District owned facilities and can be offered by trade associations, professional groups, unions, non-profit and other groups certified to provide adult career technical training (“certified entities”).

The proposed subtitle requires that the funding for the proposed programs would be administered from federal funds received specifically to support adult career technical training programs as authorized by the Workforce Investment Act. Certified entities would be required to submit

competitive proposals that will match current and future employment needs within the District as identified by the Mayor. All programs created by this subtitle that are not funded by federal grants shall be subject to appropriations. The proposed subtitle also requires the Mayor to seek additional federal funds that might be available through the Workforce Investment Act, the Carl D. Perkins Career and Technical Education Act, and through Federal funding that may be available for career technical training in the form of competitive grants under the American Recovery and Reinvestment Act of 2009.

Priority for participation in the vocational education programs created by this legislation would be given to District residents who reside in Neighborhood Investment Plan target areas.⁷²

Financial Impact

Full implementation of this subtitle, which would serve approximately 250 District of Columbia residents annually, would require approximately \$1.1 million in FY 2010 and \$4.7 million in the FY 2010 through FY 2013 financial plan period. This impact is already incorporated by the proposed subtitle, which makes available \$1.1 million annually through the "Get D.C. Residents Career Technical Training Fund" ("Career Fund").⁷³ With an annual budget of approximately \$1.1 million, the program could serve approximately 240 students a year.⁷⁴ More residents can be served if the District secures federal stimulus funds for the proposed programs.

Fiscal Impact of Subtitle (II)(R) - Get D.C. Residents Training for Jobs Now Act of 2009					
	FY 2010	FY 2011	FY 2012	FY 2013	4 Year Total
Proposed Adult Technical Training Programs:					
Cardozo Pre-apprenticeship Program:					
Residents served	50	50	50	50	
Total program cost ^a	\$272,300	\$280,469	\$288,883	\$297,550	\$1,139,202
Roosevelt Hospitality & Culinary Arts Programs:					
Hospitality Program:					
Residents served	90	90	90	90	
Total program cost ^b	\$207,000	\$213,210	\$219,606	\$226,194	\$866,011
Culinary Arts program:					
Residents Served	18	18	18	18	
Total Program Cost ^d	\$250,416	\$257,604	\$265,009	\$272,635	\$1,045,664
Phelps Architecture Construction and Engineering Program^c					
Residents Served	92	92	92	92	
Total Program Cost ^d	\$409,032	\$419,923	\$431,141	\$442,695	\$1,702,790

⁷² The following areas are NIF target areas pursuant to D.C. Code §1-325.11: Columbia Heights, Brightwood, Washington Highlands, Deanwood/Deanwood Heights; Bloomingdale/Eckington; Logan Circle Neighborhood; H Street, Anacostia, Congress Heights, Shaw Neighborhood, Brookland/Edgewood, and Bellevue.

⁷³ The University of the District of Columbia has agreed to make a one-time commitment in FY 2010 of \$60,000 towards to the program to establish learning labs at Roosevelt and Cardozo High Schools.

⁷⁴ The average cost per student is approximately \$4,555.

Fiscal Impact of Subtitle (II)(R) - Get D.C. Residents Training for Jobs Now Act of 2009					
	FY 2010	FY 2011	FY 2012	FY 2013	4 Year Total
Total Residents Served	250	250	250	250	1,000
Total Adult Training Costs	\$1,138,748	\$1,171,206	\$1,204,639	\$1,239,074	\$4,753,667
Average Cost Per Student	\$4,555	\$4,685	\$4,819	\$4,956	\$4,754
Committed Funds:					
Total Committed Funding^e	\$1,100,000	\$1,133,000	\$1,166,000	\$1,199,000	\$4,598,000
Residents Served Annually	241	242	242	242	967

Table Notes:

^a The cost per student includes the cost of both technical career training (\$3,946) and job readiness training (\$1,500) provided by UDC's Workforce Development Program. The cost per student also includes all operating costs; there are no costs for facility usage because the proposal would expand the number of seat available in an already existing program

^b Does not include a facilities usage fee because DCPS already receives fees for space usage.

^c The specifics of the Phelps training program are still under consideration; therefore, per pupil cost estimates were not available at the time of this analysis. However, given that the model for Phelps construction program will likely be similar to that of the Cardozo program, the per pupil costs for the training component were used to estimate the cost of the Phelps program. A job readiness component may be added to the Phelps program, which would increase the cost per pupil by approximately \$1,500.

^d Includes OCFO estimate regarding facilities costs.

^e The \$1.1 million in NIF transferred to the Career Fund would be adjusted annually for inflation; therefore a 3 percent inflation-adjustment was applied.

Subtitle (II)(S) – Rental Housing Commission Enhancement Act of 2009

Background

The proposed subtitle would amend the D.C. Official Code⁷⁵ to authorize funds from the Department of Housing and Community Development Unified Fund ("Unified Fund") to be used for the purposes of providing one-time funding enhancements for the Rental Housing Commission, and providing funding to support the housing needs of veterans. The authorized expenditures would be in addition to, and not in place of, those purposes currently authorized in the D.C. Official Code.

Financial Plan Impact

The proposed FY 2010 budget transfers \$500,000 in special purpose revenue from the Unified Fund⁷⁶ to be used to fund the Rental Housing Commission, as a one-time enhancement. Future transfers of a similar nature would have to be included in an approved budget and financial plan.

⁷⁵ D.C. Law 17-219; D.C. Official Code § 42-2857.01(c)

⁷⁶ Specifically from Source Code 0610

Subtitle (II)(T) – Economic Development Capital Fund Implementation Plan Act of 2009

Background

In accordance with the proposed FY 2010 through FY 2013 budget and financial plan, the proposed subtitle would reallocate \$1.5 million from the Office of the Deputy Mayor for Planning and Economic Development's (DMPED) capital budget for the Howard Theater project⁷⁷ to the O Street Market project⁷⁸ to be used for pre-development costs related to the O Street Market Project.

Financial Plan Impact

The fiscal impact of the proposed subtitle is incorporated into the FY 2010 through FY 2013 budget and financial plan. The Howard Theater project has a balance-budget authority of approximately \$8 million; therefore adequate funds are available to reprogram \$1.5 million to the O Street Market project.

Subtitle (II)(U) – Economic Development Reduction in Force Act of 2009

Background

The proposed subtitle requires the Mayor to implement a reduction in force for the Office of the Deputy Mayor for Planning and Economic Development (DMPED) by eliminating the Project Manager Advisor position⁷⁹ and freezing four other positions including one Project Manager⁸⁰, two Special Assistants⁸¹, and One Paralegal Specialist⁸².

Financial Plan Impact

The proposed subtitle would reduce FY 2010 personnel expenditures at (DMPED) by \$781,540 in FY 2010. These funds would be used to partially support the Cost of Living adjustments to the standard deduction in Fiscal Year 2010. The permanent elimination of the Project Manager Advisor would continue to reduce annual expenditures by approximately \$112,000 in the outer years, bringing the total reductions in expenditure s to \$1.13 million through the FY 2010 to FY 2013 financial plan period.⁸³

⁷⁷ Project Number EB403C.

⁷⁸ Project Number EB410C.

⁷⁹ These are three positions including Position Numbers 00047656, 00045503, 00045810 and 00044904.

⁸⁰ Position Number 00046405.

⁸¹ Position Numbers 00046086 and 00042979.

⁸² Position Number 00047368.

⁸³ The proposed FY 2010 through FY 2013 financial plan restores all of these positions starting FY 2011.

Estimated Fiscal Impact of II (U) - Economic Development Reduction in Force Act of 2009 Reductions in Expenditures (In thousands of dollars)					
	FY 2010	FY 2011	FY 2012	FY 2013	Four year total
Reductions in personnel expenditures ^a	\$782	\$112	\$115	\$119	\$1,128

^a Includes salaries and benefits. Outer years starting FY 2012 incorporate a 3 percent cost of living adjustment.

Subtitle (II)(V) – Business Improvement District Litter Cleanup Assistance Fund Establishment Act of 2009

Background

The proposed subtitle would amend the D.C. Official Code⁸⁴ to authorize the Ward 4 BID Demonstration Project to receive funds granted from the “Business Improvement District Litter Cleanup Assistance Fund (“Fund”) for certain purposes.

Financial Impact

Authorizing the Ward 4 BID Demonstration Project to receive funds from the Fund would have no impact on the budget and financial plan. If implementation of the proposed amendment would require additional resources, funds would need to be indentified and included in an approved budget and financial plan.

Subtitle (II)(W) – District Land Disposition Amendment Act of 2009

Background

The proposed subtitle amends the District’s Land Disposition Act⁸⁵ to require the Mayor to provide a more detailed financial analysis and, where applicable, an executed Memorandum of Understanding, an executed term sheet, an executed Land Disposition Agreement, an executed Community Benefits Agreement and an executed Certified Business Enterprise Agreement to accompany proposed resolutions for land disposition when transmitted to Council.

The legislation also requires the Mayor to provide the following information regarding a disposition of District-owned land to Council: a finding that the land is no longer needed for public purposes, name and business address of developers acquiring the land, a description of the property and its intended future use, the proposed method of disposition, a description of project funding and financing when the District provides assistance in excess of \$10 million, and an independent appraisal of the land. The Council will have 30 business days to review any

⁸⁴ D.C. Official Code §1-325.111.

⁸⁵ D.C. Official Code § 10-801(b).

changes to agreements previously provided as part of the required reports accompanying the resolution.

Financial Plan Impact

Implementation of the proposed subtitle would have no impact on the FY 2010 through 2013 budget and financial plan.

While the proposed legislation does impose additional reporting requirements on the Mayor in order to transmit a land disposition resolution to Council, implementation of the proposed legislation could be accomplished with existing resources.

Subtitle (II)(X) – Small Business Micro Loan Fund Amendment Act of 2009

Background

The proposed subtitle amends Section 2375 of the Fiscal Year 2008 Budget Support Act of 2007⁸⁶ to specify the use of funds available in the Small Business Micro Fund. Specifically, the proposed legislation would require that \$50,000 from the fund would be used as a one-time grant to a newly formed business association in Ward 3.

Financial Plan Impact

The impact of the proposed subtitle is incorporated into the proposed FY 2010 through FY 2013 budget and financial plan. The proposed FY 2010 budget designates \$50,000 to Ward 3 Business Association via the Department of Small and Local Business Development Micro Loan Fund.

Subtitle (II)(Y) – Local Rent Supplement Amendment Act of 2009

Background

The proposed subtitle would amend D.C. Official Code⁸⁷ to authorize the D.C. Housing Authority (“Authority”) to use funds remaining in the Rent Supplement Fund (“Fund”)⁸⁸ for capital-based assistance for the construction or rehabilitation of housing units for which the Authority previously provided an operating subsidy. The Authority must set aside a reserve equal to two months of program payment obligations for its then current contractual obligations before using these funds. The funds may be used for capital assistance, so long as they are not needed

⁸⁶ Effective September 18, 2007 (D.C. Law 17-20; D.C. Official Code § 2-218.75)

⁸⁷ § 6-226(b) and 26(d) *et seq.*

⁸⁸ Established pursuant to A13-0254, the Rent Supplement Fund is a non-lapsing, revolving fund established to provide housing assistance to extremely low-income District residents, including those who are homeless and those in need of supportive services, such as elderly individuals or those with disabilities. The funding of this program is subject to appropriation.

for project-based, tenant-based, or sponsor-based assistance (including any rent increase adjustments).

Financial Plan Impact

Expanding the purposes for which funds available in the Rent Supplement Fund could be used, so long as prior contractual obligations are met, would have no impact on the budget and financial plan.

TITLE III– PUBLIC SAFETY AND JUSTICE

Subtitle (III)(A) – Good Time Credits Amendment Act of 2009

Background

Current law requires that incarcerated individuals *complete* an “academic or vocational program” in order to be eligible for “educational good time credits” that can be used to shorten a person’s term of confinement. The proposed subtitle would amend D.C. Official Code § 24-221.01 to provide that incarcerated individuals only have to *participate* in these programs in order to be eligible for such credit. The goal of the proposed subtitle, in part, is to reduce operating costs for the Department of Corrections (DOC) by reducing the population of the D.C. Jail.

Financial Plan Impact

DOC has calculated that implementation of the proposed subtitle would result in an estimated \$4.45 million in expenditure reductions in FY 2010 due to a marginal reduction in the average length of stay for incarcerated individuals. After reviewing DOC’s assumptions and methodology, the Office of Revenue Analysis (ORA) concurs with the results of DOC’s analysis. ORA and DOC agree that an assumption of no growth for the savings calculation in the out-years is a reasonably conservative projection until further data are available, such as data on participation rates.

Fiscal Impact of Subtitle (III)(A) – District of Columbia Good Time Credits Amendment Act of 2009					
Expenditure Impact on the Budget and Financial Plan (In millions of \$)					
	FY 2010	FY 2011	FY 2012	FY 2013	Four Year Total
Reduction in Personnel Costs	(\$4.45)	(\$4.45)	(\$4.45)	(\$4.45)	(\$17.8)

Subtitle (III)(B) – Consumer Protection Funds Act of 2009

Background

This proposed subtitle would amend the District of Columbia Consumer Protection Fund (“Fund”)⁸⁹ by increasing the Fund’s asset cap to \$3.4 million, adding a new revenue source consisting of certain percentages of any recoveries of litigation brought by the Office of the Attorney General (OAG) on behalf of the District, defining what such recoveries include, prohibiting any monies in the Fund from ever reverting into the General Fund, and replacing “Corporation Counsel” with “OAG.”⁹⁰

⁸⁹ D.C. Official Code § 28-3911 *et seq.*

⁹⁰ On May 26, 2004, Mayor Anthony Williams signed an order renaming the Office of the Corporation Counsel for the District of Columbia as the Office of the Attorney General for the District of Columbia.

Under current law, the Fund is to be used by the Corporation Counsel⁹¹ to pay for the expenses related to the investigation, preparation, filing, and maintenance of actions specified under sections 28-3853⁹², 28-3909⁹³, and 28-3905(i)(4)⁹⁴; receiving or responding to consumer complaints; or consumer education activities.

Under this proposed subtitle, the Fund’s asset cap would be raised from \$3 million to \$3.4 million, and consistent with current law, any funds in excess of this amount would be deposited into the Emergency and Non-Emergency Number Telephone Calling Systems Fund (“E-911 Fund”).⁹⁵

Lastly, the proposed subtitle would introduce a new revenue source⁹⁶: recoveries⁹⁷ from litigation brought by OAG on behalf of the District or District agencies. The percentage of such recoveries deposited into the Fund would depend on the amount of the total recovery:

- For recoveries under \$2 million: 5 percent of the total amount;
- For recoveries between \$2 million and \$5 million: 5 percent of \$2 million, plus 2.5 percent of any amount over \$2 million; and
- For recoveries over \$5 million: 5 percent of \$2 million, plus 2.5 percent of \$3 million, plus 1 percent of any amount over \$5 million.

Currently, these recoveries go into the General Fund.

Financial Plan Impact

This proposed subtitle would take a percentage of recoveries currently deposited into the General Fund and deposit them into the Consumer Protection Fund. It is not possible to estimate the

⁹¹ As stated above, this is now the OAG.

⁹² Petitioning the Superior Court of the District of Columbia for temporary or permanent injunctive relief and for an award of restitution for property lost or damages suffered by District of Columbia residents as a consequence of the violation of a consumer security breach notification.

⁹³ This includes, but is not limited to petitioning the Superior Court of the District of Columbia to issue a temporary or permanent injunction against the use of specified acts that would violate consumer protections related to balloon payments, debts secured by cross-collateral, layaway plans, referral sales, etc.; representing the interests of consumers before administrative and regulatory agencies and legislative bodies; assisting with private, local, and federal agencies and officials to protect and promote the interests of consumers; conducting programs of consumer education and information; undertaking activities to encourage local business and industry to maintain high standards in the production, promotion, and sale of consumer goods and services and in the extension of consumer credit; and negotiating and entering into agreements for compliance by merchants with the provisions of this chapter; or publicize its own actions taken in the interests of consumers.

⁹⁴ Appeals of trade practice cases or suing in the Superior Court of the District of Columbia for a remedy, enforcement, or assessment or collection of a civil penalty relating to a trade practice case.

⁹⁵ D.C. Official Code § 34-1802.

⁹⁶ Current revenue sources include: 1) sums as may be transferred to the Fund under a court order or judgment in an action brought pursuant to §28-3909; 2) gifts, grants, or *cy pres* payments made to support consumer protection activities by the Corporation Counsel; and 3) sums as may be recovered by the Corporation Counsel under § 28-3909 by judgment or in settlement of claims.

⁹⁷ This subtitle states that “recovery” shall include funds obtained through court determinations or through settlements of lawsuits in which OAG represents the District or District agencies, but shall not include funds obtained through administrative proceedings in which OAG represents the District or District agencies; or funds obligated to another source or fund by court order, the settlement agreement, or District or federal law.

amount of this transfer because: 1) the OAG has not tracked such recoveries in the past and thus has no data on them; and 2) it is not possible to know what lawsuits the District will be involved in or the outcomes, including any settlement amounts. This proposed subtitle would also raise the Fund's cap to \$3.4 million. This could potentially result in a reduction in the amount of funds deposited into the E-911 Fund since any monies in excess of the cap go to that fund. However, it is also possible that the increase in revenues in the Fund due to monies from the recoveries could offset the higher the cap and/or lead to increased funds for the E-911 Fund.

Subtitle (III)(C) – E-911 and Consumer Protection Fund Amendment Act of 2009

Background

The proposed subtitle would amend the Emergency and Non-Emergency Number Telephone Calling Systems Fund Act of 2000⁹⁸ to prohibit the E-911 Fund after October 1, 2010 from being used for any purpose other than to defray both technology and equipment costs directly incurred by the District of Columbia and its agencies and instrumentalities in providing a 911 system, and direct costs incurred by wireless carriers in providing wireless E-911 service.⁹⁹ It would also revise the maximum allowable amount in the District of Columbia Consumer Protection Fund¹⁰⁰ to \$3.4 million. Under current law, any monies in excess of this maximum amount are deposited into the E-911 Fund.

Financial Plan Impact

Prohibiting monies in the E-911 Fund from being used to cover nonpersonnel overhead costs would not change the status quo. In FY 2009 and previous fiscal years, no such costs were funded from the E-911 Fund. However, in the FY 2010 budget, the E-911 Fund was budgeted to pay \$1,798,889 for fixed costs.

Raising the cap on the D.C. Consumer Protection Fund to \$3.4 million could result in a reduction of monies from that Fund to the E-911 Fund. However, it is not possible to reliably estimate what, if any, reduction would occur. First of all, there are no certified revenues for FY 2010 through FY 2013.¹⁰¹ Secondly, the Consumer Protection Funds Act of 2009 contained in Bill 18-203 would provide an additional revenue source for the Fund, which could offset the higher cap and/or lead to increased funds for the E-911 Fund.

⁹⁸ Effective October 19, 2000 (D.C. Law 13-172; D.C. Official Code § 34-1801 *et seq.*).

⁹⁹ Therefore no monies could be used to defray non-personnel costs related to overhead.

¹⁰⁰ Established by § 28-3911

¹⁰¹ In FY 2008, the Consumer Protection's Fund ending balance was approximately \$3.5 million and the FY 2009 certified revenues were \$2.5 million.

Subtitle (III)(D) – Fiscal Year 2010 Non-lapsing Fund Act of 2009

Background

The proposed subtitle would establish the Fiscal Year 2010 Non-lapsing Fund (“Fund”), a segregated, non-lapsing fund out of which no funds could be transferred until October 1, 2009.¹⁰² It would also require that the Chief Financial Officer (CFO) deposit into the Fund \$4.9 million in FY 2009 local funds from the Police Officers’ and Fire Fighters’ Retirement System to be used to fund the fixed-rate health care contract between Unity Health Care and the Department of Corrections; and \$1.25 million in funds¹⁰³ that were designated for the Motor Vehicle Theft Prevention Fund (MVTPF)¹⁰⁴ to be used to fund the Motor Vehicle Theft Prevention Commission.

Financial Plan Impact

The fiscal impact of the proposed legislation is incorporated into the proposed FY 2010 through FY 2013 budget and financial plan. The amount of \$4.9 million was identified and approved in the FY 2009 through FY 2012 budget and financial plan in order to provide Emergency Medical Services employees with “pension parity.”¹⁰⁵ However, the funds were never deposited into the District of Columbia Police Officers and Fire Fighters’ Retirement Fund for FY 2009 since contributions would not be required until FY 2011 due to a standard lag for actuarial contributions.^{106, 107} Thus, for FY 2009, the Council and Mayor have the authority to use this \$4.9 million for other purposes, subject to the applicable laws relating to the use of District of Columbia funds.

An amount of \$500,000 was designated for the MVTPF through the Fiscal Year 2008 Supplemental Appropriations Act of 2008.¹⁰⁸ The Fiscal Year 2009 Budget Support Act of 2008 amended this Act by providing a maximum allowable amount of insurance violation fines that could be deposited into the MVTPF in each fiscal year: “...\$275,000 in fiscal year 2009,

¹⁰² All funds deposited into this Fund and any interest earned would not revert to the General Fund at the end of the fiscal year or any other time.

¹⁰³ \$500,000 in FY 2008 local funds, \$475,000 in FY 2009 local funds, and \$275,000 in FY 2009 special revenue funds coming from fines for motor vehicle insurance violations listed in § 31-2413(a).

¹⁰⁴ The Fund was established by the Motor Vehicle Theft Prevention Act of 2008, effective on July 18, 2008 (D.C. Law 17-197; D.C. Official Code § 3-1356 *et seq.*).

¹⁰⁵ This covers a portion of the cost of the retirement provision of the Paramedic and Emergency Medical Technician Transition Amendment Act of 2008, effective March 31, 2009 (D.C. Law 17-356; D.C. Official Code §).

¹⁰⁶ Since the October 1, 2009 valuation by EFI would be the first time that the provisions of the enrolled legislation could be accounted for in the Program, EFI has informed the OCFO that increased contributions to the Fund would not be required until FY 2011.

¹⁰⁷ Similarly, in the proposed FY 2010 budget, the \$4.9 million included for FY 2010 in the FY 2009 through FY 2012 financial plan for “pension parity” is not needed for this purpose.

¹⁰⁸ In Section 2(a)15(d) of the “Fiscal Year 2008 Supplemental Appropriations Emergency Act of 2008,” an amount of \$500,000 was allocated “to the Metropolitan Police Department to provide seed money for the Motor Vehicle Theft Prevention Fund.” This allocation is a one-time source of funding for the purpose of starting the work of the Commission and the Fund. However, this was approved subject to appropriations and was not funded until the beginning of FY 2009. As a result, the MVTPF was not created until FY 2009.

\$750,000 in fiscal year 2010, \$1 million in fiscal year 2011 and increased annually beginning fiscal year 2012, by 5%." Even though the budget authority is \$275,000 in FY 2009, only \$250,000 in such special purpose revenue was certified.¹⁰⁹ The FY 2009 approved budget for the MVTPF included this \$250,000 from special purpose funds, as well as an additional \$475,000 from local funds.¹¹⁰ Therefore, the current amount available to be deposited into the Fund would equal \$1.25 million only if the collections reach the authorized transfer amount of \$275,000.¹¹¹

Subtitle (III)(E) – FEMS and DOC Headquarters Act of 2009

Background

The proposed subtitle would prohibit the headquarters of the Fire and Emergency Medical Services (FEMS) and the headquarters of the Department of Corrections (DOC) from being relocated to or housed in the Patricia R. Harris School ("P.R. Harris"). It also prohibits any funds to be expended for this purpose.

The current location of the headquarters of both FEMS and DOC is the Grimke Building.

Financial Plan Impact

The proposed subtitle and the consequent Council action of a \$2.1 million reduction to FEMS's proposed FY 2010 operating budget could result in a spending pressure for FEMS.

The Mayor's proposed FY 2010 budget for FEMS allocated \$2,108,779 for the fixed costs (natural gas, electricity, water/sewer, and occupancy) of P.R. Harris¹¹² under the assumption that FEMS would be moving its headquarters and a number of its offices¹¹³ to this building in FY 2010. This amount also included the costs of temporary classrooms for EMS training and the operating costs for Candidate Physical Agility Test (CPAT) Training and the Command Training Center (CTC) program.¹¹⁴ The need to budget for these three costs is new. The classrooms would be a temporary addition to alleviate overcrowding at the Fire and EMS Training Academy due to renovations. Through FY 2009, the Fire Department was able to borrow the CPAT facilities at Fairfax County Fire Department at no cost. For FY 2010, this is no longer an option. The CTC program is a new initiative. Thus in order for these programs to continue or be implemented,

¹⁰⁹ \$250,000 were also certified for FY 2010 through FY 2013.

¹¹⁰ See page 1760 of the FY 2010 Baseline Budget

(http://cfo.dc.gov/cfo/frames.asp?doc=/cfo/lib/cfo/fy_2010_final_baseline_budget_for_the_web- part 1.pdf).

¹¹¹ The current collections for FY 2009 through April 2009 are approximately \$144,000. In FY 2008, the collections totaled approximately \$280,000.

¹¹² The DOC budget included \$99,500 in FY 2010 for the fixed costs of P.R. Harris.

¹¹³ These include the Fire and EMS Department Administrative Offices, including the Chief of Staff; the Planning and Standards Division for Fire and EMS; the Office of the Fire Marshal, Fire Prevention and Fire Investigation Offices; the Public Information Office for Fire and EMS; the Human Resources Office for Fire and EMS; the Information Technology Office for Fire and EMS; and the Chief Financial Officer's Office for Fire and EMS.

¹¹⁴ Construction costs to build these two projects were going to come from capital funding from OPM, capital funding from FEMS, and a federal grant.

whether at P.R. Harris or elsewhere,¹¹⁵ at least some operating funds must be budgeted to pay for the fixed costs.¹¹⁶ It is not possible to estimate the required funding (that is, the potential spending pressure) without alternative plans for the EMS training classrooms, the CPAT Training and the CTC program.¹¹⁷

The FEMS FY 2010 proposed budget also includes \$230,589 for the fixed costs of the Grimke Building. Thus, no additional funding would be necessary for the headquarters of FEMS and DOC to remain at the Grimke Building.

Subtitle (III)(F) – United Medical Center Arrestee Act of 2009

Background

This proposed subtitle would require the Metropolitan Police Department (MPD) to make available \$750,000 in Fiscal Year 2010 to pay for services associated with the provision of medical care to arrestees by United Medical Center.

Financial Plan Impact

The fiscal impact of the proposed subtitle is incorporated into the FY 2010 through FY 2013 budget and financial plan. The funding would be taken from a reduction of \$375,000 from the object class for security services and \$375,000 from the object class for telephony. This can be accommodated under MPD's proposed budget for FY 2010.

¹¹⁵ This subtitle only refers to the headquarters and thus, these programs could still be moved to P.R. Harris.

¹¹⁶ OPM calculated that FEMS would pay \$7.30 per square foot at P.R. Harris. This was based upon 288,700 square feet of occupancy and would have covered the cost of utilities, cleaning, and occupancy. No security charges were included. If these three programs were to still go to P.R. Harris, the total fixed costs would likely be considerably less because they would not require as much square footage.

¹¹⁷ If FEMS, DOC or any related program including CPAT and CTC do not move into P.R. Harris, there still would be costs associated with maintaining this building. The amount of these costs would depend on what the building was used for. For instance, currently the University of the District of Columbia uses the building for workforce programs pursuant to a lease agreement and the fixed costs in FY 2009 of \$644,410 were budgeted to D.C. Public Schools. If the building remains vacant, other costs might be incurred, for example, for maintaining security in and around the area. These costs would have to be absorbed by the related agency and could result in further spending pressures. Without alternative plans for occupancy at P.R. Harris, it is not possible to estimate these costs.

TITLE IV – PUBLIC EDUCATION SYSTEM

Subtitle (IV)(A) – Uniform Per Student Funding Formula for Public Schools and Public Charter Schools Amendment Act of 2009

Background

The proposed legislation increases the base funding per student in a District of Columbia Public School (DCPS) or District of Columbia Public Charter School (“Charter School”) from \$8,770 to \$8,945 and revises the weights for Special Education Levels 3 and 4. Tables 1 through 3 summarize the new funding levels for different grade levels and the associated add-ons. Additionally, the proposed subtitle amends D.C. Code § 38-2909 to cap the increase in the foundation level two percent (the current law is four percent) or the average percentage increase in the Consumer Price Index for the preceding calendar year, whichever is less.

This subtitle also amends D.C. Code § 38-2906 to make changes necessary in accordance with the District of Columbia Education Reform Amendment Act of 2007¹¹⁸. The subtitle repeals D.C. Code § 38-2906.01, which governs formula payments to Charter Schools.¹¹⁹

Lastly, the proposed subtitle amends D.C. Code § 38-2907 on education costs excluded from the formula payments to reflect that the Office of the State Superintendent of Education (OSSE), as the state level education agency responsible for state level functions for DCPS and the Charter Schools, should receive the funding for all state level functions not funded by the Uniform Per Student Funding Formula, including transportation for students with disabilities and tuition payments for private placements for students with disabilities.

Weighting and Per Pupil Allocation, Grade Levels		
Grade Level	Weighting	Per Pupil Allocation in FY 2010
Pre-School	1.34	\$11,987
Pre-Kindergarten	1.30	\$11,629
Kindergarten	1.30	\$11,629
Grades 1-3	1.00	\$8,945
Grades 4-5	1.00	\$8,945
Ungraded ES	1.00	\$8,945
Grades 6-8	1.03	\$9,214
Ungraded MS/JHS	1.03	\$9,214
Grades 9-12	1.16	\$10,377
Ungraded SHS	1.16	\$10,377
Alternative Program	1.17	\$10,466

¹¹⁸ Effective June 12, 2007 (D.C. Law 17-9; D.C. Official Code § 1-603.01 passim).

¹¹⁹ The new payment rules for formula funds allocated to public charter schools are outlined in the Charter Schools Allotment Reform Act of 2009, which is the next subtitle.

Weighting and Per Pupil Allocation, Grade Levels		
Grade Level	Weighting	Per Pupil Allocation in FY 2010
Special Education	1.17	\$10,466
Adult	0.75	\$6,709

Special Education Add-ons			
Level/Program	Definition	Weighting	Per Pupil Supplemental FY 2010
Level 1: Special Education	Eight hours or less per week of specialized services	0.52	\$4,652
Level 2: Special Education	More than 8 hours and less than or equal to 16 hours per school week of specialized services	0.79	\$7,067
Level 3: Special Education	More than 16 hours and less than or equal to 24 hours per school week of specialized services	1.56	\$13,955
Level 4: Special Education	More than 24 hours per week which may include instruction in a self contained (dedicated) special education school other than residential placement	2.83	\$25,315
LEP/NEP	Limited and non-English proficient students	0.45	\$4,025
Summer	An accelerated instructional program in the summer for students who do not meet literacy standards pursuant to promotion policies of DCPS and the Charter Schools	0.17	\$1,521
Residential	DCPS or Charter School that provides students with room and board in a residential setting, in addition to their instructional program.	1.70	\$14,909

Residential Add-ons			
Level/Program	Definition	Weighting	Per Pupil Supplemental FY 2010
Level 1: Special Education – Residential	Additional funding to support the after-hours Level 1 special education needs of students living in a DCPS or Charter School that provides students with room and board in a residential setting	0.374	\$3,346
Level 2: Special Education - Residential	Additional funding to support the after-hours Level 2 special education needs of students living in a DCPS or Charter School that provides students with room and board in a residential setting	1.360	\$12,166
Level 3: Special	Additional funding to support the after-hours	2.941	\$26,308

Residential Add-ons			
Level/Program	Definition	Weighting	Per Pupil Supplemental FY 2010
Education - Residential	Level 3 special education needs of students living in a DCPS or Charter School that provides students with room and board in a residential setting		
Level 4: Special Education – Residential	Additional funding to support the after-hours Level 4 special instructional needs of limited and non-English proficient students living in a DCPS or Charter School that provides students with room and board in a residential setting	2.924	\$26,156
Level 5: Special Education - Residential	Residential placement	9.400	\$84,087
LEP/NEP – Residential	Additional funding to support the after-hours Limited and non-English proficiency needs of students living in a DCPS or Charter School that provides students with room and board in a residential setting	0.680	\$6,083

Special Education Add-ons for Students with Extended School Year (ESY) Indicated in their Individualized Education Programs (IEP)			
Level/Program	Definition	Weight	Per Pupil Supplemental FY 2010
Special Education Level 1 ESY	Additional funding to support the summer school/program need for students who require ESY services in their IEPs	0.064	\$569
Special Education Level 2 ESY	Additional funding to support the summer school/program need for students who require ESY services in their IEPs	0.231	\$2,068
Special Education Level 3 ESY	Additional funding to support the summer school/program need for students who require ESY services in their IEPs	0.500	\$4,472
Special Education Level 4 ESY	Additional funding to support the summer school/program need for students who require ESY services in their IEPs	0.497	\$4,446
Special Education Level 5 ESY	Additional funding to support the summer school/program need for students who require ESY services in their IEPs	1.598	\$14,294

Financial Plan Impact

The proposed FY 2010 through FY 2013 budget and financial plan includes the effect of the changes in the foundation funding formula and the weight changes. The total funding transfer for instructional purposes in the proposed FY 2010 budget for DCPS and the Charter Schools is set at \$894.1 million.

Under the proposed subtitle, DCPS’s total instructional budget funded by the funding formula would be \$544.14 million. An additional \$27.5 million (foundation level funding for approximately 3,076 students) would be deposited in a non-departmental account and would be made available to DCPS upon release of audited enrollment numbers.

The Charter Schools would receive \$337.04 million for instructional purposes and \$80.75 million for facilities allowance, for a total FY 2010 budget of \$417.38 million. Of this budget \$410.45 million would be supported by local funds, and \$7.39 million from State Fiscal Stabilization funds received under the provisions of the American Recovery and Reinvestment Act.

Additionally, during FY 2010, \$149.10 million in local funds would be allocated to pay for non-public tuition and \$77.43 million to support Special Education Transportation.¹²⁰

Subtitle (IV)(B) – Charter School Facilities Allotment Reform Act

Background

The proposed subtitle amends D.C. Code § 38-2908, which regulates the calculation and disbursement of facilities allowance for District of Columbia Public Charter Schools (“Charter Schools”). Specifically, the proposed legislation reduces the per pupil facilities allowance from \$3,109 to \$2,800.

Financial Plan Impact

The proposed FY 2010 through FY 2013 budget and financial plan includes the effects of the proposed changes in the calculation of facilities allowance payments. The proposed FY 2010 budget plan allocates \$80.75 million for facilities allowance for the Charter Schools. Facilities allowance funds would constitute \$67.3 million of these funds, including an internal reallocation of \$3.7 million of existing funds.¹²¹ Additionally, the proposed FY 2010 budget would allocate an additional \$16.7 million for Charter School facilities from the following sources:

- \$10 million in one time one-time local funding from the Committee on Housing and Workforce Development;

¹²⁰ Special Education Transportation has been under control of a federal court appointed administrator for several years, and the final budget is determined by a federal judge.

¹²¹ These funds include \$1.4 million existing reallocation within Charter Schools from funding for Phillips Academy, which will not open in 2010, and a \$2.3 million from the planned funding for MEI Futures Public Charter School because the school will close.

- \$1.4 million in one-time funding from the Committee on Public Works and Transportation from increase revenue from parking control officers;
- \$200,000 in local funds from Public Charter School Board; and
- \$1.4 million in one-time local funding from Debt Service.

Subtitle (IV)(C) – Public Charter School Facilities Allotment Task Force Establishment Act of 2009

Background

The proposed subtitle would establish a Public Charter School Facilities Allotment Task Force ("Task Force") to consult with District of Columbia Public Charter Schools ("Charter Schools"), the Council, relevant District government agencies, and banking or other financial professionals to determine the financial implications of any changes to the current uniform per student formula for the charter schools facilities allotment, to conduct a comprehensive analysis of facilities expenditures among Charter Schools, to develop recommendations for a cost-based allocation formula for the public charter schools facilities allotment, and to identify cost-saving strategies and measures to ensure that public charter schools facilities allotment funds are used exclusively on public charter school facilities. The Task Force would submit its analysis and recommendations to the Council by November 30, 2009, and be disbanded by no later than December 31, 2009.

Financial Plan Impact

The establishment of the Task Force does not have an impact on the District's proposed budget and financial plan.

Subtitle (IV)(D) – State Board of Education Clarification Amendment Act of 2009

Background

The proposed subtitle amends D.C. Official Code to clarify responsibilities of the State Board of Education ("Board"). Specifically, it allows the Board, rather than the Office of the State Superintendent of Education (OSSE), to specify the Board's own organizational structure, staff, budget, operations, reimbursement of expenses policy, and other matters affecting its functions. It also terminates OSSE's responsibility to provide staff support to the Board.

Financial Plan Impact

The proposed legislation clarifies responsibilities and functions of the State Board of Education, and does not have an impact on the District's budget and financial plan.

Subtitle (IV)(E) – DCPL Procurement Act of 2009

Background

The proposed subtitle gives the Board of Library Trustees (“Board”) the authority on a permanent basis to procure all goods and services necessary to operate the library system, independent of the Office of Contracting and Procurement and the requirements of the District of Columbia Procurement Practices Act of 1985¹²² (PPA), except for those provisions of the PPA concerning contract protests, appeals, and claims. It also amends the PPA to exempt the Board from the provisions of the PPA except for those concerning contract protests, appeals, and claims; and specifies that the Board may issue rules to govern its procurement, conditioned on the approval of the Council. The act that amended the PPA in 2006¹²³ to allow the D.C. Public Library to have independent contracting and procurement authority had a sunset provision stating that the authority of the Board would expire 2 years after its effective date of March 2, 2007. Thus, the proposed subtitle would retroactively reinstate the authority of the Board as of March 2, 2009.

Financial Plan Impact

The proposed FY 2010 through FY 2013 budget and financial plan includes the effects of the rule changes proposed by this subtitle.

Subtitle (IV)(F) – Department of Education Establishment Amendment Act of 2009

Background

The proposed subtitle would clarify that the jurisdiction of Department of Education from early childhood to the post-secondary education levels includes D.C. Public Schools (DCPS), public charter schools, and the University of the District of Columbia; it would move the Office of Ombudsman for Public Education out of the Department of Education. In addition, the subtitle would add, among responsibilities of the Deputy Mayor for Education, the preparation of an Education and Youth Development Plan that would be reviewed and updated every 3 years by the Mayor and would include a clear vision statement for children and youth from age zero to 24, goals and priorities, assessment of needs, a timeline and benchmarks, and a framework that indicates shared accountability, community involvement, and coordination¹²⁴.

This legislation would also change the Department of Education evaluation rules.¹²⁵ Instead of the Mayor submitting to the Council projected benchmarks measuring annual achievements within DCPS, each year an evaluator would be retained to conduct an independent evaluation of DCPS; and by September 30, 2014 the independent evaluator would submit to the Council, the

¹²² Effective February 21, 1986 (D.C. Law 6-85; D.C. Official Code § 2-301.01 *et seq.*).

¹²³ Library Procurement Amendment Act of 2006 (D.C. Law 16-0197; D.C. Official Code § 2-303.02 *passim*).

¹²⁴ By amending D.C. Code § 38-191(b), and adding new subsections (c), (d), and (e).

¹²⁵ Amendment to D.C. Code § 38-193(a).

State Board of Education, and the Mayor a 5-year assessment of the public education system. It is also specified that the evaluations and assessment required would be conducted by the National Research Council of the National Academy of Sciences (NRC). The Office of the Chief Financial Officer would transfer \$325,000 in local funds through an intra-District transfer from DCPS to the Office of the D.C. Auditor to contract with NRC to conduct the initial evaluation required by this section by October 5, 2009.

Financial Plan Impact

The proposed FY 2010 through FY 2013 budget and financial plan includes the effects of this subtitle. Starting in FY 2010, \$471,000 in annual appropriations supporting 4 FTEs at the Office of the Ombudsman would be transferred from the Office of the Deputy Mayor for Education to the State Board of Education.

Subtitle (IV)(G) – Ombudsman for Public Education Establishment Amendment Act of 2009

Background

The proposed subtitle moves the Office of Ombudsman for Public Education (Office of the Ombudsman) from the Department of Education to the State Board of Education, and amends the rules for the Ombudsman's appointment and the term in the office¹²⁶. It specifies that the Ombudsman would be appointed by the State Board of Education¹²⁷ to serve a term of 3 years and may be reappointed. The Ombudsman may be removed only for cause by a majority vote of the State Board of Education after notice and an opportunity to be heard; and if the position becomes vacant, the State Board of Education would appoint the replacement. It also requires that the Ombudsman would be a resident of the District or become a resident within 180 days of taking office.

Additionally, the proposed legislation clarifies that the Ombudsman would submit¹²⁸ the analysis of the preceding month to the State Board of Education, the State Superintendent of Education, the Chairman of the Council, the Chancellor of the District of Columbia Public Schools, the Executive Director of the Public Charter School Board, and the President of the University of the District of Columbia, and would place this analysis on the State Board of Education's website. It also clarifies that the agencies under the authority of the Ombudsman include the District of Columbia Public Schools, Public Charter School Board, public charter schools, and the University of the District of Columbia.¹²⁹

¹²⁶ Amendment to D.C. Code § 38-351, § 38-352.

¹²⁷ Currently, the Mayor submits a nomination for Ombudsman to the Council, and if the position becomes vacant, the Mayor appoints a replacement.

¹²⁸ Currently this analysis is submitted to the Deputy Mayor for Public Education. See D.C. Code § 38-353.

¹²⁹ D.C. Code § 38-354.

Financial Plan Impact

The fiscal impact of moving the Office of the Ombudsman from the Department of Education to the State Board of Education is incorporated in the proposed FY 2010 through FY 2013 budget and financial plan. Starting FY 2010, the budget of the State Board of Education is permanently increased by funds that support the 4 FTEs at the Office of the Ombudsman. This transfer would equal \$471,000 in FY 2010 and \$1.97 million in the FY 2010 through FY 2013 financial plan period

Fiscal Impact of Subtitle (IV)(G) - Ombudsman for Public Education Establishment Amendment Act of 2009 (In thousands of dollars)					
	FY 2010	FY 2011	FY 2012	FY 2013	Four Year Total
Transfer from Department of Education to State Board of Education	\$471	\$485	\$500	\$515	\$1,970

**Subtitle (IV)(H) – Interagency Collaboration and Services Integration Commission
Establishment Amendment Act of 2009**

Background

The proposed subtitle changes the name of the “Interagency Collaboration and Services Integration Commission” to “Statewide Commission on Children, Youth, and their Families¹³⁰,” and redefines its purpose¹³¹ so that it would be more aligned with the statewide education and youth development framework and strategic plan as “to promote a vision of the District of Columbia as a stable, safe, and healthy environment for children, youth, and their families by reducing juvenile and family violence and promoting social and emotional skills among children, youth, and their families through the oversight of a comprehensive, community-based integrated service delivery system aligned with the statewide strategic education and youth development plan....” The legislation also proposes an addition to the duties of the Commission so it would develop goals and determine priorities for children, youth, and their families; would meet at least four times a year; and would place its ongoing initiatives and activities on the Deputy Mayor for Education’s website¹³². Additionally, the legislation includes among the membership of the Commission the Executive Director of the Children and Youth Investment Trust Corporation, the President of the State Board of Education, and five members from the community to be appointed by the Mayor¹³³. Finally, the proposed subtitle moves the operation of the Statewide

¹³⁰ By amending D.C. Code § 2-1592.

¹³¹ Currently, the purpose of the Commission is stated as “to address the needs of at-risk children by reducing juvenile and family violence and promoting social and emotional skills among children and youth through the oversight of a comprehensive integrated service delivery system that” See D.C. Code § 2-1593.

¹³² D.C. Code § 2-1594 and § 2-1595

¹³³ D.C. Official Code § 2-1596

Commission on Children, Youth, and their Families from the Office of the Deputy Mayor for Education to the District of Columbia Public Schools (DCPS).

Financial Plan Impact

The fiscal impact of the proposed legislation is incorporated into the FY 2010 through FY 2013 budget and financial plan by the transfer for one-time funds of \$2.297 million that support functions and the 8 FTEs of this Commission from the Office of the Deputy Mayor of Education to the DCPS.

Subtitle (IV)(I) – Master Facilities Plan and School Facility Capital Improvement Plan Reconciliation Amendment Act of 2009

Background

The proposed subtitle requires that the multiyear Facilities Master Plan, currently submitted to the Council by the D.C. Public Schools, would be renamed as “Master Facilities Plan,” developed by the Office of Public Education Facilities Modernization, and submitted by the Mayor to the Council along with the Mayor’s annual submission of a budget recommendation for public schools.¹³⁴ The legislation also repeals D.C. Official Code § 38-2973.03, which requires annual adoption of Capital Improvement Plan and Budget to implement the approved Facilities Master Plan for the D.C. Public Schools. Furthermore, the proposed legislation also clarifies and details the kind of data and analysis regarding facilities’ needs and requirements, and other communications and coordination plans to be incorporated into the Master Facilities Plan,¹³⁵ and includes key stakeholders throughout the community among the parties with whom the Mayor would consult in developing the Master Facilities Plan.

Additionally, the proposed legislation requires that a Public School Facility Capital Improvement Plan (School Facility CIP) be updated each fiscal year as part of the Mayor’s Capital Improvement Plan for all public facilities; details the content of the School Facility CIP; and requires that the Mayor, prior to submitting a School Facility CIP to the Council, conduct a public hearing to solicit the views of the public.

Financial Plan Impact

The proposed legislation makes technical changes concerning the Facilities Master Plan, and does not have an impact on the District’s budget and financial plan for FY 2010 through FY 2013.

¹³⁴ D.C. Official Code § 38-2803

¹³⁵ D.C. Official Code § 38-2803(b)

Subtitle (IV)(J) – Non-Departmental Public Education Reserve Funds Act of 2009

Background

The proposed subtitle amends the D.C. Official Code¹³⁶ to require that the funds for the estimated 373 additional public school students in FY 2010 would be kept in a segregated non-departmental account and would be disbursed at a rate of \$8,945 per student based on the actual student count, within a week of the release of audited enrollment numbers on October 5, 2009.

Financial Plan Impact

The proposed FY 2010 through FY 2013 budget and financial plan includes the effect of the proposed subtitle. The amount of \$3.3 million in foundation level funding for approximately 373 students is budgeted and to be deposited in a non-departmental account and funds would be made available to the D.C. Public Schools upon release of audited enrollment numbers.

Subtitle (IV)(K) – Reserve for African-American Civil War Records Act of 2009

Background

The proposed subtitle would reserve \$4 million from FY 2010 pooled capital funds at the Office of Property Management and \$1 million in FY 2011 capital funds at the Department of Parks and Recreation to be transferred to the District of Columbia Public Library for the purposes of the renovation of Grimke School for the African-American Civil War Museum. Under the proposed subtitle, the actual transfer of funds would be contingent upon the Council's approval of a proposed plan and the consequent costs for the construction of the Museum. The legislation also specifies that the District of Columbia Public Library would have authority to negotiate for additional floor space within Grimke School for the African-American Civil War Museum.

Financial Plan Impact

The proposed FY 2010 through FY 2013 budget and financial plan includes the effects of the rule changes proposed by this subtitle.

Subtitle (IV)(L) – University of the District of Columbia Expansion Act of 2009

Background

The proposed subtitle authorizes the University of the District of Columbia (UDC) to have exclusive use of the recently closed Bertie Backus Middle School building and site located at 5171 South Dakota Avenue, N.E. in Ward 5.

¹³⁶ D.C. Official Code § 38-2906 (d-1).

Financial Plan Impact

Authorizing UDC to have exclusive use Bertie Backus Middle School would have a positive impact on the proposed FY 2010 through FY 2013 budget and financial plan.

The proposed FY 2010 budget treats Bertie Backus Middle School as vacant, requiring an annual expenditure of \$172,328 to pay for the fixed costs associated with maintaining this building. If UDC were to use this building, the District of Columbia would no longer have to pay for these fixed costs. According to an estimate provided by the Office of Property Management, if UDC decides to use this building, it would have to spend approximately \$1.7 million in FY 2010.¹³⁷ The FY 2010 budget for UDC allocates \$1.9 million for recurring costs and \$2.4 million for one-time costs associated with the lease of this property.

Subtitle (IV)(M) – Fiscal Year 2009 Office of Public Education Facilities Modernization Funding Amendment Act of 2009

Background

The proposed subtitle authorizes the following allocations for projects from funds previously authorized, but not allocated, in the Fiscal Year 2009 Proposed Financial Plan and Budget:

- Up to \$38.4 million to fund ongoing modernization projects at Wheatley Middle School, Alice Deal Middle School, HD Cooke Elementary School, Savoy Elementary School, and School Without Walls.
- \$9.5 million for the completion of design and to begin construction of HD Woodson Senior High School in accordance with the Science Technology Engineering and Mathematics academic model
- \$7.5 million to begin modernization of Eastern High School;
- \$1.5 million to continue the development of the designs for Anacostia High School and Wilson High School
- \$6.341 million for Phase I modernizations, identified in the proposed Master Facilities Plan for Brent, Tubman and Burroughs Elementary Schools.
- \$12.537 million for facility additions and new construction at Stoddert Elementary School and Janney Elementary School;
- \$8.740 million for athletic field and playground work; and
- \$0.265 million for auditing of the repair, improvement, and modernization programs; and \$2.666 million for planning and program management services.

Additionally the proposed subtitle authorizes the following allocations to OPEFM, in addition to those amounts authorized or allocated for FY 2010 through FY 2015:

¹³⁷ These are based on historic costs and include the following: janitorial \$317,000; landscaping \$35,000; trash \$5,000; HVAC \$53,400; boilers \$300,000; engineer \$145,006; fire alarm \$150,000; minor improvements \$200,000; general maintenance \$225,000; and utilities \$254,241.

- An increase of \$3.6 million to OPEFM for Phase I. Elementary, Middle Schools Modernization program, including critical system repairs to Hart Middle School and Ferebee Hope Elementary School;
- An increase of \$13.5 million to OPEFM for increases in the Stabilization program city-wide, including the air conditioning of the Coolidge High School gymnasium and the Banneker High School auditorium (\$2.1 million); window replacements at Kimball Elementary School, Maury Elementary School, and Ketcham Elementary School (\$4.350 million), security doors at Hart Middle School (\$.55 million), roof replacement at Brent Elementary School (\$.800 million), and installation of a computer lab at Anacostia High School (\$.275 million);
- \$2.48 million to OPEFM for a new program, Elementary Athletic Facilities and Playgrounds, to include improvements at Orr, Terrell McGogney, River Terrace, and Kenilworth Elementary Schools;
- Increases in the Selected Additions and New Construction of \$9 million for advancing the start of construction of a new Dunbar High School to fiscal year 2010; and of \$11 million for Stoddert Elementary;
- \$2.2 million to OPEFM for planning to support development of individual projects and completion of a comprehensive master facilities plan; and
- \$3.5 million to OPEFM for improvements required by the Americans with Disabilities Act, including at Banneker High School and Beers Elementary School.

Finally, the proposed subsection requires the Mayor to provide to the Council information and estimates for all these projects prior to submission of contracts.

Financial Plan Impact

OPEFM's FY 2009 capital budget includes \$117.45 million in general obligation bond funding. The Fiscal Year 2009 Balanced Budget Support Temporary Amendment Act of 2008¹³⁸ authorized OPEFM to spend only \$30 million, leaving \$87.45 million in funding unavailable to be spent. The proposed legislation would provide OPEFM with the authority to spend the available \$87.45 million.

The proposed subtitle authorizes an additional \$45.28 million in allocations to OPEFM to support specific projects for the FY 2010 through FY 2015 Capital Investment Plan period. These funds would be redirected from an Office of Property Management project called Government Centers¹³⁹

Subtitle (IV)(N) – Accuracy in Public Education Projections Act of 2009

Background

¹³⁸ Effective March 21, 2009 (D.C. Law 17-326).

¹³⁹ Project Number PL106.

The proposed subtitle requires the convention of working group with participants from the Office of the State Superintendent, the Council, District of Columbia Public Schools (DCPS), and the Public Charter School Board to develop a uniform method by which enrollment projections will be completed for both DCPS and the Public Charter Schools based on empirical and objective data. The methodology would be developed by a third-party, independent of the government of the District of Columbia, and would include the demographic analysis and the programmatic factors required and upon which future budgets shall be based, beginning with the Fiscal Year 2011 budget.

Financial Plan Impact

The proposed FY 2010 through FY 2013 budget and financial plan does not allocate funds for the commissioning of an independent party to prepare the requested methodology. At the time of this commissioned, sufficient funds must be identified within the Office of the State Superintendent's budget to execute the necessary contract.

Subtitle (IV)(O) – Pre-Kindergarten Community-Based Organization Support Act of 2009

Background

The proposed subtitle authorizes that \$2.4 million of the fiscal year 2010 local funds appropriated for pre-kindergarten programs and services within the Office of the State Superintendent of Education would be used for increasing pre-k slots in community-based organizations.

Financial Plan Impact

The proposed FY 2010 through FY 2013 budget and financial plan includes the effect of the proposed subtitle.

TITLE V– HUMAN SUPPORT SERVICES

Subtitle (V)(A) – Grandparent Caregivers Extension Program Act of 2009

Background

The proposed subtitle would amend D.C. Official Code § 4-251.02 to make permanent the program through which a grandparent may be eligible to receive subsidy payments for the care and custody of a child. The 2005 legislation¹⁴⁰ that established the Grandparent Caregivers Pilot Program (“Program”) is set to expire on the last day of FY 2009 (September 30, 2009).

Financial Plan Impact

Given that Program subsidies are subject to the availability of appropriations and that the Program is not an entitlement, making it permanent would not automatically create an additional liability for the District. As has been the case since the inception of the Program, subsidies could only be granted in a given fiscal year to the extent that funding is identified in the budget for such a purpose in that fiscal year.

Subtitle (V)(B) – Department of Health Grant Authority Amendment Act of 2009

Background

The proposed subtitle would amend the Department of Health Functions Clarification Act of 2001¹⁴¹ to provide the Director of the Department of Health (DOH) authority in FY 2010 to issue grants to qualified community providers for the purposes of conducting health promotion, disease prevention, and provision of health services; provided that any grant in excess of \$250,000 would be awarded through a competitive process unless otherwise authorized by law. It would also require DOH to submit a quarterly report on grants issued to the Council.

Financial Plan Impact

Providing grant authority to the Director of DOH would not have an impact on the budget and financial plan. However, any grants made pursuant to this authority could not exceed the approved DOH budget in any given fiscal year.

Subtitle (V)(C) – Effi Slaughter Barry HIV/AIDS Initiative Amendment Act of 2009

Background

¹⁴⁰ Grandparent Caregivers Pilot Program Establishment Act of 2005, effective March 8, 2006 (D.C. Law 16-69; D.C. Official Code § 4-251.02).

¹⁴¹ Effective October 3, 2001 (D.C. Law 14-28; D.C. Official Code § 7-731 *et seq.*).

The proposed subtitle would amend The Effi Slaughter Barry HIV/AIDS Initiative Act of 2008¹⁴² ("Initiative") to update language regarding the type of support assistance under the Initiative is to provide,¹⁴³ as well as to clarify that the HIV/AIDS service providers receiving assistance are to be located east of the Anacostia River. The proposed subtitle would also provide that the Department of Health (DOH) would be required to distribute capacity building grants to Initiative participants "...[i]n an amount not to exceed the funds available in the Effi Slaughter Barry Initiative Fund." The Director of DOH would be authorized to make grants to qualified community providers to effectuate the purposes of this subtitle, subject to terms and conditions approved by DOH.

Financial Plan Impact

The proposed subtitle does not have an impact on the budget and financial plan. Any grants made pursuant to the Initiative could not exceed the funds available in the Effi Slaughter Barry Initiative Fund.

Subtitle (V)(D) – Medical Assistance Program Amendment Act of 2009

Background

Under current law¹⁴⁴, prior to submitting or implementing a Medicaid plan, amendment, or waiver, the Mayor must submit the proposal to Council for approval.¹⁴⁵ The proposed subtitle would provide that review and approval by the Council of the Fiscal Year 2010 Budget and Financial Plan would constitute such approval for any modifications or waivers required to implement during FY 2010 nine specified initiatives.¹⁴⁶

¹⁴² Effective March 20, 2008 (D.C. Law 17-117; D.C. Official Code § 7-1611 *et seq.*).

¹⁴³ This includes: 1) implementation or expansion of HIV/AIDS prevention and support programs; 2) development of accurate performance measurement capabilities; or 3) promotion of revenue diversity.

¹⁴⁴ Title XIX of the Social Security Act for a medical assistance program and for other purposes, approved December 27, 1967 (81 Stat. 744; D.C. Official Code §1.307.02(a)).

¹⁴⁵ If the Council does not approve or disapprove the submission within 30 days of receipt from the Mayor, the plan is deemed approved.

¹⁴⁶ These include the following:

- A. Utilize Disproportionate Share Hospital funding to support the transition of individuals into health insurance programs through the modification of the Disproportionate Share Hospital qualification and distribution methodology;
- B. Change service limit methodology for personal care aide services;
- C. Enhance prescription drug utilization and review activities;
- D. Reduce reimbursement rates for prescription drugs to align pharmaceutical spending with national payment trends;
- E. Change methodologies for recovering improper payments;
- F. Obtain available State Children's Health Insurance Program funding for immigrant children and pregnant women;
- G. Shift coverage for unborn children of undocumented immigrants from the D.C. HealthCare Alliance to Medicaid;
- H. Implement a new methodology for fee-for-service inpatient hospital reimbursement; and

Financial Plan Impact

Implementation of the proposed subtitle would not impact the budget and financial plan.

Subtitle (V)(E) – Continuation of Health Coverage Act Amendment Act of 2009

Background

The proposed subtitle would amend the Continuation of Health Coverage Act of 2002 ("Act")¹⁴⁷ to reflect provisions in the American Recovery and Reinvestment Act of 2009 (ARRA)¹⁴⁸ regarding the length of time certain employees shall have the right to continue coverage under their employers' health benefit plans.

Currently under the Act, an employee has the right to continue coverage under the employer's health benefits plan for a period of *three* months unless the employee was terminated for gross misconduct, is eligible for an extension of coverage required under the Consolidated Omnibus Budget Reconciliation Act of 1985 (COBRA)¹⁴⁹, or fails to complete timely election and payment as provided in the Act. The employee is solely responsible for paying the premium for this continued coverage; the District of Columbia Government or other employers do not pay or subsidize this cost at all.¹⁵⁰

Under the ARRA, there is still no obligation for the District of Columbia Government or any other employer to pay any portion of this continued coverage; however, the federal government will pay for 65 percent of the cost, leaving the employee responsible for only 35 percent. This premium reduction is available for up to *nine months* to an employee who is eligible for COBRA continuation coverage at any time during the period from September 1, 2008 through December 31, 2009, elects COBRA coverage (when first offered or during the additional election period provided by ARRA), and whose COBRA election opportunity relates to an involuntary termination of employment that occurred at some time from September 1, 2008 through December 31, 2009.¹⁵¹

This subtitle would allow these employees the right to continue coverage under their employees' health benefits plans for as long as they are eligible for this premium assistance under the ARRA. As stated above, this is likely to be nine months, unless they become eligible for another group health coverage plan or Medicare. This subtitle does not affect the length of continued health care coverage for any other type of employees.

I. Reduce disallowances for public provider agencies.

¹⁴⁷ Effective June 25, 2002 (D.C. Law 14-149; D.C. Official Code § 32-732(a)).

¹⁴⁸ Approved February 17, 2009, Pub. L. No. 111-5.

¹⁴⁹ Approved April 7, 1986, 100 Stat. 82; codified in scattered sections of the U.S. Code.

¹⁵⁰ However, as provided in the Act, the covered individual's cost for continued coverage shall not exceed 102% of the group rate.

¹⁵¹ However, if the employee is or becomes eligible for another group health coverage plan (such as through a new employer or their spouse) or Medicare, he does not qualify for this premium reduction.

Financial Plan Impact

Extending the period of time during which an employee eligible for premium assistance under the ARRA has the right to continue coverage under the employer’s health benefits plan would not have an impact on the budget and the financial plan. The employee and the federal government bear the cost for the continued benefit, not the District of Columbia Government.

Subtitle (V)(F) – Human Services Reporting Requirements Act of 2009

Background

This subtitle would require the submission of the following reports to the Council: by the District of Columbia Auditor, a report on the Housing First Program; by the Department of Human Services (DHS), a winter plan report and an evaluation regarding services for the homeless, and a report on the healthy foods initiative; and by the Child and Family Services Agency (CFSA), a plan developed by the Healthy Families Thriving Communities Collaboratives (“Collaborative”). It further requires that CFSA provide the Collaborative with \$75,600 to develop this plan.

Financial Plan Impact

The D.C. Auditor and DHS could accommodate their reporting requirements within their proposed FY 2010 budgets. The report on the healthy foods initiative would be funded by federal stimulus funds, which would be provided to the agency best suited to write the report. Funds for CFSA to provide the Collaborative with \$75,600 have been allocated from the Youth Transition Center.

Subtitle (V)(G) – Children and Youth Initiative Establishment Amendment Act of 2009

Background

The proposed subtitle would amend the Children and Youth Initiative Establishment Act of 1999 (“Act”)¹⁵² to require the Mayor to submit to the Council for approval any grants in excess of \$1 million, as well as detailed quarterly status reports for such approved grants. These are grants that would not otherwise be allocated by the Council for the single non-service-provider non-profit organization specified under the Act. The subtitle also would require the sub-grants to be awarded on a 3-year basis, subject to available funds, and that at least 50 percent of the review panel for the sub-grants applications be individuals not affiliated with the D.C. Children and Youth Investment Trust Corporation (CYITC).

¹⁵² Effective October 20, 1999 (D.C. Law 13-38; D. C. Official Code § 2-1551 *et seq.*).

Currently under the Act, the Mayor¹⁵³ is authorized to make grants to a single non-service-provider non-profit organization, of which at least 90 percent is to be used to make sub-grants for the purpose of providing services. The sub-grantees are to provide early childhood development opportunities, safe and enriching centers of learning in and out of school, and other training, recreational and educational services, to District children, youth, and their families. CYITC currently serves as this single non-service-provider non-profit organization.¹⁵⁴

Under the proposed subtitle, the Mayor,¹⁵⁵ in accordance with Section 451 of the District of Columbia Home Rule Act,¹⁵⁶ would have to submit to the Council for approval any grant in excess of \$1 million that otherwise would not be allocated to CYITC by the Council.¹⁵⁷ This is an important clarification as this legislation is not intended to apply to funds annually approved for CYITC through the Budget Request Act. Instead, it is intended to apply to those grants in excess of \$1 million that are made outside of this process, i.e., that are made directly to CYITC by the Mayor or agencies that have been delegated such authority.¹⁵⁸

The Mayor would also be required to submit a detailed quarterly report¹⁵⁹ for such approved grants to the Council.¹⁶⁰

Financial Plan Impact

¹⁵³ Please note that by Mayor's Order 2008-58, dated March 31, 2008, the Mayor delegated this authority to the Directors of the Child and Family Services Agency, the Department of Youth Rehabilitation Services, and the Department of Mental Health.

¹⁵⁴ In fact, CYITC was incorporated in June 1999 to serve as this single non-service provider, non-profit organization and thus receive funding designated under the Act. It continues to serve as this provider to date. The goal of CYITC is to create a sustainable network of effective programs for children, youth, and families across the District that encourages their healthy development through support for quality out-of-school time programs and opportunities. CYITC leverages public and private funds which are disbursed through grants to community organizations in the District that provide direct services to children, youth, and their families.

¹⁵⁵ Or those individuals delegated such authority.

¹⁵⁶ Approved December 24, 1973 (87 Stat. 803; D.C. Official Code § 1-204.51). It states that "No contract involving expenditures in excess of \$1,000,000 during a 12-month period may be made unless the Mayor submits the contract to the Council for its approval and the Council approves the contract (in accordance with criteria established by act of the Council)."

¹⁵⁷ Such funds are given to the Children and Youth Investment Collaborative, whose mission is to provide funds to CYITC.

¹⁵⁸ To date, the only known case involves the Department of Youth Rehabilitation Services entering into a grant agreement on November 21, 2008 to award a total of \$6,750,000 during FY 2009 and FY 2010 to CYITC for them to sub-grant to two community-based organizations to create Lead Entities. The agreement further specifies that an additional \$14.3 million in grant funding will be awarded to the Lead Entities in Years 2 through 5.

¹⁵⁹ This report is to contain: detailed grantee data; performance measures and performance outcomes under each grant; the specific services provided to children and youth under each grant; the entity providing the services, if one other than the grantee; the time period of delivery of the services; the type of service provided; the actual amount paid for the services; and the amount of other expenditures under the grant, if any.

¹⁶⁰ It would be at the Mayor's discretion whether to retain the responsibility for writing these reports or delegating it to the agencies or CYITC.

Requiring Council approval for grants over \$1 million would not have any fiscal impact. In addition, since the grantee and sub-grantees are already subject to reporting requirements^{161, 162}, it is assumed that the costs associated with submitting the quarterly reports would be minimal and could be absorbed within the current budget.

Subtitle (V)(H) – Department on Disability Services Reporting, Waiting List, and Assessment Amendment Act of 2009

Background

The proposed subtitle would amend the Department on Disability Services Establishment Act of 2006¹⁶³ to require the Department of Disability Services (DDS) to confer with residents with intellectual and developmental disabilities and their families, service providers, and advocates regarding both the establishment a waiting list for support and services that provides rules and procedures¹⁶⁴ and the conduct of an assessment of District residents with intellectual and developmental disabilities. It would also require the Mayor to publish reports every two months throughout FY 2010 and quarterly thereafter that provide information on persons seeking and receiving services from DDS.

Financial Plan Impact

DDS could absorb the cost of implementing this subtitle within their proposed FY 2010 budget.

Subtitle (V)(I) – Food Stamp Expansion Act of 2009

Background

The proposed subtitle would require the Mayor to establish a program or service funded by Temporary Assistance for Needy Families (TANF) for the purpose of establishing Categorical Eligibility¹⁶⁵ for the Supplemental Nutrition Assistance Program (SNAP)¹⁶⁶, and to establish a

¹⁶¹ See FY 2000 Budget Support Act of 1999, Title XXIV, Section 2404 (2)(E).

¹⁶² Also, the MOU between the Department of Youth Rehabilitation Services (DYRS) and CYITC states that DYRS shall document and track grantee data through a monthly report that captures services provided to DYRS youth and families, flexible funding expenditures, date(s) of services, type of service, and amount paid. CYITC shall provide on a quarterly basis a financial accounting and detailed description of expenses associated with the MOU.

¹⁶³ Effective March 14, 2007 (D.C. Law 16-264; D.C. Official Code § 7-761.01 *et seq.*).

¹⁶⁴ Including: that persons on the waiting list begin to receive support and services within a reasonable period of time; that the allocation of support and services is based on a fair, equitable, and consistent method; that the minimum support and services are available to all eligible persons; the support and services for which a waiting list will be established; how a person is placed on the waiting list; the criteria that determine rank on the waiting list; the criteria for providing immediate services to a person on the waiting list; the process for a person to appeal his or her placement or rank on the waiting list; and the notice procedure for informing a person of his or her placement on the waiting list, including how long the person can expect to wait for support and services.

¹⁶⁵ Categorical Eligibility means the automatic eligibility for the food stamp program as determined by the enrollment in a separate TANF funded program.

Low Income Home Energy Assistance Program (LIHEAP) Heat and Eat Initiative for the purpose of providing the maximum standard utility allowance to all participants. These two separate initiatives are aimed at expanding eligibility and increasing the benefits of the District’s federally funded food stamp program by utilizing existing mechanisms within the federal regulations.

First, this subtitle would require the Mayor to establish a TANF funded program¹⁶⁷ with the only eligibility requirement of a gross income at or below *200 percent* of the federal poverty level (FPL).¹⁶⁸ Establishing this program would allow the District to establish “Categorical Eligibility,” rendering its participants eligible for the food stamp program.¹⁶⁹ That is, the participants would be able to bypass the food stamp program’s current eligibility requirements of a gross-income limit of *130 percent* of the federal poverty level and an asset cap of \$2,000 (or \$3,000 for households with seniors).¹⁷⁰ As a result, it is estimated that 2,500 to 5,500 new individuals would enroll in the food stamp program and, in total, would receive roughly \$2 million in federal funds to purchase food.¹⁷¹

Second, this subtitle would require the Mayor to establish a LIHEAP Heat and Eat Initiative, a program in which all food stamp recipients would be automatically enrolled and provided a minimum annual benefit of \$1. This benefit would not be intended to offset participants’ true utility costs, but rather it would allow the District to capitalize on federal SNAP regulations that allow individuals enrolled in the food stamp program who receive a LIHEAP subsidy to automatically receive the Maximum Standard Utility Allowance (SUA).¹⁷² This utility allowance is one of the deductions used to determine net income, which is the basis for determining the dollar value of food stamp benefits a household can receive.¹⁷³ Thus, a larger SUA would mean a lower net income and a higher food stamp allotment. It is estimated that this action would benefit

¹⁶⁶ Also known as the food stamp program.

¹⁶⁷ An example is a one page flyer regarding job training services available within the District of Columbia that would be attached to the food stamp application form.

¹⁶⁸ Participants would not have to meet any TANF cash assistance requirements or be recipients of such assistance.

¹⁶⁹ Current federal food stamp regulations allow households that receive or are authorized to receive TANF noncash services, such as an educational brochure, to be considered eligible for food stamps. This is known as categorical eligibility. It was created by the federal food stamp law to reduce the administrative burden on state agencies and to increase program access. Under categorical eligibility, households must still apply to determine if they will receive any food stamp benefits. The application process for categorically eligible food stamps is the same as for regular food stamps, except that caseworkers apply the different income and asset limits (if there are any) for the TANF noncash services. In this case there are no assets limits.

¹⁷⁰ While the elimination of the asset cap would allow anyone who has a gross-income of less than 200 percent of the FPL to be *eligible* for food stamps, the benefits would still be based on the individual’s net-income (income after allowable deductions), which must be below 100 percent of the FPL to receive benefits.

¹⁷¹ This dollar estimate is based on information from DC Hunger Solutions. For more information, see <http://www.dchunger.org/pdf/DC-cat-elfinal3.pdf>.

¹⁷² The Maximum Standard Utility Allowance means the maximum level of accepted utility-based income deductions used in determining benefits under the food stamp program. Currently this is \$276 per month for the District of Columbia.

¹⁷³ The SUA is used in place of actual utility costs to calculate a household’s total shelter costs.

over 27,000 households that together would receive roughly an additional \$13 million to \$19 million in federally-funded food stamp benefits.¹⁷⁴

Financial Plan Impact

A majority of the costs associated with this subtitle would be covered by federal funds. The portion the District of Columbia would be responsible for could be absorbed within the proposed FY 2010 budgets for the Department of Human Services (DHS) and the District Department of the Environment (DDOE). However, increases in food stamp caseloads above 5,000 as a result of categorical eligibility would put a spending pressure on DHS as explained below.

The TANF funded service or program would be funded entirely by federal TANF funds.¹⁷⁵ As a result of the categorical eligibility created by this program, the Income Maintenance Administration (IMA) estimates that approximately 45,000 new households would now be eligible for food stamps.¹⁷⁶ However, a portion of these households with net income above 100 percent of the FPL would be disqualified per the net income requirement. Another portion of these households simply would not apply.¹⁷⁷ Other states that have implemented similar provisions have seen an uptake rate between 5 to 13 percent of eligible households.¹⁷⁸ If the District were to follow these patterns, there would be between 2,250 and 5,850 new food stamp cases as a result of this subtitle. IMA estimates that they would be able to handle 5,000 new cases using their current resources. If cases were to exceed this amount, IMA would face a spending pressure and would need to hire additional staff. Every additional person could handle

¹⁷⁴ These estimates were calculated by D.C. Hunger Solutions based on FY 2007 data that show that approximately 27,000 out of the 44,000 D.C. households who receive food stamps do not receive any SUA. Approximations from the Massachusetts Law Reform Institute were then used to determine the amount of increased food stamp benefits. Given the recent downturn, these estimates are again likely to be conservative. For more information, see http://www.dchunger.org/pdf/heat_and_eat_feb2009.pdf. IMA has yet to match food stamp and LIHEAP data and thus has no estimates for this increase.

¹⁷⁵ Alternatively, these could be funded by Maintenance of Effort (MOE) funds. These are funds the DC Government is required to contribute for the TANF program. Either way, the costs are likely to be minimal. For instance, adding an additional page to 100,000 food stamp applications would cost only \$2,050.

¹⁷⁶ This was calculated by taking the Medical Assistance program data, which has a population of 205,000 customers, and backing out the populations that would be excluded, including undocumented aliens (estimated 17,000), immigrant children (3,000), Alliance children (250), and children who are in the State Children's Health Insurance Program and have a family income over 200 percent of the FPL (6,700). This yields 178,050 individuals that have incomes at 200 percent or less than the FPL. Subtracting out the current food stamp population (97,000), leaves approximately 81,050 individuals who are not currently receiving the food stamp benefits but, would qualify as a result of the proposed subtitle. Based on DC's current household size of 1.8 individuals per household, there are potentially 45,000 new food stamp eligible households. These are customers that are known to the system. Moreover, based on 2007 census data, 30 percent of the District of Columbia residents are at 200 percent or below the FPL. With almost 592,000 residents, that equates to about 180,000 customers. In other words, only roughly 2,000 people are not included in this analysis. This is because DC's penetration rate for benefits is so high, which makes it unlikely that many people outside of the system would apply.

¹⁷⁷ One reason someone may not apply is because their benefit would be small.

¹⁷⁸ This is based on an analysis conducted by the Center on Budget and Policy Priorities using 2006 data. The analysis looked at 9 states (Delaware, Massachusetts, Maryland, Maine, Mississippi, North Dakota, Oregon, Texas and Wisconsin) that had lifted the gross income limit to 200 percent of the FPL.

3,200 new cases per year¹⁷⁹ at a cost of \$35,600 per year.¹⁸⁰ However, since states only have to pay for half of the food stamp administrative costs, the cost of this additional person to the District would be \$17,800.

The other related administrative food stamp costs, such as the cost of updating the Automated Client Eligibility Determination System to capture the eligibility changes and training staff on the new procedures, could also be absorbed in the FY 2010 proposed budget for DHS.¹⁸¹ Again, half of these costs would be paid for by federal funds.

For the LIHEAP program, the \$1 per participant energy benefit¹⁸² would be paid for by the federal LIHEAP block grant.¹⁸³ Any other associated administrative costs could be absorbed within DDOE's FY 2010 proposed budget. In addition, any associated administrative food stamp related costs, such as updating the computer system and providing DDOE with customer information, could be absorbed within the DHS's proposed budget.

Subtitle (V)(J) – Recreation Enterprise Fund Amendment Act of 2009

Background

This subtitle would amend the Recreation Act of 2004¹⁸⁴ to allow proceeds from the Recreation Enterprise Fund to be used to purchase food, snacks, and non-alcoholic beverages for the general public, Department of Parks and Recreation program participants, and District government employees.

Financial Plan Impact

Broadening the uses of monies in the Recreation Enterprise Fund would not have a fiscal impact. However, any actual expenditure on these new uses would necessarily decrease the amount of funds available for the current designated uses of administration, improvement, and maintenance of property and programs managed by the Department of Recreation and Parks.

¹⁷⁹ A worker currently processes 25 case actions per day for a total of 6,500 per year. Each new food stamp case would require two annual case actions (customers are required to submit a mid-certification report at 6 months and recertify annually). Thus over one year, a worker processes 3,250 recipients.

¹⁸⁰ The new staff would be a Grade CS-5, Step 1, \$29,401, hired as a term employee. With fringe benefits of 21 percent, the salary would be approximately \$35,600.

¹⁸¹ It should be noted, however, that these reforms would likely create a more streamlined, error-proof application process which could lead to some administrative savings.

¹⁸² It is likely that \$1 benefit will be given to all households in the food stamp program, which would mean roughly \$50,000.

¹⁸³ Federal LIHEAP funds are the first spent for the LIHEAP program. However, the District pays 2/3 of the cost of the program. Thus, it is possible that some of the cost could be borne by the District. If this were the case, there would still be sufficient funds to cover this cost.

¹⁸⁴ Effective January 13, 1995 (D.C. Law 10-246; D.C. Official Code § 10-303(b)).

Subtitle (V)(K) – Community Access to Health Care Pediatric Amendment Act of 2009

Background

The proposed subtitle would provide funding for pediatric emergency room operational support by amending the Community Access to Health Care Amendment Act of 2006¹⁸⁵ to provide in FY 2010 a \$2.5 million grant to an acute care pediatric hospital in the District for the purpose of supporting operational expenses associated with the new pediatric emergency facility located at United Medical Center. This grant would be supported by available funds deposited into the Community Health Care Financing Fund ("Fund")¹⁸⁶ from payments received from Greater Southeast Investment, L.P., relating to its loans of approximately \$49 million to Specialty Hospitals of America, LLC, or certain of its subsidiaries.¹⁸⁷

The law states that the Fund is to be used to directly pay to promote health care and for the delivery of health care related services in the District, including the construction of health care facilities and the operation of health care related programs. Currently under the law, there are eight different specified uses for money from the Fund¹⁸⁸; this would be the ninth.

Financial Plan Impact

The proposed subtitle does not have an impact on the budget and financial plan. Any grant made to the Children's National Medical Center could not exceed the monies deposited and available in the Fund from repayment of loans by Specialty Hospitals or other subsidiaries.

Subtitle (V)(L) – Community Access to Health Care Cancer Support Amendment Act of 2009

Background

The proposed subtitle would provide funding for cancer support programs by amending the Community Access to Health Care Amendment Act of 2006¹⁸⁹ to provide that \$1 million of the

¹⁸⁵ Effective March 14, 2007 (D.C. Law 16-288; D.C. Official Code § 7-1932(b)).

¹⁸⁶ The Fund contains monies from: proceeds received by the District from the sale by the District of Columbia Tobacco Settlement Financing Corporation of its Tobacco Settlement Asset-Backed Bonds, Series 2006; receipts from any fees and taxes specifically identified by District law to be paid into the Fund; all payments received from Greater Southeast Investment, L.P., relating to its loans of approximately \$49 million to Specialty Hospitals of America, LLC, or certain of its subsidiaries; and the District's share of any proceeds arising from a disposition of all or any part of the land and improvements on Lots 3 and 4, Square 5919.

¹⁸⁷ The loan repayments began in 2008, when Specialty Hospitals paid a total of \$2 million (May 1 and November 1 payments of \$1 million each). Another \$1 million payment is due May 1, 2009.

¹⁸⁸ These include, among others, reserving up to \$116 million for construction of health care facilities, reserving up to \$80 million for urgent and emergent care upgrades, granting \$20 million to the D.C. Cancer consortium to implement a comprehensive cancer prevention program, granting \$10 million to the American Lung Association of the District of Columbia to implement a tobacco cessation program in partnership with the American Cancer Society, and granting \$1.5 million for the purpose of procuring emergency transport vehicles.

¹⁸⁹ Established March 14, 2007 (D.C. Law 16-288; D.C. Official Code § 7-1932(b)).

\$20 million to be granted to the D.C. Cancer Consortium be used in FY 2010 to support tobacco cessation programs (\$750,000) and a grant to Food and Friends for clinical nutritional services for individuals living with cancer (\$250,000).

Current law stipulates that the Mayor shall grant \$20 million¹⁹⁰ to the D.C. Cancer Consortium from monies in the Community Health Care Financing Fund ("Fund").¹⁹¹

Financial Plan Impact

The proposed subtitle only specifies when and where a portion of monies already programmed should go and thus, does not have an impact on the budget and financial plan. In addition, the Fund has sufficient resources to support the \$1 million grants in FY 2010.

Subtitle (V)(M) – Health Professional Recruitment Program Amendment Act of 2009

Background

The proposed subtitle would amend the District of Columbia Health Professional Recruitment Program Amendment Act of 2005¹⁹² to provide that as a condition of participation in the District of Columbia Health Professional Recruitment Program ("Program")¹⁹³ participants would be required to provide full-time service of at least 1,800 hours per year. Currently, the Act states that participants provide full-time service of at least 40 hours per week for 45 weeks per year, which results in 1,800 per year. Thus, this subtitle would not change the annual number of hours required to work, but rather would provide greater flexibility in the administration of the Program.

Financial Plan Impact

The proposed subtitle is a technical change to the District of Columbia Health Professional Recruitment Program Amendment Act of 2005 and would not have an impact on the District's budget and financial plan.

¹⁹⁰ To be awarded through noncompetitive negotiations; provided, that the grant be submitted to the Council for a 10-day period of review, excluding days of Council recess.

¹⁹¹ The Fund contains monies from: proceeds received by the District from the sale by the District of Columbia Tobacco Settlement Financing Corporation of its Tobacco Settlement Asset-Backed Bonds, Series 2006; receipts from any fees and taxes specifically identified by District law to be paid into the Fund; all payments received from Greater Southeast Investment, L.P., relating to its loans of approximately \$49 million to Specialty Hospitals of America, LLC, or certain of its subsidiaries; and the District's share of any proceeds arising from a disposition of all or any part of the land and improvements on Lots 3 and 4, Square 5919. The law states that the Fund is to be used to directly pay to promote health care and for the delivery of health care related services in the District, including the construction of health care facilities and the operation of health care related programs.

¹⁹² Effective March 8, 2006 (D.C. Law 16-71; D.C. Official Code § 7-751.07(a)(2)).

¹⁹³ Based on the availability of funds, the Program pays for the cost of education necessary to obtain a health professional degree.

Subtitle (V)(N) – Department of Mental Health Funding Allocation Act of 2009

Background

The proposed subtitle would require the Department of Mental Health (DMH) to issue a statement of anticipated annual funding, with the *caveat* that this anticipated funding level is subject to change based on actual budget availability and at the discretion of DMH, to each certified mental health rehabilitation services provider.

Financial Plan Impact

The administration costs of implementing this subtitle would be minimal and could be absorbed within the proposed FY 2010 budget for DMH.

Subtitle (V)(O) – Fixed Costs Allocation Act of 2009

Background

The proposed subtitle would prohibit the Department of Health (DOH), the Department of Mental Health (DMH), and the Department of Health Care Finance (DHCF) from entering into a memorandum of understanding or other similar agreement with another agency of the District of Columbia in FY 2010 for the transfer of funds in an amount that exceeds the amount budgeted for such services.¹⁹⁴

Financial Plan Impact

The proposed subtitle prohibits DOH, DMH, and DHCF transferring funds in excess of budgeted amounts and thus would not have an impact on the budget and financial plan.

Subtitle (V)(P) – Hospital and Medical Services Corporation Regulatory Amendment Act of 2009

Background

The proposed subtitle would amend Section 15(b) of the Hospital and Medical Services Corporation Regulatory Act of 1996¹⁹⁵ to dedicate up to \$4.1 million from the Healthy DC Fund ("Fund")¹⁹⁶ for one-time allocations in FY 2010. These allocations include:

¹⁹⁴ Provided that nothing shall prohibit these departments from entering into an agreement for the transfer of funds when the purpose of such transfer is to allow for transition or other costs associated with moving into District-owned property.

¹⁹⁵ Effective March 2, 2007 (D.C. Law 16-192; D.C. Official Code § 31-3514.02).

¹⁹⁶ The Fund was established to fund the Healthy DC Program, which provides affordable health benefits to eligible individuals.

- Up to \$2.5 million to support emergency operating loans for community health clinics,¹⁹⁷ as long as any loan provided does not exceed \$250,000, maintains a zero-percent interest rate, is paid back into the Fund, and is submitted to the Council for review and approval;
- \$750,000 to support operational expenses associated with the delivery of health care services at the D.C. Jail;
- \$600,000 to support the Grandparents Subsidy Program; and
- \$250,000 to support a grant to Planned Parenthood of Metropolitan Washington DC for sexual health education programs for District youth.

Financial Plan Impact

The DC Healthy Fund currently has enough resources to support these one-time allocations.

Subtitle (V)(Q) – Designated Appropriation Allocations Act of 2009

Background

The proposed subtitle provides allocations for the gross funds included in the FY 2010 budget of the Department of Health and of the Department of Mental Health.

Financial Plan Impact

Both the Department of Health and of the Department of Mental Health could accommodate these allocations within their proposed FY 2010 budgets.

Subtitle (V)(R) – Child and Family Services Transportation Fund Amendment Act of 2009

Background

The proposed subtitle would amend The Prevention of Child Abuse and Neglect Act of 1977¹⁹⁸ to establish the Child and Family Services Agency Transportation Fund ("CFSA Fund"), a non-lapsing fund to be used to pay the costs associated with the transportation of District wards with special needs living outside of the District and being transported on special transportation routes transporting District wards only. It also allows CFSA to use any monies in excess of what is needed to pay for such transportation for other Agency purposes.

Financial Plan Impact

The proposed subtitle only establishes the CFSA Fund; it does not require that any funds be put into it. As such, it would not have an impact on the budget and financial plan. In addition, the

¹⁹⁷ Includes all community-based primary health and mental health care providers in the District that serve majority Medicaid and DC HealthCare Alliance population.

¹⁹⁸ Effective September 23, 1977 (D.C. Law 2-22; D.C. Official Code § 4-1301.01 *et seq.*).

proposed FY 2010 budget transfers \$4,199,958 in Intra-District Funds from Special Education Transportation to CFSA to support the Agency's responsibility for payment of the costs associated with the transportation of District wards with special needs placed in Maryland specialized foster homes. Any cost savings resulting from this transfer would be placed in the CFSA Fund.

Subtitle (V)(S) – Community Access to Health Care United Medical Center Amendment Act of 2009

Background

This subtitle would amend Section 102(b)(1) of the Community Access to Health Care Amendment Act of 2006¹⁹⁹ to permit Specialty Hospitals of America, LLC ("Specialty Hospitals"), or certain of its subsidiary entities, beginning in calendar year 2009 to deduct expenses incurred related to the provision of medical services as part of the Metropolitan Police Department Arrestee Program ("Arrestee Program") from their repayment associated with the purchase of the Greater Southeast Community Hospital.²⁰⁰ It also provides that pursuant to District approval such repayment amounts may be reduced further by the value of uncompensated care²⁰¹ delivered by United Medical Center (UMC) to residents of the District of Columbia.

Currently the Metropolitan Police Department is responsible for the coordination of the Arrestee Program and UMC is responsible for billing insurance providers (Medicaid, private, etc.) for any costs associated with medical care provided. There are, however, a portion of these costs that UMC is not able to recover, such as those for patients without any type of insurance.²⁰² In the past these unrecovered amounts totaled only \$100,000 to \$200,000 as arrestees were brought to a number of different hospitals and the cost was shouldered amongst them. However, a new policy was implemented in May 2009 that requires all arrestees be brought to UMC. As a result, UMC estimates that they will lose \$1.2 million in unrecoverable costs associated with these arrestees. The proposed legislation would allow them to deduct these costs from their loan repayments.²⁰³

¹⁹⁹ Effective March 14, 2007 (D.C. Law 16-288; D.C. Official Code § 7-1932(b)(1)).

²⁰⁰ The District of Columbia loaned Specialty Hospitals approximately \$49 million as part of a public-private partnership to purchase the Greater Southeast Community Hospital (now United Medical Center). As part of the terms of the loan, Specialty Hospitals is required to pay the District back \$1 million every six months. The loan repayments began in 2009, when Specialty Hospitals paid a total of \$2 million (May 1 and November 1 payments of \$1 million each). Another \$1 million payment was due May 1, 2009. These monies are deposited into the Community Health Care Financing Fund.

²⁰¹ As defined by section 2 of the Health Services Planning Program Re-establishment Act of 1996, effective April 9, 1997 (D.C. Law 11-191; D.C. Official Code § 44-401).

²⁰² While some of these costs might currently be covered by DSH payments (see below), DHCF is recalibrating DSH and thus, it is unclear how this will be handled in the future. This subtitle would ensure that there is another vehicle available to cover costs.

²⁰³ A potential danger is that UMC would have an incentive to not seek reimbursements from other providers since it would be easier to recover their money by simply reducing their loan payment.

The second provision would allow, pursuant to approval by the District, Specialty Hospitals to possibly also deduct the value of uncompensated care from their loan repayments. Currently, UMC is reimbursed for a portion of their uncompensated care with Disproportionate Share Hospital (DSH) payments.²⁰⁴ This subtitle would allow Specialty Hospitals to deduct the rest or a portion of it from their loan repayments.

Financial Plan Impact

The proposed subtitle does not have an impact on the budget and financial plan. However, this subtitle would lead to a reduction in monies available in the Community Health Care Financing Fund for capital projects. Additionally, reduction in any loan payments from Specialty Hospitals would reduce the potential future expenditures on operational projects.

²⁰⁴ Disproportionate Share Hospital (DSH) adjustment payments provide additional help to those hospitals that serve a significantly disproportionate number of low-income patients; eligible hospitals are referred to as DSH hospitals. States receive an annual DSH allotment to cover the costs of DSH hospitals that provide care to low-income patients that are not paid by other payers, such as Medicare, Medicaid, the Children's Health Insurance Program (CHIP) or other health insurance. This annual allotment is calculated by law and includes requirements to ensure that the DSH payments to individual DSH hospitals are not higher than these actual uncompensated costs.

TITLE VI – PUBLIC WORKS

Subtitle (VI)(A) – Driver Education Program and Fleet Program Amendment Act of 2009

Background

The proposed subtitle would give the Mayor broader authority over the use of funds in the Driver Education Program Fund (“Fund”).²⁰⁵ Currently, the Mayor only has authority to use monies in the Fund towards driver education programs approved by the Department of Motor Vehicles (DMV). The proposed subtitle would broaden this authority to allow the Mayor to use these funds towards primary DMV functions and functional components enumerated in D.C. Official Code § 50-904.

The proposed subtitle would also eliminate the ability of motor vehicle fleet owners participating in the District’s fleet program²⁰⁶ to adjudicate violations listed in a monthly infraction report submitted to the fleet owner from the DMV. It also proposes to rename the “fleet adjudication program” to “fleet reconciliation program.” Finally, the proposed subtitle would increase from 5 to 10 the minimum number of vehicles required to be owned or on long-term lease in order to be considered a “fleet” as defined in subsection (a) of D.C. Official Code § 50-2303.04a.

Financial Plan Impact

The DMV and the DMV Agency Fiscal Officer²⁰⁷ have indicated that the removal of the adjudication aspect of the District’s fleet program would allow DMV to eliminate two “Mail Adjudication Examiners” as a baseline change in the FY 2010 budget. This would result in expenditure reductions of approximately \$138,000 in FY 2010 and approximately \$585,000 over the budget and financial plan period.²⁰⁸ Additionally, elimination of the adjudication program will increase ticket revenues by an estimated \$162,000 annually and \$648,000 through the financial plan period. Thus total available resources will increase by approximately \$300,000 in FY 2010 and \$1.2 million during the FY 2010 through FY 2013 financial plan period. These additional resources would be used as cuts to the DMV budget in order to help achieve a balanced budget in FY 2010.

The other provisions of the proposed subtitle would not have an impact on the District’s budget and financial plan.

²⁰⁵ The Motor Vehicle Services Fees and Driver Education Support Act of 1982, effective April 3, 1982 (D.C. Law 4-97; D.C. Official Code § 50-1405.01). Per subsection (b), deposits into the Fund are “five dollars of the fee received for each motor vehicle operator's permit issued by the District of Columbia...”

²⁰⁶ The District of Columbia Traffic Adjudication Act of 1978, effective September 12, 1978 (D.C. Law 2-104; D.C. Official Code § 50-2301).

²⁰⁷ An employee of the Office of the Chief Financial Officer.

²⁰⁸ This figure includes the cost of associated fringe benefits.

Fiscal Impact of Subtitle VI(A) - Driver Education Program and Fleet Program Amendment Act of 2009*					
Estimated Expenditure Reduction					
	FY 2010	FY 2011	FY 2012	FY 2013	Four Year Total
Reduction in Personnel Costs	\$137,680	\$143,187	\$148,915	\$154,871	\$584,653
Revenue increase due to the elimination of Adjudication Program	\$162,000	\$162,000	\$162,000	\$162,000	\$648,000
Total Increases in Resources	\$299,680	\$305,187	\$310,915	\$316,871	\$1,232,653

* Out-year figures assume 4 percent annual growth to account for the calculated salary increases for these positions.

Subtitle (VI)(B) – Vehicle Inspection Improvement Amendment Act of 2009

Background

Current law states that “...all motor vehicles and trailers registered in the District of Columbia shall be inspected for safety and exhaust emissions at periodic intervals not more than 2 years apart.”²⁰⁹ The proposed subtitle would amend D.C. Official Code § 50-1101 and Chapters 6 and 7 of Title 18 of the District of Columbia Municipal Regulations (DCMR) to remove the referenced safety inspection requirement, *except* for the following:

- Buses not owned or leased by the Washington Metropolitan Area Transit Authority (semiannually);
- Taxicabs and other public vehicles for hire (semiannually);
- Commercial vehicles (annually); and
- Tow trucks (annually).

The proposed subtitle would also remove sections of the DCMR that pertain to vehicle re-inspection stations. According to the Department of Motor Vehicles (DMV), this is effectively a technical change since vehicle re-inspection stations have not existed in the District for the past few years.

Financial Plan Impact

The DMV and the DMV Agency Fiscal Officer²¹⁰ have indicated that, due to the removal of motor vehicle safety inspection requirement for most motor vehicles, the DMV plans to eliminate eight “Motor Vehicle Inspectors” as a baseline change in the FY 2010 budget. This would result in expenditure reductions of approximately \$400,000 in FY 2010 and approximately \$1.7 million over the budget and financial plan period.²¹¹ These expenditure

²⁰⁹ See D.C. Official Code § 50-1101.

²¹⁰ An employee of the Office of the Chief Financial Officer.

²¹¹ This figure includes the cost of associated fringe benefits.

reductions would be used as cuts to the DMV budget in order to help achieve a balanced budget in FY 2010.

Eliminating the requirement for vehicle safety inspections may lead to a marginal decrease in sales tax revenues to the extent that vehicle owners choose to forgo purchasing parts and/or labor needed to meet currently mandated safety standards.²¹² However, since the extent to which vehicle owners will forgo such repairs is unknown, the associated sales tax revenue loss is also unknown.

Fiscal impact of Subtitle VI(B) - Vehicle Inspection Improvement Amendment Act of 2009*					
Estimated Expenditure Reduction					
	FY 2010	FY 2011	FY 2012	FY 2013	Four Year Total
Reduction in Personnel Costs	\$399,863	\$415,858	\$432,492	\$449,791	\$1,698,004

* Out-year figures assume 4 percent annual growth to account for the calculated salary increases for these positions.

Subtitle (VI)(C) – Equitable Parking Meter Rates Amendment Act of 2009

Background

The proposed subtitle would amend D.C. Law and D.C. Municipal Regulations to effectively redirect and make permanent parking meter revenue increases from temporarily increased meter rates²¹³ (approved by Council on December 16, 2008) to the District Department of Transportation (DDOT) Unified Fund²¹⁴ (“Unified Fund”). The Equitable Parking Meter Rates Temporary Amendment Act of 2009,²¹⁵ which established these parking meter rate increases on a temporary basis, provided that additional revenues were to be directed to five specific initiatives outside of DDOT.²¹⁶ The proposed subtitle would effectively strike this provision,²¹⁷ which by default would mean that 100 percent of the increased revenues would be permanently deposited into the Unified Fund.²¹⁸

²¹² Per D.C. Official Code § 47-2001(n)(1)(I), labor associated with automobile repairs is subject to the retail sales tax.

²¹³ Equitable Parking Meter Rates Temporary Amendment Act of 2009, enacted January 28, 2009 (D.C. Act 17-713)... The increased rates were enacted on an emergency basis at the December 16, 2008 legislative session.

²¹⁴ The Unified Fund was established by the FY 2008 Budget Support Act of 2007, effective September 18, 2007 (D.C. Law 17-20; D.C. Official Code § 50-921.11).

²¹⁵ D.C. Act 17-713.

²¹⁶ These include affordable housing related to the City Market at O Street Tax Increment Financing Act of 2008; the Local Rent Supplement Program; the Housing First Program; the Home Purchase Assistance Program; and Temporary Assistance for Needy Families.

²¹⁷ The proposed subtitle actually repeals D.C. Act 17-713 entirely; however, it maintains language in D.C. Act 17-713 that increased meter fees. The only effective change to D.C. Act 17-713—in addition to making the fee increases permanent—is repealing language pertaining to the dedication of additional meter fee revenues to five initiatives outside of DDOT.

²¹⁸ D.C. Official Code § 50-921.11(c)(5) provides that “...one hundred percent of the District’s parking meter revenue” is to be deposited into the Unified Fund.

The proposed subtitle would also amend Section 2(a) of the Parking Meter Fee Moratorium Act of 2004 (“Act of 2004”),²¹⁹ to reinstitute Saturday meter enforcement and remove the no-citation rule on parking meter fee violations on days other than Saturday between the hours of 6:30 p.m. and 7:00 a.m. Additionally, the proposed subtitle would leave to the discretion of the Director of the District Department of Transportation (“Director”) the implementation of “Saturday moratorium” in certain neighborhoods based on the determination that the meter enforcement would not be necessary to maintain available curbside parking.²²⁰

Financial Plan Impact

Increasing parking meter rates and redirecting additional revenues to the Unified Fund on a permanent basis is estimated to yield approximately \$11.1 million in additional revenue annually.²²¹ Elimination of the Saturday moratorium is estimated to yield approximately \$4 million in new revenues annually, which would also be deposited in the Unified Fund. Exempting certain neighborhoods from Saturday meter enforcement at the Director’s discretion could reduce annual collections, but it is not possible to determine the impact without a specific list of such neighborhoods. The revenue reductions that would result from the Director’s decisions must be absorbed by the DDOT budget. Additional costs DDOT would incur due to increased parking enforcement could be absorbed within the proposed FY 2010 DDOT budget, in part due to additional revenues generated from the proposed subtitle.

Fiscal impact of Subtitle VI(C) -Equitable Parking Meter Rates Amendment Act of 2009^a					
Estimated Revenue Impact					
(In millions of \$)					
	FY 2010	FY 2011	FY 2012	FY 2013	Four Year Total
Revenue Impact, Increasing Parking Meter Rates	\$11.1	\$11.1	\$11.1	\$11.1	\$44.4
Revenue Impact, eliminating Saturday Moratorium ^b	\$4	\$4	\$4	\$4	\$16
Total Revenue Impact on the Unified Fund	\$15.1	\$15.1	\$15.1	\$15.1	\$60.4

^a Revenues would be deposited in the DDOT Unified Fund.

^b Assuming a full elimination of Saturday morning moratorium.

²¹⁹ Effective April 5, 2005 (D.C. Law 15-273; D.C. Official Code § 50-2633.01).

²²⁰ The Act of 2004 provided for a “Saturday moratorium” whereby citations would not be issued for a parking meter fee violation at any time on a Saturday (except if a vehicle is parked for more than two hours) or on other days between the hours of 6:30 p.m. and 7:00 a.m.

²²¹ This is in effect “new” revenue for the purposes of the budget and financial plan since the temporary increases authorized by D.C. Act 17-713 would have expired approximately one month into FY 2010.

Subtitle (VI)(D) – District Department of Transportation Establishment Amendment Act of 2009

Background

The proposed subtitle would amend D.C. Official Code § 50-921.11(c)(4) with the intent of clarifying that all public space rental fees are to be deposited in the District Department of Transportation (DDOT) Unified Fund²²² (“Unified Fund”), except that “...[a]ny incremental revenue generated by public space rental fees for vaults...shall be deposited into the Highway Trust Fund.” Current law states that “one hundred percent of the proceeds collected by the District for the rental of public space” is deposited into the Unified Fund, “...[p]rovided that 1/6 of revenue generated by public space rental fees for vaults shall be deposited into the Highway Trust Fund.”

The proposed subtitle also broadens the authorized use of funds from the Unified Fund to include paying for a portion of the District’s annual operating subsidies to the Washington Metropolitan Area Transit Authority, and paying the annual operating budget of the Bicycle Advisory Council and the Pedestrian Advisory Council.

Financial Plan Impact

The proposed subtitle would clarify existing law to ensure that the intended portions of vault rental fees are split between the Unified Fund and the Highway Trust Fund, and would broaden the authorized use of funds from the Unified Fund. Neither of these provisions would have an impact on the budget and financial plan. The proposed FY 2010 through FY 2013 budget and financial plan allocates from DDOT’s annual budget \$10,000 each to the Bicycle Advisory Council and the Pedestrian Advisory Council to support annual operational costs such as supplies and promotional material.

Subtitle (VI)(E) – District of Columbia Taxicab Commission Establishment Amendment Act of 2009

Background

The proposed subtitle would amend D.C. Official Code § 50-320 to change the law governing expenditures from the District of Columbia Taxicab Commission (“Commission”) Fund (“Fund”). Current law provides that the Fund “...[s]hall be used exclusively by the Commission for the payment of its expenses arising from any investigation or proceeding by the Commission concerning taxicab rates and regulations and for any taxicab related matters...” The proposed subtitle would amend this subsection to provide that the Fund would be required to be used to “...[p]ay the costs of the Commission, including the costs of operating and administering programs, investigations, proceedings, and inspections of the Commission, including any costs

²²² The Unified Fund was established by the FY 2008 Budget Support Act of 2007, effective September 18, 2007 (D.C. Law 17-20; D.C. Official Code § 50-921.11)

for improving the District’s taxicab fleet.” The intent of this amendment is to loosen restrictions on expenditures from the Fund.

The proposed subtitle would eliminate the requirement that the Commission submit to Council for approval an annual plan of expenditure of monies in the Fund, and would eliminate the requirement for the Commission to submit an annual report to the Council on all assessment income received and disbursements made from the Fund during the previous fiscal year.

The proposed subtitle would clarify that the Commission, in lieu of the Public Service Commission, would be responsible for levying assessments against taxicab operators. It would also clarify that assessments are levied against “passenger vehicles for hire” in addition to taxicab operators. Both of these amendments are legal/technical in nature as they reflect current practice.

Financial Plan Impact

Providing the Commission with greater flexibility in how monies in the Fund are expended would not have an impact on the budget and financial plan. Repealing the Commission’s expenditure approval plan and reporting requirements, thus creating marginal administrative savings for the Commission, would likely have an immaterial impact on the budget and financial plan. Other amendments are technical in nature and would not impact the budget and financial plan.

Subtitle (VI)(F) – D.C. Taxicab License Fee Amendment Act of 2009

Background

The proposed subtitle would amend D.C. Official Code § 50-301 *et seq.* to eliminate a moratorium on the issuance of licenses to operate an independently operated limousine²²³.

The proposed subtitle would also increase the existing fees for several categories of taxi and limousine licenses by amending D.C. Official Code § 47-2829(e)(1) and (i) and D.C. Municipal Regulations Title 31²²⁴, as shown in the table below.

Taxi and Limo License Fees – FY 2009 versus proposed FY 2010^a				
Fee Type	FY 2009	FY 2010	Amount increase	Percent increase
Taxi Hacker	\$192 ^c	\$250	\$58	30%
New Taxi Hacker	\$96	\$125	\$29	30%
Taxi Driver, “Not for Hire”	\$46	\$100	\$54	118%
Taxi Business	\$350	\$475	\$125	36%
Limo Hacker	\$92	\$250	\$158	172%
New Limo Hacker	\$46	\$125	\$79	172%

²²³ D.C. Official Code § 50-313(c-1).

²²⁴ 31 DCMR 501.4, 827, 1005.2, 1008.7, 1009.8, 1016.5, 1101, 1202.1, 1215.5, and 1216.4.

Taxi and Limo License Fees – FY 2009 versus proposed FY 2010^a				
Fee Type	FY 2009	FY 2010	Amount increase	Percent increase
Inter-jurisdictional Limos with and without WMATC ^b authorization	\$35	\$200	\$165	471%
DC-based Limo Organization	\$350	\$475	\$125	36%
DC-based Independent Limo	\$100	\$250	\$150	150%

^aThis table shows *effective* fee rates for each category. For instance, the fees listed for “Taxi Hacker” combine face license and assessment fees. Hacker fees, except for new hacker fees, are for two year licenses. The Commission reports that nearly all hackers purchase two year licenses upon the expiration of the one-year new hacker license.

^bWashington Metropolitan Area Transit Commission.

^c The present fee is \$46 per year, within the specified range of \$35 to \$100 (D.C. Official Code § 47-2829(e)(1)). Combined with a \$50 per year assessment fee (31 DCMR 1101), this yields a biennial rate of \$192. The proposed increase from \$46 to \$75, combined with the annual \$50 assessment fee, would yield a biennial rate of \$250.

Financial Plan Impact

Implementation of the proposed fee increases would generate an estimated \$382,000 in FY 2010 and \$1.53 million over the FY 2010 through FY 2013 budget and financial plan period. These funds would be deposited into the Local General Fund. Historical data indicate a stable annual revenue stream from taxi and limo fees, in large part because approximately half of the licensed taxi and limo hackers renew their two-year licenses each year (as opposed to having larger influxes of two-year license revenues in either even or odd years).

Fiscal Impact of Subtitle VI(F) - D.C. Taxicab License Fee Amendment Act of 2009					
Revenue Impact of the Proposed Fee Structure					
	FY 2010	FY 2011	FY 2012	FY 2013	Four Year Total
Revenue Increase to Local General Fund	\$382,000	\$382,000	\$382,000	\$382,000	\$1,528,000

Subtitle (VI)(G) – Pedestrian Advisory Council Establishment Act of 2009

Background

The proposed subtitle would establish a District of Columbia Pedestrian Advisory Council (PAC) to serve as the advisory body to the Mayor, Council of the District of Columbia, and District agencies on matters related to the improvement of pedestrian safety and accessibility. The PAC would be composed of 18 members, including the Directors or designees of the District Department of Transportation (DDOT), Office of Planning, Department of Parks and Recreation, the Chief or a designee of the Metropolitan Police Department, and the Chancellor or a designee of the District of Columbia Public Schools, and 13 community representatives—each appointed by a member of the Council of the District of Columbia, who are DC residents with a demonstrated interest in pedestrian safety. The chairperson would be elected among the 13 community representatives to serve for a term of two years. The community members would be appointed for a term of 3 years, with initial staggered appointments. Annual operating budget of the PAC, which would include funds to maintain a website to provide a public listing of members, meeting notices and minutes, is proposed to be provided by DDOT.

The proposed subtitle would also amend the D.C. Official Code § 50-1601 *et seq.*²²⁵ by adding a new section to require that DDOT would provide the Bicycle Advisory Council with an annual operating budget with funds to maintain a website to provide a public listing of members, meeting notices and minutes.

Financial Plan Impact

The proposed FY 2010 through FY 2013 budget and financial plan allocates from DDOT's annual budget \$10,000 to the Pedestrian Advisory Council to support annual operational costs such as supplies and promotional material. As already discussed, Subtitle (VI)(D), the District Department of Transportation Establishment Amendment, broadens the authorized use of funds from the Unified Fund to include paying the annual operating budget of the Bicycle Advisory Council and the Pedestrian Advisory Council.

²²⁵ Section 5 of the District of Columbia Comprehensive Bicycle Transportation and Safety Act of 1984, effective March 16, 1985 (D.C. Law 5-179; D.C. Official Code § 50-1601 *et seq.*).

TITLE VII – FINANCE AND REVENUE

Subtitle (VII)(A) – Budget Financing Contingencies Amendment Act of 2009

Background

The proposed subtitle repeals the “subject-to-appropriations” clauses in a number of legislation that are already funded, or would be funded by the proposed FY 2010 through FY 2013 budget and financial plan. This subtitle also provides various technical amendments and re-regulates certain funding requirements. The table below outlines the actions taken by the proposed legislation.

Reference	Title of Legislation	Action and Explanation
D.C. Law 17-252	Southwest Waterfront Bond Financing Act of 2008	Repeal subject-to-appropriations clause. Funded by proposed FY 2010 budget.
D.C. Law 17-220	National Public Radio Property Tax Abatement Act of 2008	Repeal subject-to-appropriations clause. Funded by proposed FY 2010 budget.
D.C. Law 17-278	City Market at O Street Tax Increment Financing Act of 2008	Repeal subject-to-appropriations clause. Funded by proposed FY 2010 budget.
D.C. Law 17-113	Georgia Commons Real Property Tax Exemption and Abatement Act of 2007	Repeal subject-to-appropriations clause. Funded by proposed FY 2010 budget.
D.C. Law 17-376	Urban Institute Real Property Tax Abatement Temporary Act of 2009	Repeal subject-to-appropriations clause. Funded by proposed FY 2010 budget.
D.C. Law 17-119	Tregaron Conservancy Tax Exemption and Relief Act of 2008	Repeal subject-to-appropriations clause. Funded by proposed FY 2010 budget.
D.C. Official Code §47-446	Subject-to-appropriation clause for the funding of the Multistate Tax Commission	Repeal this section of the Code. This Commission is already funded.
D.C. Law 13-038	Service Improvement and Fiscal Year 2000 Budget Support Act of 1999	Repeal the subject-to-appropriations clause for the funding of the Medical Assistance Expansion Program. This program has already been funded.
D.C. Law 13-123	Recreation Volunteer Background Check and Screening Act of 2000	Repeal the Act. According to the Official D.C. Code, this Act has already been repealed.
D.C. Law 13-096	Government Employer-Assisted Housing Amendment Act of 1999	Repeal subject-to-appropriations clause. This program is already funded.
D.C. Law 13-278	Public Access to Automated External Defibrillator Act of 2000	Repeal subject-to-appropriations clause. This program is already funded.
R13-0245	Greater Southeast Community Hospital Corporation and the Greater Southeast Management Company Loan Emergency Approval Resolution of 1999.	Repeal subject-to-appropriations clause. This program is already funded.
D.C. Law 14-082	Greater Southeast Community Hospital Corporation and Hadley Memorial Hospital Tax Abatement Act of 2001	Repeal subject-to-appropriations clause. The tax exemptions authorized by this bill have already expired in FY 2007 and FY 2006 respectively.

Reference	Title of Legislation	Action and Explanation
D.C. Law 14-253	DC Teachers Federal Credit Union Real Property Tax Exemption Act of 2002	Repeal subject-to-appropriations clause. The effect of this bill has already been incorporated in the financial plan.
D.C. Law 14-128	Woolly Mammoth Theatre Tax Abatement Act of 2002	Repeal subject-to-appropriations clause. The effect of this bill has already been incorporated in the financial plan.
D.C. Law 14-129	Square 456 Payment in Lieu of Taxes Act of 2002	Repeal subject-to-appropriations clause. The effect of this bill has already been incorporated in the financial plan.
D.C. Law 14-232	Mandarin Oriental Hotel Project Tax Deferral Act of 2002	Repeal subject-to-appropriations clause. The effect of this bill has already been incorporated in the financial plan.
D.C. Law 14-234	Square 456 Payment in Lieu of Taxes Act of 2002	Repeal subject-to-appropriations clause. The effect of this bill has already been incorporated in the financial plan.
R16-0716	South Capitol Street Development Disposition Approval Resolution of 2006	Repeal subject-to-appropriations clause. The resolution did not have a fiscal impact.
D.C. Law 17-232	Taxation Without Representation Federal Tax Pay-Out Message Board Installation Act of 2008	Repeal subject-to-appropriations clause. Funded by proposed FY 2010 budget.
D.C. Law 17-180	Lower Income Homeownership Cooperative Housing Association Clarification Act of 2008	Repeal subject-to-appropriations clause. This program is already funded.
D.C. Law 17-185	So Others Might Eat Property Tax Exemption Act of 2008	Repeal subject-to-appropriations clause. Funded by proposed FY 2010 budget.
D.C. Law 17-100	Health-Care Decisions for Persons with Developmental Disabilities Temporary Amendment Act of 2007	Repeal subject-to-appropriations clause. This program is already funded.
D.C. Law 17-355	St. Martin's Apartments Tax Exemption Act of 2008, effective March 25, 2009	Repeal subject-to-appropriations clause. Funded by proposed FY 2010 budget.
D.C. Law 17-337	Prohibition of the Investment of Public Funds in Certain Companies Doing Business with the Government of Iran and Sudan Divestment Conformity Act of 2008	Repeal subject-to-appropriations clause. Funded by proposed FY 2010 budget.
D.C. Law 17-219, Subsection 6021	The Fiscal Year 2009 Budget Support Act of 2008	This subsection makes subject to appropriations the subtitle "The Pedestrian and Bicycle Safety and Enhancement Fund Establishment Act of 2008."
D.C. Law 17-358	Domestic Partnership Police and Fire Amendment Act of 2008	Repeal subject-to-appropriations clause. Funded by proposed FY 2010 budget.
D.C. Law 17-359	Gateway Market Center and Residences Real Property Tax Exemption Act of 2008	Repeal subject-to-appropriations clause. Funded by proposed FY 2010 budget.
D.C. Law 17-340	Asbury United Methodist Church Equitable Real Property Tax Relief Act of 2008	Repeal subject-to-appropriations clause. Funded by proposed FY 2010 budget.
D.C. Law 17-348	Eckington One Residential Economic Development Act of 2008	Repeal subject-to-appropriations clause. Funded by proposed FY 2010 budget.

Reference	Title of Legislation	Action and Explanation
D.C. Law 17-360	Limitation on Borrowing and Establishment of the Operating Cash Reserve Act of 2009	Make the creation and funding the Operating Cash Reserve subject to appropriations.
D.C. Law 17-373	D.C. Fort Chaplin Park South Congregation of Jehovah's Witnesses, Inc. Real Property Tax Relief Temporary Act of 2008	Repeals subject-to-appropriations clause. Funded by proposed FY 2010 budget.
A18-0054	NoMA Residential Development Tax Abatement Act of 2009	Repeal subject-to-appropriations clause. Funded by proposed FY 2010 budget.
A18-0035	Randall School Development Project Tax Abatement Temporary Act of 2009	Repeal subject-to-appropriations clause. Funded by proposed FY 2010 budget.
D.C. Law 13-266	Opportunity Accounts Act of 2000	Make subject-to-annual-appropriation, the matching funds clause of the Opportunity Accounts Act of 2000.
D.C. Law 16-192, Subsections 2012 and 2013	Government Employer-Assisted Housing Program Amendment Act of 2006, in Fiscal Year 2007 Budget Support Act of 2006	Repeal the subject-to-appropriations clause original legislation, which has been funded. Expand program coverage to employees of public charter schools, public school teachers, firefighters, emergency medical technicians, subject to annual available appropriations.
D.C. Law 16-192, Subsection 4013	Quality Teacher Incentive Act of 2006 in Fiscal Year 2007 Budget Support Act of 2006	Repeal subject to appropriation clause. This initiative is funded.
D.C. Law 17-146	The Evictions with Dignity Amendment Act of 2008	Fund FY 2010 costs. Make subject-to-appropriations starting FY 2011.

Financial Plan Impact

By authorizing various real property tax abatements and reductions in sales tax collections, the proposed subtitle would reduce revenue collections by \$1.8 million in FY 2010 and \$34.4 million over the FY 2010 through FY 2013 financial plan period. Additionally, the District would need to budget \$5 million in FY 2012 for the City Market at O Street Project to reflect the fact that the TIF Bonds issued for this project would be backed by the Downtown TIF area. This \$5 million, a non-lapsing appropriation, would be one-time so long as the O Street TIF revenues are sufficient to pay debt service. If they are not sufficient, an additional appropriation would be necessary to the extent the Downtown TIF revenues must replace funds used from the initial appropriation.

The proposed subtitle also authorizes required funding for the following expenditure items:

- Domestic partner benefits for police and firefighters;
- Payment for the Federal Tax Pay-Out Message Board at or around the ball park area;
- Divestiture of interest in certain companies doing business with Iran; and
- Evictions with Dignity Amendment Act of 2008²²⁶ (only for FY 2010).

²²⁶ The subtitle authorizes funding for FY 2010 only. The remaining expenditures are subject-to-appropriations.

**Fiscal Impact of Subtitle VII(A) –Elimination of Subject-to-Appropriations Provisions Act of
2009
Estimated Reduction in Revenue Collections
(In thousands of \$)**

Title of Legislation	FY 2010	FY 2011	FY 2012	FY 2013	Four Year Total
Georgia Commons ^a	(\$100)	(\$328)	(\$328)	(\$328)	(\$1,085)
Southwest Waterfront ^b	NA	(\$4,000)	(\$4,000)	(\$4,000)	(\$12,000)
National Public Radio ^c	(\$192)	(\$211)	(\$242)	(\$2,405)	(\$3,049)
City Market at O Street ^d	NA	NA	NA	NA	NA
Urban Institute ^c	(\$200)	(\$625)	(\$925)	(\$1,500)	(\$3,250)
Tregaron Conservancy ^f	(\$134)	(\$27)	(\$27)	(\$28)	(\$217)
Gateway Market Center and Residences ^g	(\$254)	(\$47)	(\$52)	(\$54)	(\$407)
St. Martin Apartments	(\$35)	(\$418)	(\$383)		(\$835)
Asbury United Methodist Church ^h	(\$15)	NA	NA	NA	(\$15)
Eckington One Residential ⁱ	\$0	\$0	(\$75)	(\$91)	(\$167)
D.C. Fort Chaplin Park South Congregation of Jehovah's Witnesses ^j	(\$19)	NA	NA	NA	(\$19)
NoMA Residential Development ^k	(\$417)	(\$1,935)	(\$4,263)	(\$5,000)	(\$11,614)
Randall School Development ^l	(\$425)	(\$437)	(\$451)	(\$464)	(\$1,777)
Total Revenue Reductions	(\$1,791)	(\$8,028)	(\$10,745)	(\$13,871)	(\$34,435)
Authorized Expenditures (In thousands of \$)					
	FY2010	FY2011	FY2012	FY2013	Four Year Total
Domestic Partnership Benefits ^m	NA	(\$400)	(\$400)	(\$400)	(\$1,200)
Prohibition of Investment/Iran ⁿ	(\$675)	(\$675)	(\$300)	(\$300)	(\$1,950)
The Evictions with Dignity ^o	(\$500)	NA	NA	NA	(\$500)
Taxation Without Representation Message Board ^p	(\$27)	NA	NA	NA	(\$27)
Total Expenditures	(\$1,202)	(\$1,075)	(\$700)	(\$700)	(\$3,677)

Notes

^a Funding D.C. Law 17-113 would abate the full property tax obligation for FY 2010 while the property is being constructed. Based on the information received from the property developer, construction of the property will be completed by December 2010. The post-construction abatement values starting in FY 2011 are fixed by legislation and are independent of property values.

^b This estimate delays the fiscal impact detailed in the original fiscal impact statement (issued on May 15, 2008) by one year. This delay would be made effective by Subtitle II(O) of the Mayor's proposed FY 2010 Budget Support Act of 2009, which prohibits the District conveyance of land to the developer until FY 2011. This conveyance would trigger the loss of revenues detailed in the May 15, 2008 fiscal impact statement. \$4 million represents the annual foregone sales tax revenues as a result of the development project, which will close the current businesses on the site. Additionally upon the completion of construction, the city will be required to budget up to \$20 million (a one-time allocation) to support the TIF/PILOT bonds. The bonds are expected to be issued in FY 2015—outside the financial plan period.

^c Funding D.C. Law 17-220 would limit the assessed property value growth on National Public Radio’s current location to 3 percent annually—below the expected growth in property values for that area. Additionally, D.C. Law 17-220 fixes the property tax for NPR’s new location at its 2008 level for 20 years.

^d An appropriation of \$5 million will be needed in FY 2012 to support the bonds issued for the Downtown TIF area.

^e The amounts reflected in this table are the tax credits approved by Act 17-648.

^f Revised estimate, issued April 22, 2009.

^g The estimate reflects a \$250,000 sales tax credit through FY 2011, and 10-year freezing of real property taxes contingent on various requirements that would yield social and economic benefits to the District of Columbia. The estimate was issued on December 16, 2008.

^h This estimate includes \$9,790 in forgiven taxes, and \$5,531 in penalties, interests and fees.

ⁱ This legislation provides a 10-year property tax abatement to Eckington One Residential. The abatement would be in effect if the property values growth at a rate higher than a certain threshold. The growth in this property is expected to reach this threshold starting FY 2012.

^j This estimates includes \$18,600 in forgiven taxes, penalties, interests and fees.

^k This legislation authorizes the Mayor to provide up to \$5 million per year for residential development in a certain part of the NoMA district. Based on the estimate issued on February 27, 2009.

^l This legislation provides an indefinite tax abatement for the property known as “Randall Scholl.” Based on the estimate issued on February 2, 2009. The legislation was amended on the dais so that the abatement is effective starting FY 2009, and not FY 2007 as in the introduced version.

^m Based on the estimate provided on December 2, 2008.

ⁿ Based on the estimate provided on December 11, 2008.

^o Based on the estimate provided on December 5, 2007.

^p This would be supported by a one-time transfer to the Department of Transportation budget from undesignated recurring local revenues for FY 2010.

Subtitle (VII)(B) – Sales Tax Applicability Amendment Act of 2009

Background

The proposed subtitle amends Chapter 20 of Title 47 of the D.C. Official Code to eliminate time-sensitive exemptions to the applicability of the gross sales tax, commonly known as the “Sales Tax Holiday.”

Financial Plan Impact

The proposed subtitle would increase the sales tax revenue collections by \$1.28 million in FY 2010 and \$5.59 million in the FY 2010 through FY 2013 budget and financial plan period.

Fiscal Impact of Subtitle VII(B) - Sales Tax Applicability Amendment Act of 2009					
Estimated Increase in Sales Tax Collections					
(In millions of \$)					
	FY 2010	FY 2011	FY 2012	FY 2013	Four Year Total
Increase in Sales Tax Collections	\$1.28	\$1.36	\$1.44	\$1.51	\$5.59

Subtitle (VII)(C) – Fiscal Year 2010 Expenditure of Dedicated Taxes Amendment Act of 2009

Background

The proposed subtitle amends the Neighborhood Investment Act of 2003²²⁷ to authorize up to \$11.57 million to be expended from the Neighborhood Investment Fund (NIF) in FY 2010 for the following purposes:

- New Communities human capital activities;
- Community-serving projects implemented by the Department of Parks and Recreation, Commission on Arts and Humanities, Department of Human Services, Department of Health, and Office of the Deputy Mayor for Planning and Economic Development;
- Grants or other financial support for community-serving non-profits;
- Operating expenses of community development projects administered by the District;
- Operating expenses of the District’s economic development and community development activities; and
- Such other expenses as may be included in the FY 2010 budget or a reprogramming.

Financial Plan Impact

The existing balance in the NIF is approximately \$22 million. In FY 2010, \$10 million will be dedicated to the NIF, bringing the balance to approximately \$32 million. Expected expenditures from the NIF in FY 2010 total \$16.9 million, according to the FY 2010 NIF Implementation Plan. Therefore, the remaining NIF balance available in FY 2010 of approximately \$16 million is sufficient to absorb the additional \$11.57 million in expenditures in the proposed subtitle.

Subtitle (VII)(D) – Operating Cash Reserve Amendment Act of 2009

Background

The proposed subtitle amends the Limitation on Borrowing and Establishment of the Operating Cash Reserve Act of 2008²²⁸ to relax the allocation and expenditure rules for the Operating Cash Reserve established by the same Act. Specifically, the proposed subtitle removes the minimum annual allocation requirements for the Operating Cash Reserve and allows for expenditure of these reserves at any time during the year. The proposed subtitle also removes the requirement that the Operating Cash Reserve be made available for potential transfer to the Washington Metropolitan Area Transit Authority Fund²²⁹.

²²⁷ Effective March 3, 2004 (D.C. Law 15-131; D.C. Official Code 6-1071 *et seq.*).

²²⁸ Effective March 25, 2009 (, D.C. Law 17-360, D.C. Official Code § 47-392.02.)

²²⁹ The transfer of funds to the Metropolitan Area Transit Authority Fund is contingent on Maryland’s and Virginia’s commitments to similar transfers.

Financial Plan Impact

The proposed legislation allows for flexibility by removing the minimum allocation requirements and the spending rules on the Operating Cash Reserve. As such, it would not have an impact on the budget and financial plan.

Subtitle (VII)(E) – School Modernization Financing Amendment Act of 2009

Background

By repealing subsections (a)(4) through (a)(6) and (b) of D.C. Official Code § 47-305.02, the proposed subtitle would eliminate the requirement that the Mayor’s proposed budget provide a minimum level of funding for the Office of Public Education Facilities Modernization (OPEFM).

The intent of the proposed legislation is to end the dedication of sales taxes for capital expenditures of public schools. To achieve this goal, the proposed subtitle must be amended to also repeal D.C. Official Code § 47-2033, which requires the OCFO to transfer funds from sales taxes to the Public School Capital Improvement Fund.

Financial Plan Impact

By eliminating the requirement to fund the OPEFM budget, the proposed subtitle would free sales tax revenues that are currently dedicated to school modernization spending. Thus the proposed budget and financial plan could use sales tax revenues of \$112.36 million in FY 2010, and \$500.04 million in the FY 2010 through FY 2013 financial plan period for other expenditure items.

The proposed FY 2010 through FY 2013 budget and financial plan reflects the intent to fund school modernization through bond financing rather than Pay Go capital. The OCFO estimates that including school modernization needs in the bond financing could be done within the existing debt service cap of 12 percent.

Subtitle (VII)(F) – Owner-Occupant Residential Tax Credit Amendment Act of 2009

Background

The proposed subtitle repeals D.C. Official Code § 47-864.01 and amends § 47-864 to require that the taxable assessment of each homestead be no less than 40 percent of the assessed market value.

Financial Plan Impact

Due to the interplay of the property tax cap on assessments and the homestead exemption, the taxable assessments of 21,898 Class 1 homesteads (23 percent of all such homesteads) are less

than 40 percent of the assessed market values of these properties. By requiring that the taxable assessment for each homestead equal at least 40 percent of its assessed market value, the proposed subtitle would increase real property tax collections by \$5.2 million in FY 2010 and by \$20.3 million in the FY 2010 through FY 2013 budget and financial plan period.

Fiscal Impact of Subtitle VII(F) – Owner-Occupant Residential Tax Credit Amendment Act of 2009					
Estimated Increase in Revenue Collections					
(In millions of \$)					
	FY 2010	FY 2011	FY 2012	FY 2013	Four Year Total
Estimated Increase in Real Property Tax Collections	\$5.2	\$5.0	\$4.9	\$5.2	\$20.3

Subtitle (VII)(G) – Interest Expense and Intangible Expense Paid To Related Parties Disallowance Act of 2009

Background

The proposed subtitle amends Chapter 18 of Title 47 of the D.C. Official Code to disallow, for District of Columbia income tax purposes, the deduction of interest expenses and intangible expenses related to certain transactions between a business taxable by the District of Columbia and a related non-District company.

Specifically, the proposed subtitle amends D.C. Official Code § 47-1803.03 which regulates deductions from gross income by excluding royalty payments from such deductions²³⁰ and disallowing deductions and deductible interest expense or intangible expense with respect to certain transactions between a District business and a closely related non -District company, barring certain exceptions.²³¹ The subtitle also provides detailed rules and definitions to clarify what such exceptions might be.

Financial Plan Impact

By closing what is commonly known as the “Delaware Holding Company” loophole (corporations using related non-District companies to shelter income from taxation by the District of Columbia Government)²³², the proposed subtitle would increase corporate income tax collections by \$10 million in FY 2010 and \$46.4 million in the FY 2010 through FY 2013 financial plan period.

²³⁰ This is done through repealing paragraph (a)(19) of D.C. Official Code § 47-1803.03.

²³¹ Paragraph (d) of D.C. Official Code § 47-1803.03

²³² For example, the DC firm may be required to pay license or royalty fees to the Passive Income Company, which may serve as the holder of trademarks or other intangible assets. The fees paid by the D.C. firm are deductible, while the income from intangible assets is generally not taxable in Delaware and certain other jurisdictions. This proposal closes this loophole.

Fiscal Impact of Subtitle VII(G) - Interest Expense and Intangible Expense Paid To Related Parties Disallowance Act of 2009					
Estimated Increase in Revenue Collections					
(In millions of \$)					
	FY 2010	FY 2011	FY 2012	FY 2013	Four Year Total
Increased Corporate Income Tax Collections	\$10.0	\$11.2	\$12.3	\$12.9	\$46.4

Subtitle (VII)(H) – Economic Interests in Real Property Clarification Amendment Act of 2009

Background

The proposed subtitle amends the Real Estate Deed Recordation Tax Act of 1962²³³ to clarify that transfers of shares in a cooperative housing association (“co-op”) are subject to taxes levied on the transfer of economic interests.

At present the sale of a co-op unit is treated as a “transfer of economic interest” rather than a real property transaction since no deed is recorded or transferred. The proposed subtitle would require co-op sales to be taxed under an equivalent economic interest tax, which is set at 1 percent of fair market value for residential property transfers of less than \$400,000 and at 1.45 percent for transfers at all other values.

Financial Plan Impact

By expanding the economic interest tax base to include the sale of co-op units, implementation of the proposed subtitle is estimated to generate approximately \$5.1 million in FY 2010 and \$22.9 million over the FY 2010 through FY 2013 budget and financial plan period.

Fiscal Impact of Subtitle VII(H) – Economic Interests in Real Property Clarification Amendment Act of 2009					
Estimated Increase in Revenue Collections (In millions of \$)					
	FY 2010	FY 2011	FY 2012	FY 2013	Four Year Total
Increase in Economic Interest Tax Revenues	\$5.1	\$5.2	\$6.0	\$6.6	\$22.9

²³³ Approved March 2, 1962 (76 Stat. 11; D.C. Official Code § 42-1102.02).

Subtitle (VII)(I) – Cost of Living Adjustment Preservation Act of 2009

Background

By eliminating the requirement to peg changes in the homestead deduction amount (for real property tax purposes) to the Consumer Price Index, the proposed subtitle would fix the homestead deduction for FY 2010 at \$67,500,²³⁴ its FY 2009 level. The homestead deduction would be readjusted for changes in the cost of living starting in FY 2011. Additionally, the proposed subtitle authorizes the creation of a non-lapsing, non-reverting Cost-of-Living Preservation Fund ("Fund") into which the Chief Financial Officer would deposit \$13.5 million in FY 2011 to be used solely to fund the cost-of-living adjustments to the homestead deduction in FY 2012.²³⁵

Financial Plan Impact

Implementation of the proposed subtitle is estimated to increase revenue by \$2.1 million in FY 2010. This amount could be used to support any other expenditure item supported by the Local General Fund.

Subtitle (VII)(J) – Tax Compliance Act of 2009

Background

The proposed subtitle adds a new chapter, Chapter 47, to Title 47 of the D.C. Code to allow a tax amnesty that suspends penalties for a designated period in FY 2010.

Financial Plan Impact

An amnesty program in FY 2010 covering taxes, except for real property taxes, owed by individuals and corporations for any tax period ending on or before December 31, 2008 would result in a one-time revenue increase of \$20 million.

Subtitle (VII)(K) – Recovery Act Tax Deduction Decoupling Act of 2009

Background

The American Recovery and Reinvestment Act of 2009 provides for the deduction from personal income of the sales and excise taxes on the sales of new motor vehicles through December 31, 2009, and the deferral of income generated when firms cancel debt or repurchase debt for an amount less than the issue price. The proposed subtitle would amend D.C. Official Code § 47-

²³⁴ This is done by amending D.C. Official Code § 47-1801.01(a)(1) to repeal current law that increases the annual homestead deduction in tandem with the Washington Area Consumer Price Index.

²³⁵ The FY 2011 costs of maintaining the cost-of-living adjustments are funded by fund balance.

1803²³⁶ to decouple the District of Columbia from federal tax laws for the purposes of calculating the generally allowed deductions for individuals and deductions excluded in the computation of District gross income for corporations.

With these amendments, the District could continue to impose an excise tax on motor vehicles (at rates of 6 to 8 percent of the value depending on the weight of the car), and tax income generated through debt cancellation or debt repurchase.

Financial Plan Impact

By allowing the District to decouple from federal tax laws, the proposed subtitle would allow the District of Columbia to keep its tax base intact. Should the District not decouple from federal laws, it could lose up to \$870,000 in excise tax revenues and up to \$19.6 million in corporate income taxes during the FY 2010 through FY 2013 financial plan period.

Subtitle (VII)(L) – Non-Individual Income Tax Electronic Filing Amendment Act of 2009

Background

The proposed subtitle amends D.C. Official Code §47-4402(c) to reduce the threshold for electronic payment of non-individual income taxes from \$25,000 to \$10,000.

Financial Plan Impact

The proposed subtitle is a technical amendment that reduces the threshold for electronic payment of non-individual income taxes and does not have a direct impact on the budget and financial plan.

Subtitle (VII)(M) – Building Bridges Across the River, Inc. Real Property Tax Exemption and Real Property Tax Relief Act of 2009

Background

The proposed subtitle provides a tax abatement starting in FY 2009 for all real property taxes interest, penalties, fees, and other related charges for the property owned by Building Bridges Across the River, Inc., located at Lots 2 and 6, Square 5894, so long as the property is used as a community playground.

Financial Plan Impact

The proposed legislation would reduce real property tax collections by \$33,681 in FY 2010 and by approximately \$68,000 in the FY 2010 through FY 2013 financial plan period.

²³⁶ Specifically § 47-1803.032(b) and § 47-1803.02(a)(2).

Fiscal Impact of Subtitle VII(M) – Building Bridges Across the River, Inc. Real Property Tax Exemption and Real Property Tax Relief Act of 2009 Estimated Reductions in Real Property Tax Collections					
	FY 2010 ^a	FY 2011	FY 2012	FY 2013	Four Year Total
Reduction in Revenue ^b	\$33,681	\$11,387	\$11,387	\$11,387	\$67,842

^a FY 2010 impact includes a \$22, 290 refund for taxes paid in FY 2009.

^b The assessed taxable value for the two lots of \$113,879 is expected to remain constant through FY 2013. The property is currently classified as Class 3 and is taxed at 5 percent of the taxable value.

Subtitle (VII)(N) – Washington, D.C. Fort Chaplin Park South Congregation of Jehovah's Witnesses, Inc. Real Property Tax Relief Act of 2009

Background

The proposed subtitle forgives all real property taxes, interest, penalties, fees, and other related charges assessed between January 1, 2005 to June 30, 2007 on the real property described as Square 5434, Lot 813, owned by the Washington, D.C. Fort Chaplin Park South Congregation of Jehovah's Witnesses, Inc.

Financial Plan Impact

The proposed legislation would reduce real property tax revenues by \$18,600 in FY 2010. This amount is the sum of all of the real property tax payments made by the Washington, D.C. Fort Chaplin Park South Congregation of Jehovah's Witnesses, Inc. between January 1, 2005 and June 30, 2007. The impact of the proposed subtitle is already accounted for in the fiscal impact analysis of Subtitle A of Title VII of this Act. The proposed subtitle is the permanent version of the temporary legislation that was enacted on Friday, January 23, 2009.

Subtitle (VII)(O) – The Urban Institute Real Property Tax Abatement Act of 2009

Background

The proposed legislation would abate real property taxes on the portion of the real property in Lot 840, Square 673 that is owned by The Urban Institute, in the following amounts:

Tax Year	Amount
2010	\$200,000
2011	\$625,000
2012	\$925,000
2013	\$1,500,000
2014	\$1,600,000
2015	\$1,700,000
2016	\$1,800,000

Tax Year	Amount
2017	\$1,900,000
2018	\$2,000,000
2019	\$2,100,000
2020	\$650,000

The annual abatement amounts are specified in the legislation.

The Urban Institute plans to purchase between 100,000 and 110,000 square feet in an office building located in Lot 840, Square 673. The Urban Institute plans to occupy the space by the middle of FY 2010. The exemption would remain in place for 10 years as long as:

1. The Urban Institute owns and occupies the property;
2. The Urban Institute leases at least 10,000 square feet of the property to 501(c)(3) tenants at below-market rates and the tenants use the leased property for exempt purposes; and
3. The Urban Institute files a report with the District that detailed the uses of the exempt property.

Financial Plan Impact

The tax abatement would reduce real property tax collection by \$200,000 in FY 2010 and by \$3.25 million during the financial plan period, and a total cost of \$15 million during the 10-year abatement period. The impact of the proposed subtitle is already accounted for in the fiscal impact analysis of Subtitle A of Title VII of this Act. The proposed subtitle is the permanent version of the temporary legislation that was enacted on January 28, 2009.

Subtitle (VII)(P) – Randall School Development Project Tax Relief Act of 2009

Background

The proposed subtitle would amend Chapter 46 of Title 47 of the District of Columbia Official Code to provide an abatement of real property taxation for the Randall School development project. This property is owned by the Trustees of the Corcoran Gallery of Art, a nonprofit corporation, and is located in Square 643S, Lot 801. The proposed legislation would abate real property taxes for this property beginning December 1, 2008. The abatement would remain in effect indefinitely or until a certificate of occupancy is issued for any part of the Randall School development project. The abatement proposed by this legislation would be in addition to, and not in lieu of, any property tax relief received by the project.

Financial Plan Impact

The proposed subtitle would reduce real property tax collections by \$424,556 in FY 2010 and by approximately \$1.8 million during the FY 2010 through FY 2013 financial plan period. The impact of the proposed subtitle is already accounted for in the fiscal impact analysis of Subtitle A of Title VII of this Act. The proposed subtitle is the permanent version of the temporary

legislation that was enacted on February 25, 2009.

Subtitle (VII)(Q) – Capital Grant Authority Repeal Act of 2009

Background

The proposed subtitle would repeal Section 3 of the Arts, Cultural, and Educational Facilities Support Act of 2004²³⁷, which authorizes the Commission on the Arts and Humanities to make grants to individuals and groups of individuals for projects and productions in the arts and humanities.

Financial Plan Impact

The proposed subtitle is a technical amendment that revokes the grant-making authority of the D.C. Commission on the Arts and Humanities. Removal of this authority does not directly affect the budget and the financial plan.

Subtitle (VII)(R) – 14W and the YMCA Anthony Bowen Project Real Property Tax Exemption and Real Property Tax Relief Act Of 2009

Background

The proposed legislation would amend D.C. Official Code Chapter 46 of Title 47 to provide real property and sales tax exemptions for the “14W and the YMCA Anthony Bowen Project Real Property Tax Exemption Act of 2009” (hereafter the “Project”), a mixed-use development to be constructed on Square 0234, Lot 164²³⁸ in Ward 1, that consists of the following:

- 231 units of rental apartments totaling approximately 230,000 square feet; including 18 units devoted to affordable housing for residents with income no greater than 60 percent of the metropolitan Washington D.C. area median income (AMI)²³⁹;
- Approximately 12,200 square feet of retail space;
- A 170 space below-grade parking garage; and
- the new YMCA Anthony Bowen, a 45,000 square foot community and wellness facility.

The proposed legislation would exempt the developer of the Project from sales tax on the purchase of materials used directly for the construction of the Project. Additionally, the

²³⁷ Effective April 5, 2005 (D.C. Law 15-271, § 3; D.C. Official Code § 39-402).

²³⁸ Lot 164, which occupies 1.28 acres of land area, is created by combining Lots 18, 19, 20, 120, 121, 160, 161, 828, and 835.

²³⁹ According to the U.S. Department of Housing and Urban Development, 60 percent of AMI for the Washington D.C. metropolitan area in FY 2008 was \$49,125 for a family of four. AMI limits available at: http://www.huduser.org/datasets/il/il2008/2008summary.odn?inputname=METRO47900M47900*Washington-Arlington-Alexandria%2C+DC-VA-MD+HUD+Metro+FMR+Area&selection_type=hmfa&year=2008

proposed legislation would exempt the Project from real property taxes for ten consecutive years, and then would provide a 10 percent increase in property taxes owed each year for an additional ten years until property taxes reach 100 percent.

Financial Plan Impact

The proposed subtitle would reduce real property tax collections by \$938,241 in FY 2010 and by approximately \$3.6 million during the FY 2010 through FY 2013 financial plan period. The impact of the proposed subtitle is already incorporated into the FY 2010 through FY 2013 financial plan. The proposed subtitle is the permanent version of the temporary legislation that was enacted on January 28, 2009.

Fiscal Impact of (VII) (R) - 14W and the YMCA Anthony Bowen Project Real Property Tax Exemption Act of 2009					
Estimated Revenue Reductions, FY 2010 through FY 2013					
	FY 2010	FY 2011	FY 2012	FY 2013	Four Year Total
Construction Costs ^a	\$10,000,000	\$10,000,000			\$20,000,000
Estimated Sales Tax ^b	\$575,000	\$575,000			\$1,150,000
Value of Real Property ^c	\$22,014,586	\$77,121,223	\$82,519,989	\$90,082,269	\$271,738,068
Estimated Property Tax Obligation ^c	\$363,241	\$655,530	\$701,420	\$765,699	\$2,485,890
Total Value of Abatement (Negative Fiscal Impact)	\$938,241	\$1,230,530	\$701,420	\$765,699	\$3,635,890

^a Construction cost estimates are provided by the developer.

^b The sales tax revenues for construction materials is estimated using the general sales tax rate of 5.75 percent.

^c This property is currently consists of eight lots classified as commercial, vacant, or residential, as well as one tax exempt lot. The effective tax rate for these nine properties in FY 2009 was \$1.65/\$100. Starting FY 2011, the tax is estimated using \$0.85/\$100.

^d The construction is assumed to be completed in FY 2011. In this neighborhood the land is typically 31.7 percent of total value. The value of land and improvements for FY 2011 is estimated using this percentage.

^e The abatement is estimated to be in effect starting the second half of FU 2010.

Subtitle (VII)(S) – View 14 Economic Development Act of 2009

Background

The proposed legislation would amend D.C. Official Code Chapter 46 of Title 47 to provide up to \$5.7 million combined in real property and sales tax exemptions for the “View 14 Project” (hereafter the “Project”), a mixed-use development to be constructed on Square 2868, Lot 155 in Ward 1, that consists of the following:

- 185 units of condominiums/apartments totaling approximately 173,765 square feet; including 6,000 square feet devoted to affordable housing for residents with income no greater than 80 percent of the metropolitan Washington D.C. area median income (AMI)²⁴⁰;

²⁴⁰ According to the U.S. Department of Housing and Urban Development, 80 percent of AMI for the Washington D.C. metropolitan area in FY2008 was \$61,500 for a family of four. AMI limits available at:

- Approximately 33,000 square feet of retail space; and
- A below-grade parking garage.

The proposed legislation would exempt the developer of the Project from sales tax on the purchase of materials used directly for the construction of the Project. Additionally, the proposed legislation would exempt the Project from real property taxes for ten consecutive years, and then would provide a 10 percent increase in property taxes owed each year for an additional ten years until the annual real property taxation reaches 100 percent. The combined amount of the sales and real property tax exemption shall not exceed \$5.7 million.

Financial Plan Impact

The proposed subtitle would reduce real property tax collections by \$1.2 million in FY 2010 and by approximately \$3.4 million during the FY 2010 through FY 2013 financial plan period. The impact of the proposed subtitle is already incorporated into the FY 2010 through FY 2013 financial plan. The proposed subtitle is the permanent version of the temporary legislation that was enacted on Monday, April 27.

Fiscal Impact of (VII) (S) – View 14 Economic Development Act of 2009 Estimated Revenue Reductions, FY 2010 through FY 2013					
	FY 2010	FY 2011	FY 2012	FY 2013	Four Year Total
Construction Costs ^a	\$14,595,188	\$14,595,188			\$29,190,376
Estimated Sales Tax ^b	\$839,223	\$839,223			\$1,678,447
Value of Real Property ^c	\$38,369,085	\$42,206,027	\$45,160,602	\$49,299,201	\$175,034,914
Residential	\$32,997,413	\$36,297,183	\$38,838,118	\$42,397,312	\$150,530,026
Commercial	\$5,371,672	\$5,908,844	\$6,322,484	\$6,901,888	\$24,504,888
Estimated Property Tax Obligation ^c	\$367,016	\$404,318	\$433,042	\$473,277	\$1,677,653
Total Value of Abatement (Negative Fiscal Impact)	\$1,206,240	\$1,243,542	\$433,042	\$473,277	\$3,356,100

Source: Office of Revenue Analysis Calculations

^a Construction cost estimates are provided by the developer. The total construction cost is estimated at \$51,084,545, but the developer has already spent \$21,894,169. The calculations assume that the remaining \$29,190,376 is spent in equal amounts in FY 2009 and FY 2010.

^b The sales tax revenues for construction materials is estimated using the general sales tax rate of 5.75 percent.

^c This property is currently classified as Class 2 and taxed at \$1.65/\$100 for the first \$3 million of value and at \$1.85/\$100 for any value above. The analysis assumes that it will be rezoned as Class 1 for 86 percent of its value, once the construction is completed in FY 2010, and therefore the value for this portion, which also now includes improvements, would be taxed at \$0.85/\$100.

^d The abatement is estimated to be in effect starting the second half of FY 2010.

Subtitle (VII)(T) – Office of the Chief Financial Officer Special Purpose Revenue Conversion Act of 2009

Background

The proposed subtitle would allow the Office of Chief Financial Officer to convert up to \$6,686,709 in certified and unallocated Fiscal Year 2010 special purpose revenue for use as one-time local funds should the Fiscal Year 2009 operating margin approved in Bill 18-288, the “Second Fiscal Year 2009 Balanced Budget Request Amendment Act of 2009” is not sufficient to support \$9,275,000 in fund balance use in Fiscal Year 2010.

Financial Impact

The proposed FY 2010 through FY 2013 budget and financial plan relies on \$9.3 million FY 2009 local fund balance to support expenditures in FY 2010. However, the proposed financial plan for FY 2009 would result in approximately \$3 million of operating margin. The proposed subtitle authorizes the Office of the Chief Financial Officer to convert up to \$6.7 million in certified and unallocated Fiscal Year 2010 special purpose revenue for use as one-time local funds, providing a means for balancing the FY 2010 budget should the FY 2009 budget fall short of the planned \$9.3 million.

Subtitle (VII)(U) – Limitation on Borrowing Technical Amendments Act of 2009

Background

The proposed legislation would amend prior amendments to Chapter 3 of Title 47 of the D.C. Official Code to clarify certain provisions of the Limitation on Borrowing and Establishment of the Operating Cash Reserve Act of 2008, effective March 26, 2009 (DC Law 17-360; 56 DCR 1200).

Specifically, the proposed subtitle makes certain technical corrections to clarify the calculation of the debt cap, and the treatment of debt service payments rebated to the District pursuant to the American Recovery and Reinvestment Act of 2009.

Financial Plan Impact

The proposed subtitle only includes technical amendments and does not have an impact on the District’s budget and financial plan.

TITLE VIII – DESIGNATED APPROPRIATION ALLOCATIONS ACT OF 2009

Background

The proposed title approves various one-time non-recurring grants and allocations of approximately \$21.1 million.

Financial Impact

The impact of the proposed subtitle is incorporated in the FY 2010 through FY 2013 budget and financial plan. The table below shows the allocations from each District agency.

Fiscal Impact of TITLE VIII – Designated Appropriation Allocations Act of 2009 Financial Impact of Authorized Expenditures for FY 2010	
Funding Source	FY 2010 Total
Alcoholic Beverage Regulation Administration	\$50,000
Commission on the Arts and Humanities	\$3,000,000
Child and Family Services Agency	\$790,600
Children and Youth Investment Trust Fund ^a	\$1,420,000
Department of Transportation	\$18,000
Department of Human Services	\$600,000
Deputy Mayor for Planning and Economic Development	\$11,992,749
Department of Employment Services	\$475,000
Department of Health	\$1,875,000
Department of Parks and Recreation	\$250,000
Office on Aging	\$25,000
Office of Latino Affairs	\$125,000
Office of the Secretary	\$250,000
Office of the State Superintendent for Education	\$172,000
Washington Metropolitan Area Transit Authority	\$100,000
Total Authorized Expenditures	\$21,143,349

^a Additionally, the proposed subtitle authorizes the Youth Investment Trust Corporation Of to use up to 3 percent of the total amount of grant award in this subsection on administrative costs.